

#### PEDESTRIAN & BICYCLIST

## **FOCUSED APPROACH TO SAFETY**

# Leap Not Creep

Accelerating Pedestrian and Bicyclists Safety Improvements Confirmation

Tuesday, December 14, 2021





# Webinar Logistics

- Please post questions at any time
- We will be saving time at the end of the session for questions and discussion
- Webinar slides and recording will be posted at www.pedbikeinfo.org/webinars

# Continuing Education Credits

- Webinar approved for CM credits by AICP
- Certificates of Attendance can be requested following this webinar

# Agenda

- Review of Federal Funding (Karen Scurry, FHWA)
- Agency Case Studies:
  - Maine Department of Transportation (Patrick Adams)
  - City of Minneapolis (Matthew Dyrdahl)
  - Washington DC Department of Transportation (Derek Voight)
- Discussion

# Webinar Objectives

- Understand challenges and opportunities related to accelerating pedestrian and bicyclist safety projects
- Identify strategies for quick implementation of safety projects using Federal funds
- Learn from transportation agencies about their successes

## Panelist Introductions

- Karen Scurry, Federal Highway Administration
- Patrick Adams, Maine Department of Transportation
- Matthew Dyrdahl, City of Minneapolis
- Derek Voight, Washington, DC, Department of Transportation (DDOT)

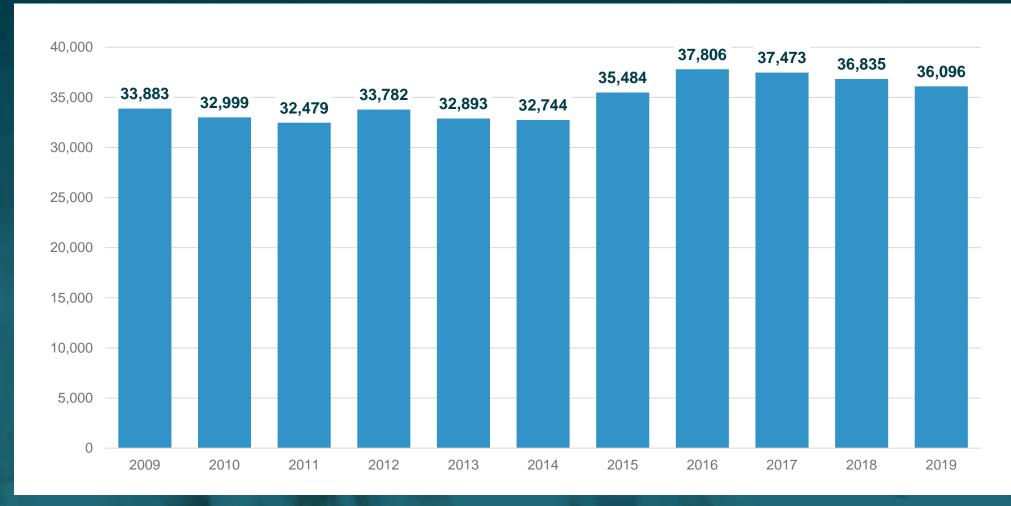




# Using Federal Funds to Accelerate Pedestrian and Bicyclists Safety Improvements

**December 14, 2021** 

## THOUSANDS OF LIVES ARE LOST EACH YEAR



# Total US Traffic Fatalities 2009-2019

# Strategies to Streamline Process

Strategy to Streamline Process	Number of States	Percentage of Responses
Identify systemic safety improvements on local roads eligible for funding.	23	61%
Group multiple projects to reduce administrative burden.	19	50%
Ensure source for local match before projects are selected for implementation.	17	45%
Allow agencies to use their own labor and resources to construct small-scale projects.	15	39%
Allow programmatic categorical exclusions.	12	32%
Complete or contract for safety improvements on local roads.	11	29%
Encourage use of programmatic agreements between State and local agencies.	11	29%
Allow local agencies to use their own material specifications and design standards for roadways off the national highway system.	9	24%
Provide State funds for local safety projects in lieu of Federal-aid highway funds.	6	16%
Provide a single application for multiple funding sources.	6	16%
Distribute funds to MPOs or local entities to distribute to local agencies.	5	13%
Certify a larger local agency to administer projects on behalf of smaller local agencies.	5	13%
Establish a blanket contract to perform safety improvements on local roads.	4	11%
Pay local contractors directly instead of reimbursing local agencies.	4	11%
Use a push-button process to expedite certain projects.	1	3%
Other.	1	3%

Source: Assessment of Local Road Safety Funding, Training, and Technical Assistance, FHWA, 2013

# Project Bundling

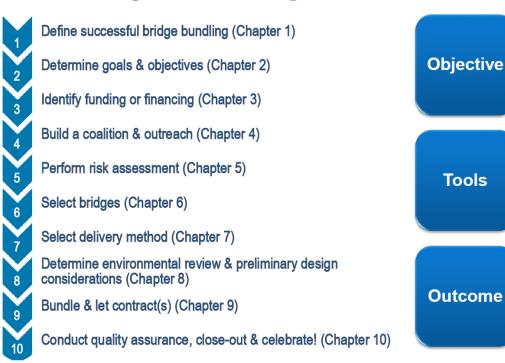
Awarding a single contract for several preservation, rehabilitation, or replacement projects helps agencies reduce costs and achieve program goals.

## **≺**Benefits

- Expedited Project Delivery.
- Reduced Cost
- Contracting Efficiency.
- **◄**EDC-5 Project Bundling Initiative
  - Bridge Bundling Guide

https://www.fhwa.dot.gov/ipd/pdfs/alternative project delivery/bridge bundling guidebook 070219.pdf

## **Bridge Bundling "How-to"**



## Define Successful Bundling



## ✓ Features could include:

- Both design and construction, or it could be tiered to allow a combination of work types.
- Geographic coverage could extend over a county, a highway district, or an entire State.
- LPAs can combine efforts into one contract.
- ✓ Maximum efficiency benefits occur when bundling is used in the following settings:
  - Locations with no, or minimal, ROW takings.
  - Locations with minimal environmental constraints.

# Determine Environmental Review and Preliminary Design Considerations



### →Environmental Considerations:

- Most systemic safety projects have little to no environmental impact
- May be eligible for categorical exclusion
- Use programmatic agreements
- →Other opportunities to streamline environmental review:
  - Include environmental representative on local safety application review committee to verify impacts
  - Separate projects that may have environmental or historic impact
  - Improve coordination (e.g. monthly meetings, MOU)

# Successful Safety Bundling Projects Florida Design Build Push Button Contract http://www.tampabaytrafficsafety.com/DBPB/ lay outs/15/start.aspx#/Shared%20Documents/Forms/Allitems.aspx

- ✓ South Carolina Systematic Intersection Improvements
  - <a href="https://safety.fhwa.dot.gov/intersection/other\_topics/fhwasa12021/">https://safety.fhwa.dot.gov/intersection/other\_topics/fhwasa12021/</a>
- → Minnesota County Bundling
  - LRSPs used to identify project location and needs
  - Lead county responsible for administering the contract, paying contractor and working with participating counties
  - Completed interagency agreements to document process
- → Montana Job-Order Contracting



FDOT Found DBPB Shortens the Process up to 70 Percent (e.g. 3-5 years to 6-9 months)

# ID/IQ CONTRACTING FOR LOW-COST FEDERAL-AID CONSTRUCTION CONTRACTS

- ✓ State DOT may use ID/IQ contracting and Job Order Contracting (JOC), a form of ID/IQ contracting, to perform a variety of construction work including.....safety improvements....
- ✓ID/IQ is a type of contract that:
  - Is short term base contract (1-2 years) that is awarded by competitive bidding to the lowest responsive bidder. The Division Administrators may allow contract extensions not to exceed 5 years.
  - The total value of task or work orders may not exceed \$2,000,000 per year on average over the contract term.
  - Actions covered by the contract will be for construction projects qualifying for National Environmental Policy Act (NEPA) categorical exclusions listed under 23 CFR 771.117
  - The work will comply with all applicable Title 23 requirements during construction
- ✓ID/IQ contracts that involve best value awards, multiple award contracts, exceed the low-cost threshold, or are not otherwise within the limitations of this Notice require SEP-14 approval
- → FHWA Notice: <a href="https://www.fhwa.dot.gov/legsregs/directives/notices/n5060-2.cfm">https://www.fhwa.dot.gov/legsregs/directives/notices/n5060-2.cfm</a>

## Use of Public Agency Forces

### → Public Agency Force Account

- Agency must demonstrate that force account is more cost effective than contracting by competitive bidding
- FHWA Policy: https://www.fhwa.dot.gov/legsregs/directi ves/orders/50601.cfm
- Example: Mississippi DOT established separate cost item and template for Force Account projects

#### → Materials Procurement

- Procurement contract only (no construction)
- Materials installed with local forces and local funds
- Examples: Ohio Township Sign program and Maine Batch Procurement and Dissemination of Rectangular Rapid Flashing Beacons (RRFB)

District	County	Route/Intersection	Addisi	nal I a	cation Des	orintian	_
District	County	Koute/Intersection	Adding	nai Lo	cation Des	стірноп	
Project : at or along	Description the location lis	(Description shall address ted above)	how the p	roject w	ill address	crash types oc	cur
Project	Cost (Cost Es	timates must be attached to	form)				
Propose	d Counterme	asure/Action					
Estimate	ed Cost (Force	e Account)					
Estimate	ed Cost (If Le	t to Contract)					
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understood	cost overruns	may not be eligible for reimi	oursemen	r.			
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#### Rectangular Rapid Flash Beacons in Maine A Simple Approach to Promote this Safety Countermeasure

Sponsoring Agency: Maine Department of Transportation (MaineDOT)

Plan Date: 2017 and on-going

Rectangular Rapid Flashing Beacons (RRFBs) is one of MaineDOT's most common pedestrian countermeasures. In addition to installing RRFB the Department has reached out to communitie to become partners in the installation and maintenance of the RRFB. MaineDOT created a single procurement-only contract for RRFBs where municipalities pay for installation outside the Federal contract, which allows MaineDOT to support the countermeasure and avoid the duplicative process associated with multiple Federal contracts

Highlights
MaineDOT's Highway Safety Improvement Program prioritization of problem safety areas and project n alignment with the Strategic Highway Safety Plan (SHSP) Pedestrians and biovalists are focus areas in the SHSP. MaineDOT requires that projects: be site specific or systemic, consistent with the SHSP, correct or improve a hazardous road location, a or address a highway safety problem.

There are three ways an PDFR can be installed at a location in accordance with MaineDOT's Crosswalk Policy as a part of the HSIP RRFB project

- Municipality participates in a crosswalks and sidewalks training course
- MaineDOT receives a specific request to install RRFB at an unsafe location and conducts a site review
- MaineDOT Redestrian Forums, held by a team of experts in cities and towns across the State with high numbers of pedestrian crashes, identify an unsafe location and determine if an RRFB is an appropriate

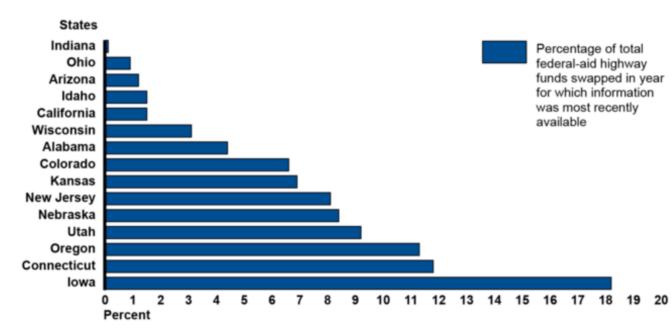
To encourage local agencies to be involved in the process, MaineDOT contracts exclusively for RRFBs for procurement. There is no construction phase included in the contract. RRFBs are installed outside the Federal contract with local forces using local funds. Communities are responsible for maintaining the RRFBs and a list of locations is kept by MaineDOT in accordance with the MUTCD Interim Approval (IA-21)<sup>1</sup>.

In March of 2018, HHWA announced that a RRFB patent dispute had been settled, allowing its production by all incrudictures. This led the Fackers Highway Administration to issue inhern Approved (AA2) And agrenice must submit or insulant requests to HHMA to wish HeMFB allowing the standard interim approved process.



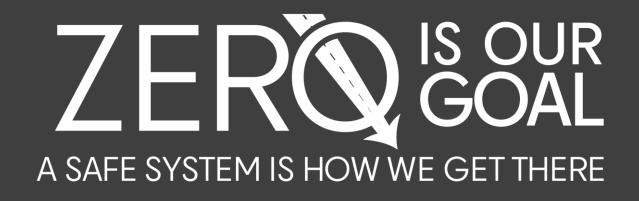
# Federal Fund Swap

Percentage of States' Federal-aid Funds Swapped for State Funds



Source: GAO analysis of information from state DOT officials and FHWA data. | GAO-21-88

Federal-Aid Highways: States and Local Governments Reported
Benefits to Federal Highway Fund Swapping, but Impacts
Cannot be Definitively Determined | U.S. GAO





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# MaineDOT's Systemic Pedestrian Safety Effort

Patrick Adams

MaineDOT's Active Transportation Planner

# Why is MaineDOT focused on pedestrian safety?

#### Baby Boy Killed by Truck in Alton, Maine

The Portland Press Herald reported that the incident happened near Alton Elementary School

Published at 9:51 PM EDT on May 19, 2017 | Updated at 10:47 PM EDT on May 19, 2017





An 18-month-old boy was killed Friday after being run over by a pickup truck in



Maine sets 24-year record for



pedestrian fatalities in 2017

killed after leaving church supper Saturday night Emile Morin of Augusta was an active member of St. Augustine Catholic Church on Sand Hill. BY CHARLES EICHACKER KENNEBEC IOURNAL

LOCAL & STATE > Posted November 20, 2017 Updated November 21, 2017

Augusta man, 81,

# Local&State

## Fatal accidents spur safety campaign

State DOT, Bicycle Coalition of Maine talk pedestrian rules in Winslow

BY MABELINE 5T. AMOUR
Sing/Writer
died at the sevene.

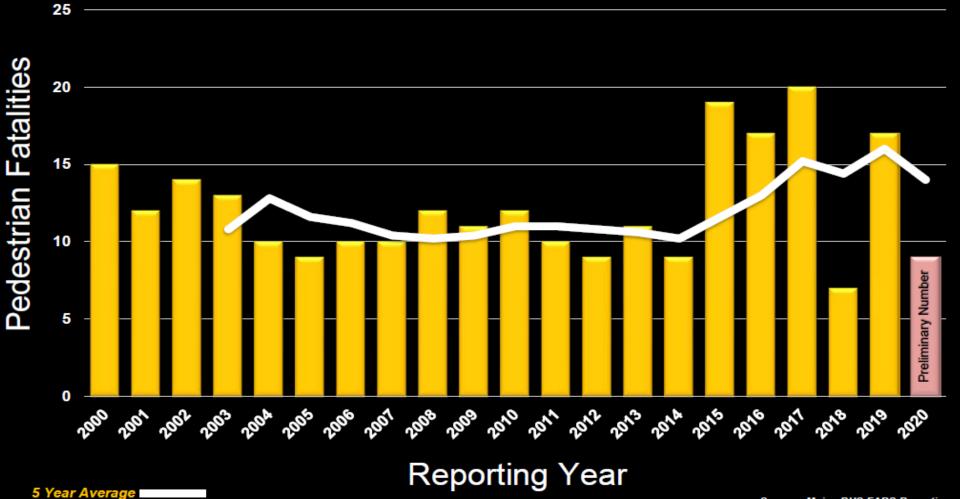
"We don't know the community like these people do," he wis standarding that he doesn't was a defining that he doesn't was to concerns. we militage that the sevene at the state is a different state to propose the sevene and the preference with the service of the training that the doesn't was an opportunity for the community.

That is the cepartment of the sevene and oppose that we really need to like yellow the sevene with the service with the service of the training that the doesn't was an opportunity for the community.

The state to prefer the take the propose of the sevene mind, the said adding that it is plans to "We know register of the service with the service with the service of the service with the servi



# Maine Fatal Pedestrian Crashes (2000-2020)



2021 **Fatalities** to date = 18

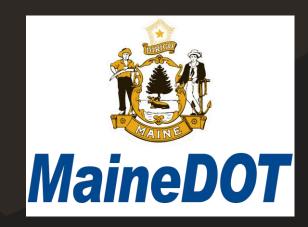


Source: Maine BHS FARS Reporting

- HSIP eligibility (as-usual)
- Non-construction supply acquisition contracts
- Not Force Account

Buy America applies







- HSIP eligibility (as-usual)
- Non-construction supply acquisition contracts
- Not Force Account

Buy America applies

These highway safety improvement projects are eligible for HSIP Funds because they are identified in Maine's SHSP, they address highway safety problems and/or improve hazardous road locations, installation locations and use cases are determined through a systemic and data driven process, and project types are included in 23 USC 148(a)(4)(B).



- HSIP eligibility (as-usual)
- Non-construction supply acquisition contracts
- Not Force Account

Buy America applies

Because the per-unit acquisition cost is less than \$5,000, State DOTs should utilize state procurement procedures in accordance with 2 CFR 200.314 for these non-construction material / supply acquisition contracts, and the local FHWA Divisions should authorize the project as "Other" in FMIS.



- HSIP eligibility (as-usual)
- Non-construction supply acquisition contracts
- Not Force Account

Buy America applies

These highway safety improvement projects do not require agency force account approval in accordance with FHWA Policy on Agency Force Account Use, because the work is performed by local agency staff and with local agency funds at the discretion of the State DOT.





HSIP eligibility (as-usual)

- Non-construction supply acquisition contracts
- Not Force Account

Buy America applies





# Maine's Systemic Ped Safety Program









Rectangular Rapid Flashing Beacons Dynamic Speed Feedback Signs School Zone Feedback Signs & Beacons

In-Street
Pedestrian
Crossing
Signs



## Rectangular Rapid Flashing Beacons

- Annual program that began in 2010
- \$37,000 initial funding level
- \$250,000 current funding level
- As of 2021 228 Units Distributed
- Total allocation to date \$1,357,000





## **Dynamic Speed Feedback Signs**

- Annual program that began in 2017
- \$200,000 initial funding level
- \$200,000 current funding level
- As of 2021 218 Units Distributed
- As of 2021 214 Towns Participating
- Total allocation to date \$800,000





# School Zone Feedback Signs & Beacons

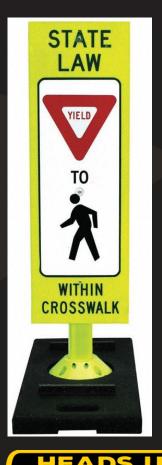
- Annual program that began in 2020
- COVID = 2020 Program Delay
- \$500,000 current 2-year funding level
- As of 2021 42 communities identified
- Total allocation to date \$500,000





## **In-street Pedestrian Crossing Signs**

- New annual program that begins in 2023
- COVID = 2021 Program Delay
- \$51,000 current funding level
- As of 2021 Projected for 50 communities
- Total allocation to date \$51,000











## Rectangular Rapid Flashing Beacons (RRFBs)

- 3 Deployment Methods
  - LTAP Training + RSA
  - Special Request + RSA
  - Ped Safety Forums + RSA
- Installed in existing ROW
- Compliant with ADA (Additional grants available)





# Dynamic Speed Feedback Signs (DSFSs)

- Training Required
- Data Sharing with Law Enforcement
- Short-term installations at each location
- Seasonal utilization is permitted





## School Zone Feedback Signs & Beacons (SZFSs)

- Collaboration with Municipality & School District
- May only be installed within a School Zone
- Active only during drop-off / pick-up (30 minutes before / after each)
- Training Required
- Data Sharing with Law Enforcement





# In-street Pedestrian Crossing Signs (R1-6s)

- Seasonal utilization is permitted
- Permanent installation prohibited
- Targets higher risk and problematic crossings
- Provided in pairs to communities





# What is coming in the future ...?

- Advanced Yield Markings?
- Raised Crosswalks?
- Pedestrian Hybrid Beacons?
- Leading Pedestrian Intervals?
- Accessible Pedestrian Signals?
- LED Enhanced Signage?







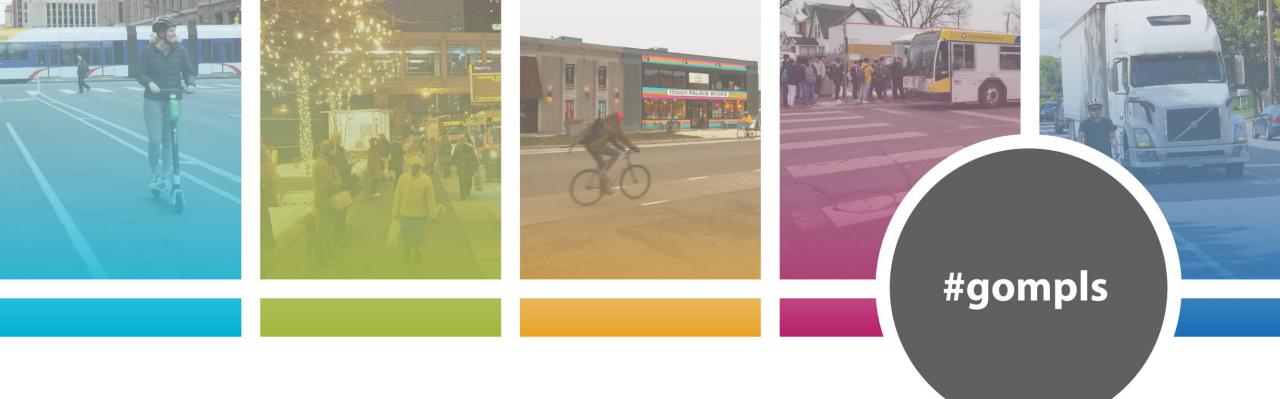




Questions







# Leap Not Creep – Accelerating Ped/Bike Safety Projects Webinar

Matthew Dyrdahl, Minneapolis Bicycle and Pedestrian Coordinator







#### Bicycle and Pedestrian Coordinator Role

- Manage the PAC & BAC connect with advocates
- Quick build safety improvement projects
- Technical coordination (capital project delivery & operations)
- Open Streets Minneapolis
- Walk, Bike, Roll (WBR) Audit Framework pilot

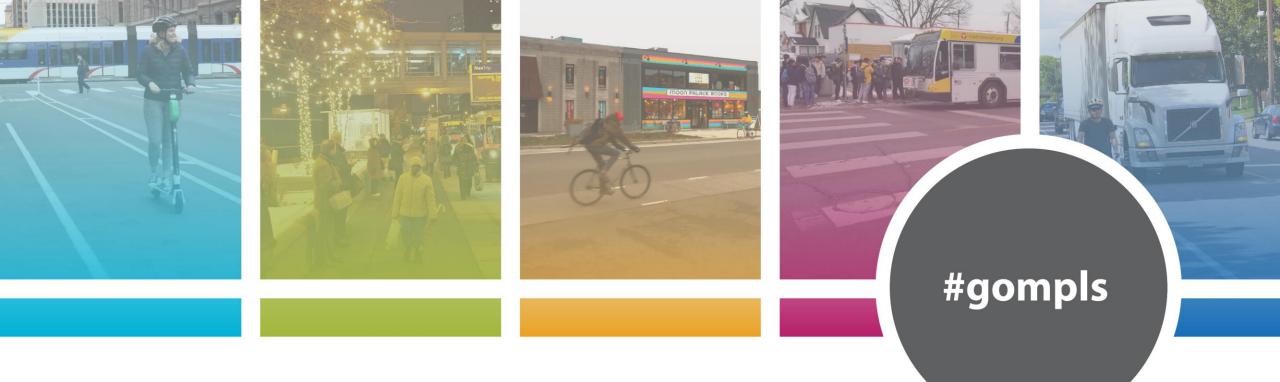
#### Topics for today (and order of presentation)

 Vision Zero – Speed of people driving and impacts for people walking, biking, and connecting to transit

Street crossing improvements

Bikeways for people of all ages and abilities

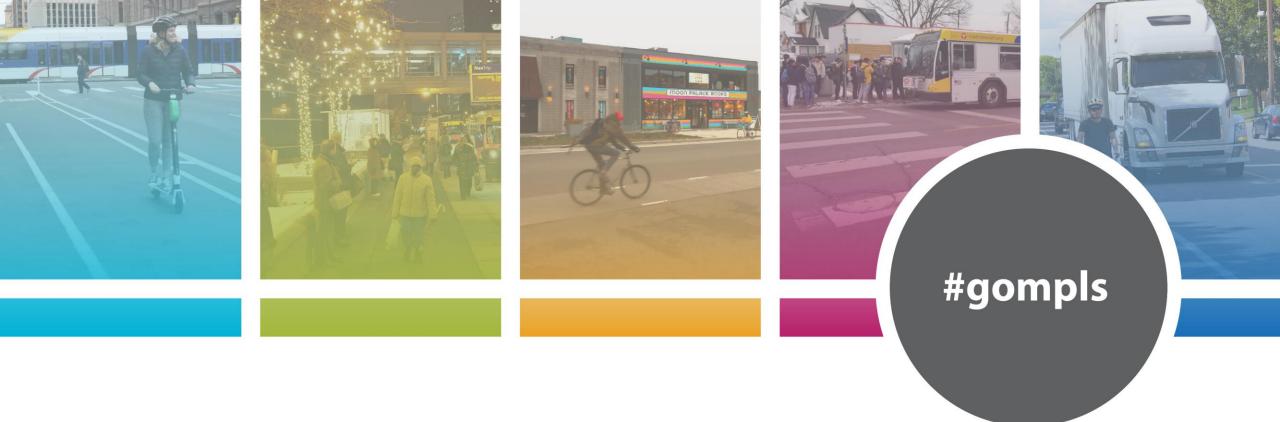




## Vision Zero projects (quick build)

https://www.minneapolismn.gov/government/programs-initiatives/visionzero/actions-taken/vz-projects/





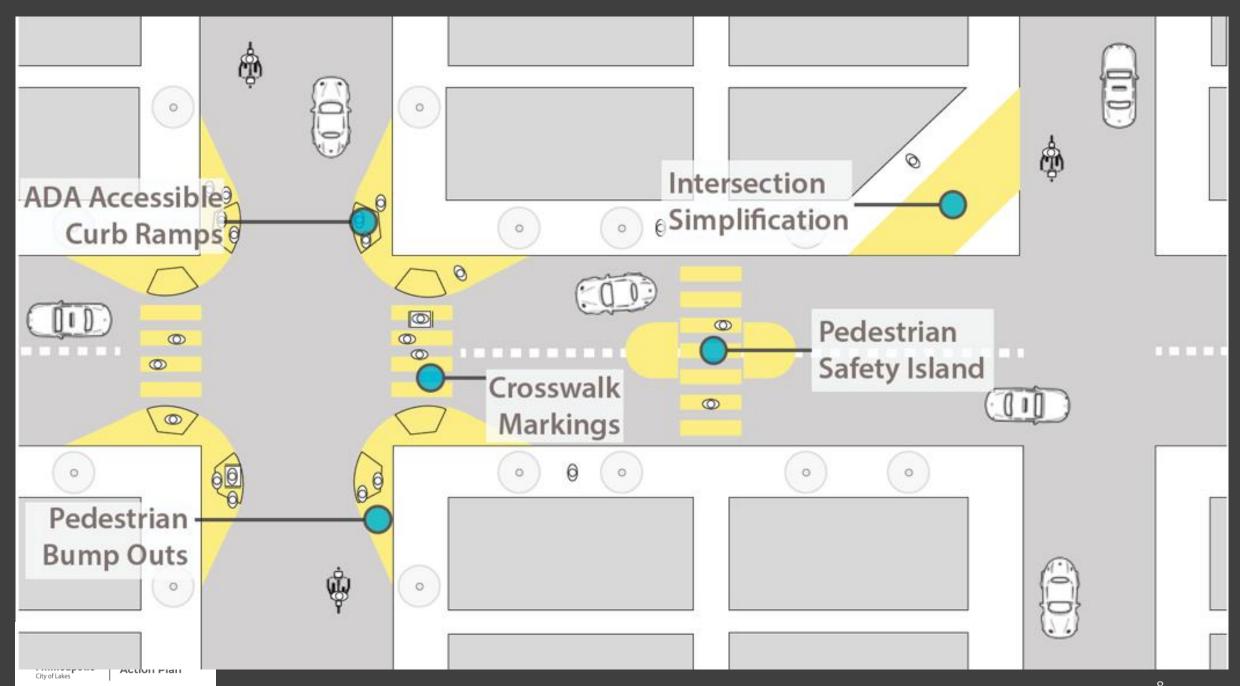
### Accelerating pedestrian safety "quick build" projects

**Street Crossings** 





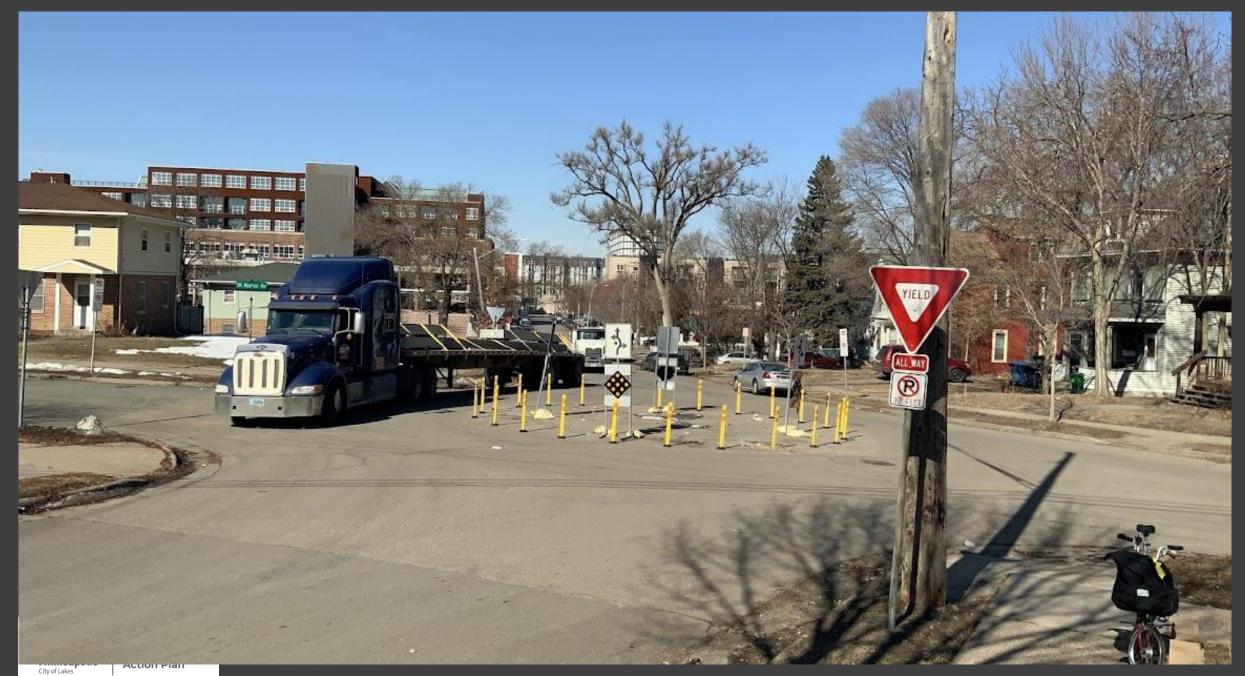


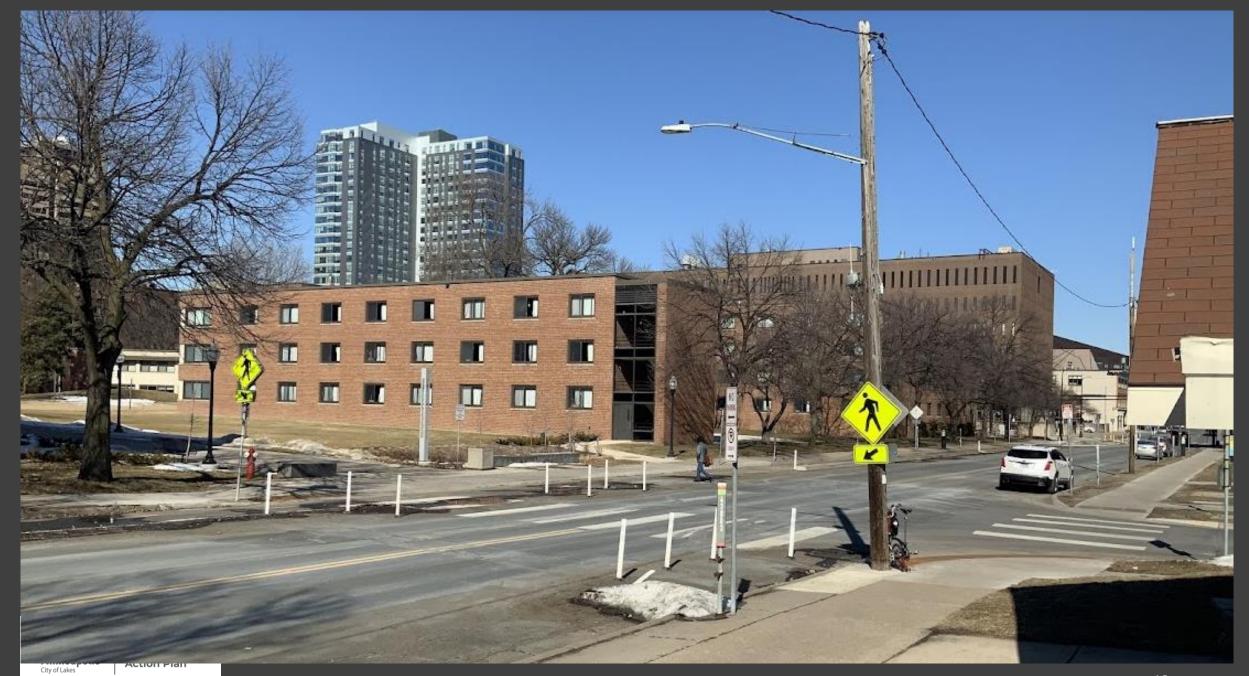




























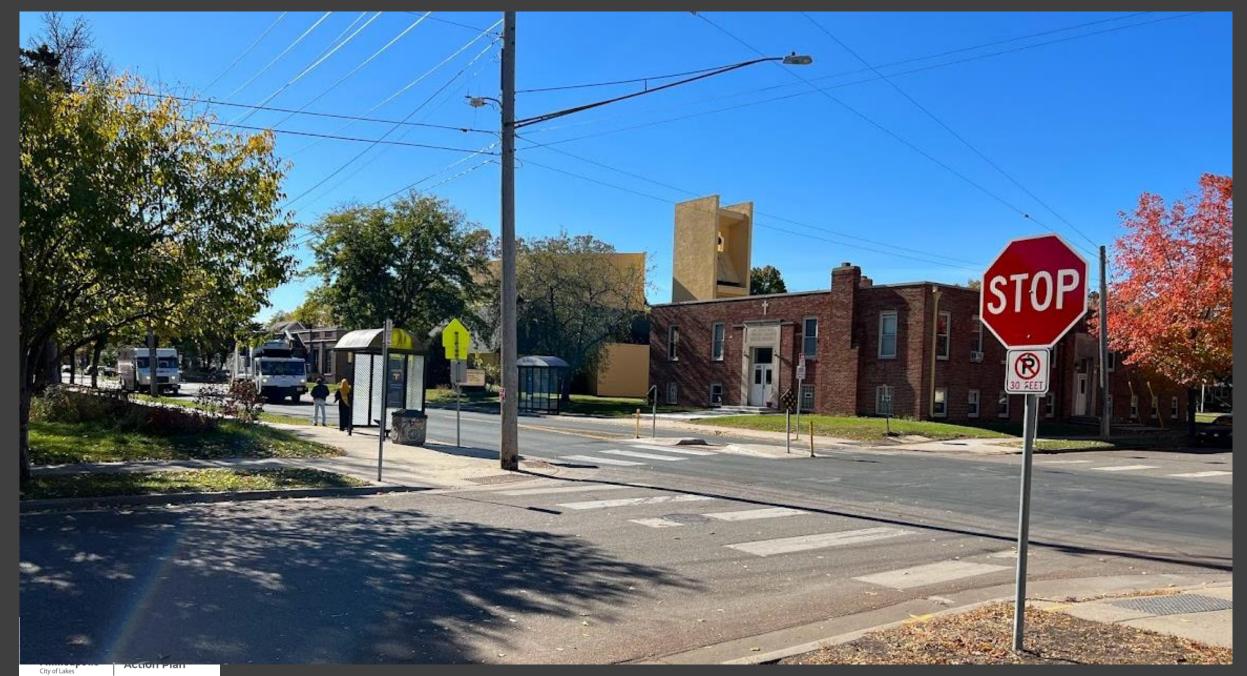






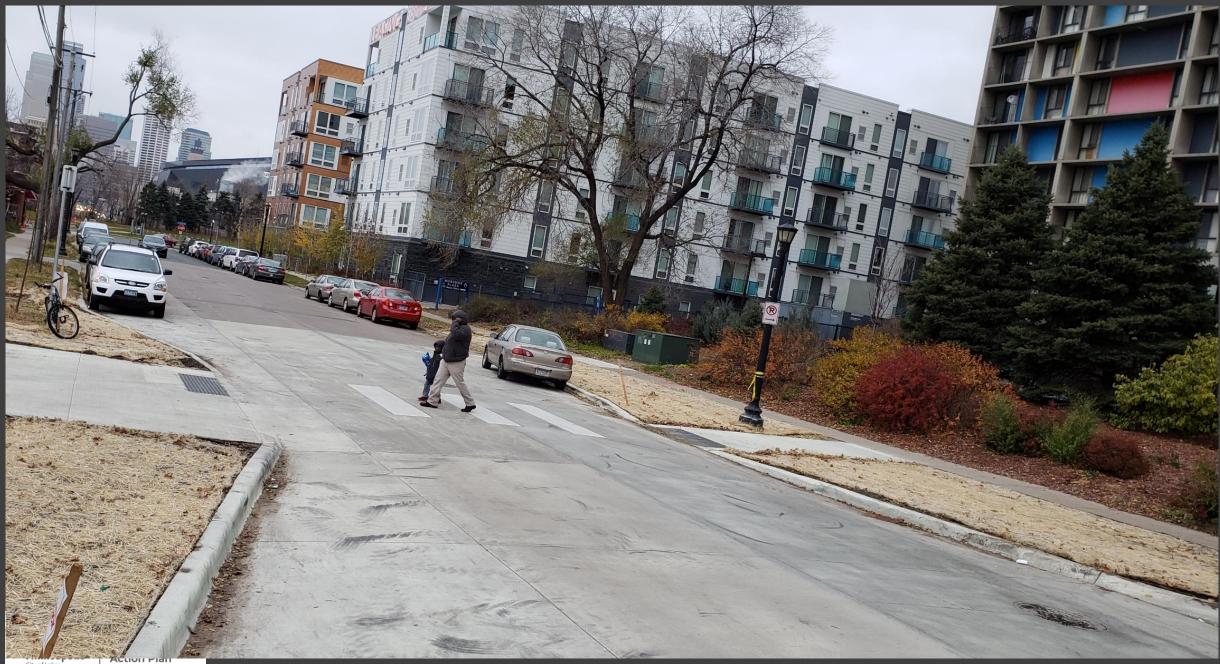
#### 2021 Vision Zero Quick-Build Projects

- Improvements were made to the intersections of:
  - Bryant Ave @ Dowling Ave N
  - 21st St @ Lyndale Ave N
  - 18<sup>th</sup> St @ Lyndale Ave N
  - 8<sup>th</sup> St @ Chicago Ave
  - 15<sup>th</sup> St @ Chicago Ave
  - 35<sup>th</sup> St @ Nicollet Ave
  - 37<sup>th</sup> St @ Nicollet Ave
- 4-3 conversion on Lyndale Ave N south of Broadway

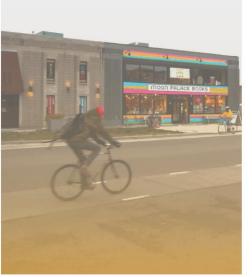














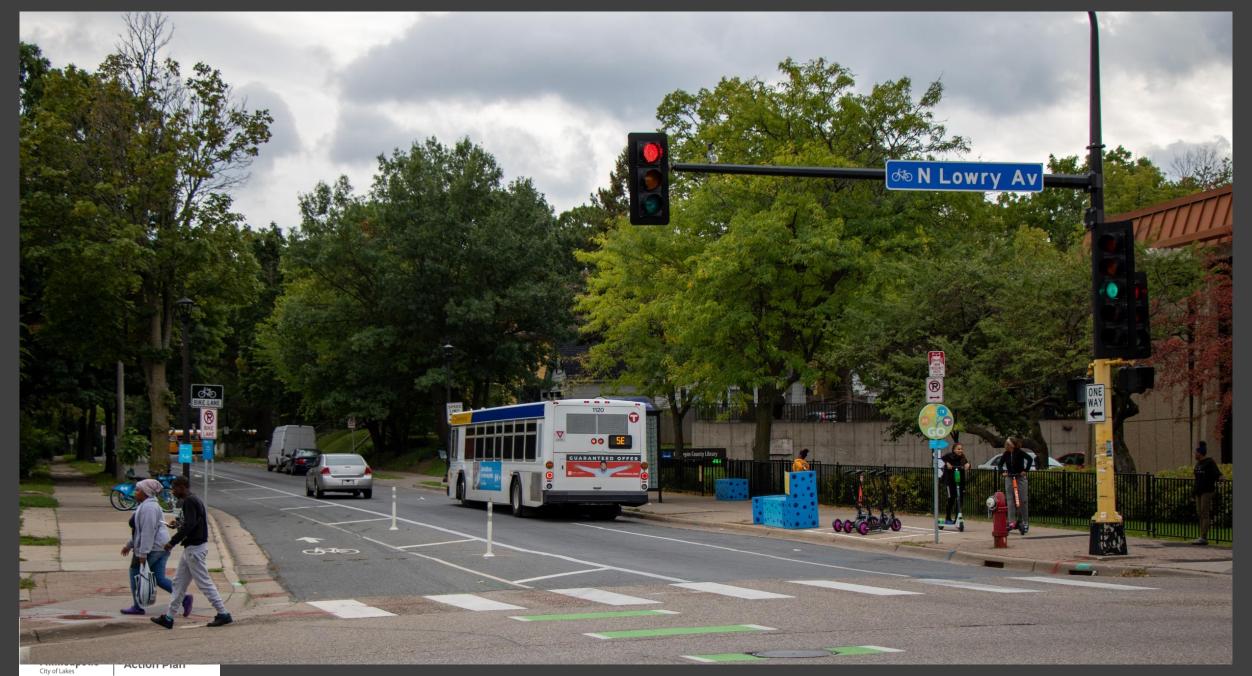
### Accelerating bikeway projects

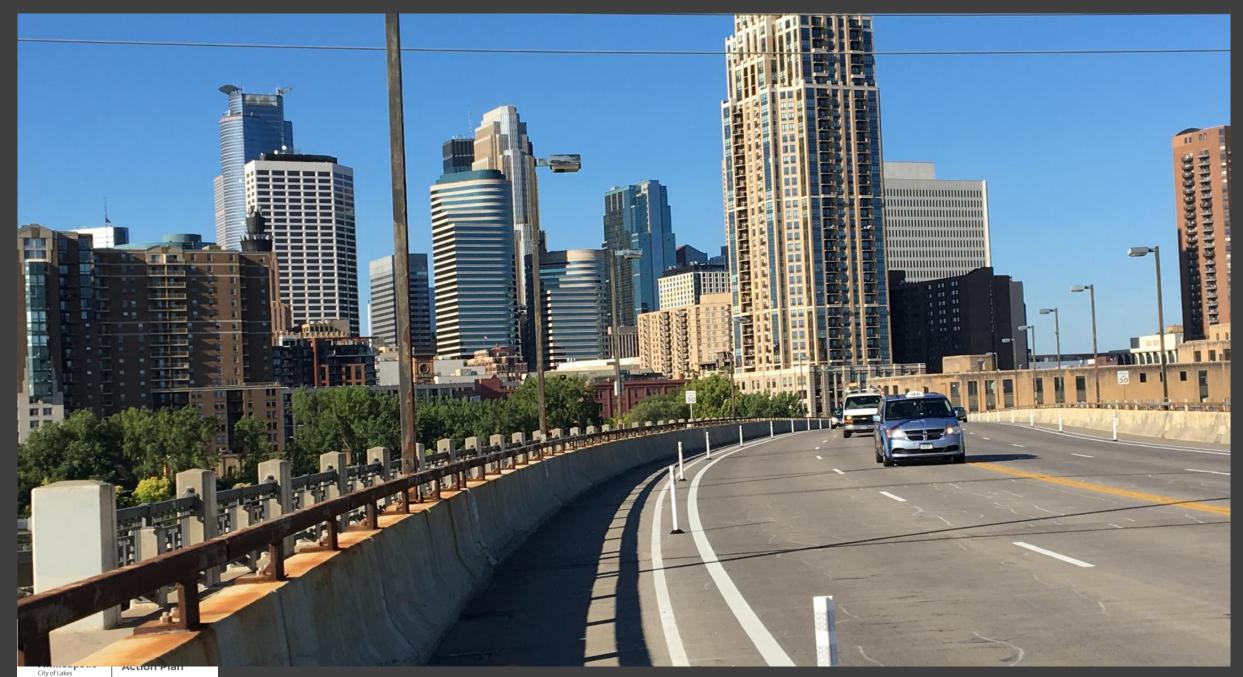
Bikeways – All Ages & Abilities (AAA)

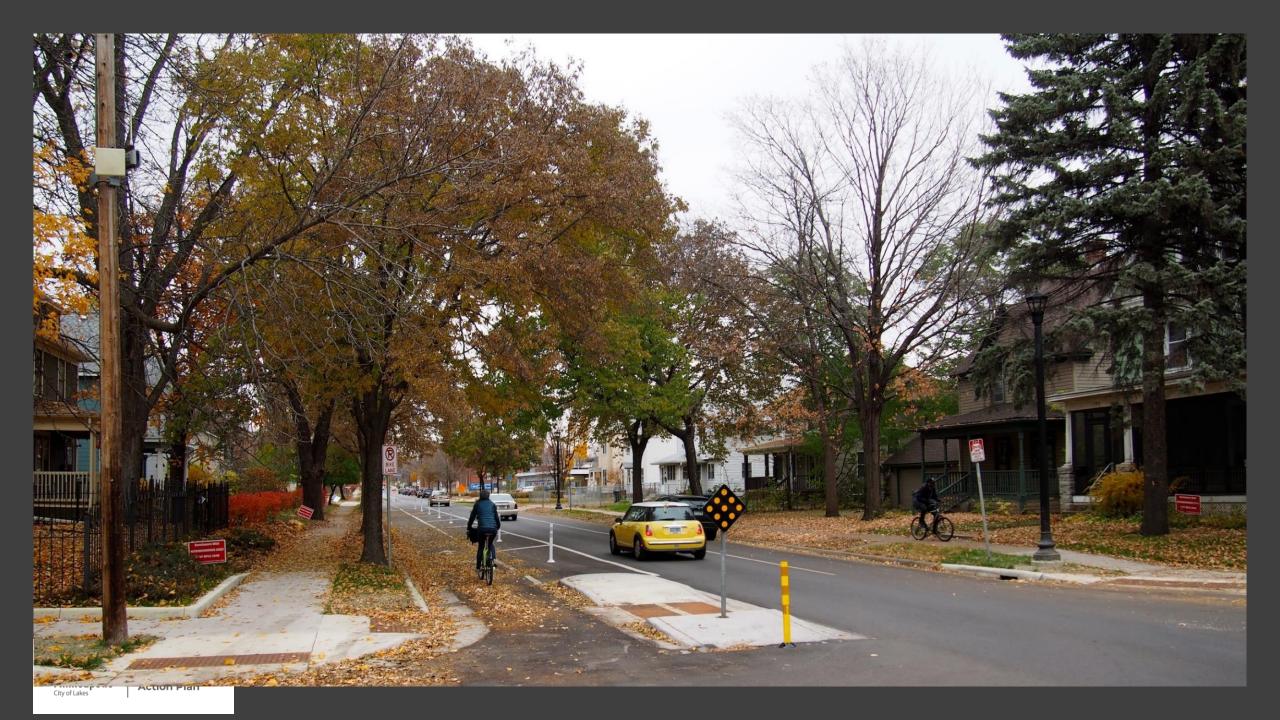
November 18, 2020

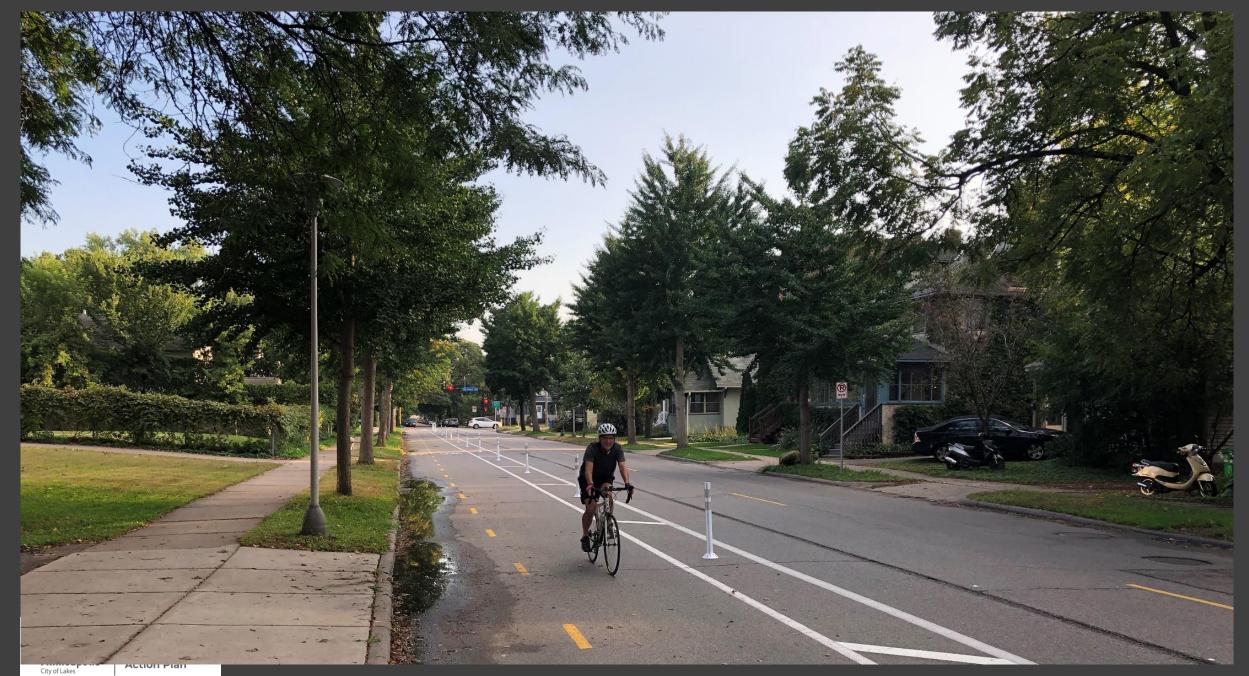


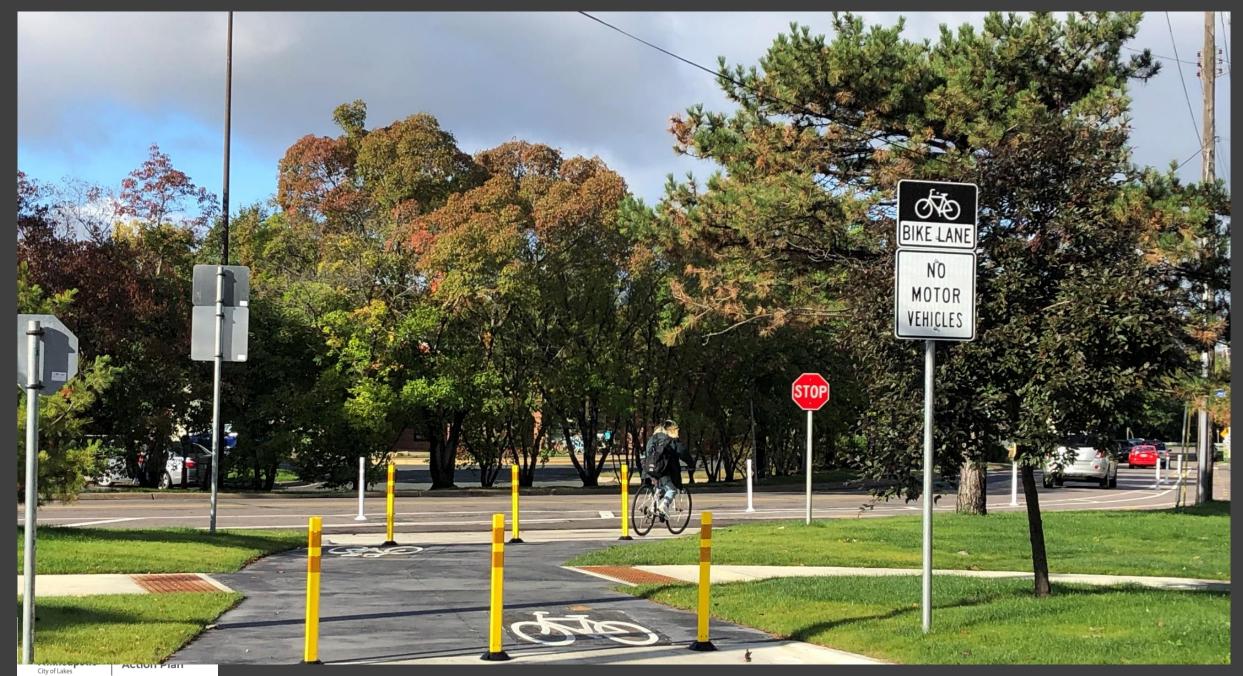










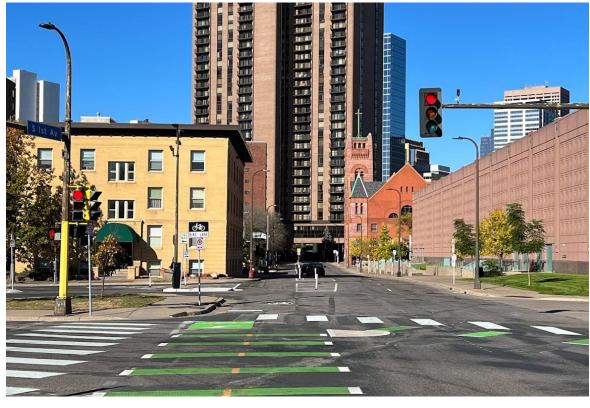












## 1<sup>st</sup> Ave S protected bikeway



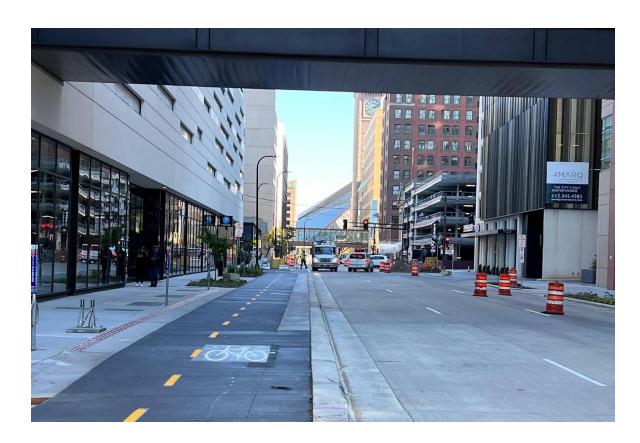


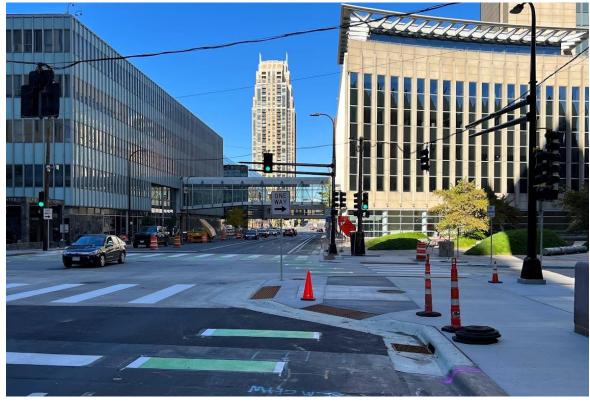




Hennepin Ave Downtown







#### 4<sup>th</sup> St Downtown

#### Successes and challenges

- Successes
  - Clear policy direction and support for implementation
  - Funding in the capital program
  - Successful implementation
  - Maintenance support
- Challenges
  - New treatments are often challenging
    - Proving viability of a treatment is important
    - Willingness to try new things is important
  - Scaling up is challenging
    - Concept and engineering design can be streamlined but is still needed (simple striping and bollard plan sheet)
    - Capacity to install and maintain doesn't automatically go up with implementation dollars.



#### Final thoughts (and potential advice)

- If you're new to quick build ped/bike safety improvements
  - Try it (test/pilot/demonstration)
  - Evaluate (did it work/did the world end/do people like it)
  - Repeat
- If you've had some success
  - Work on scaling up
  - Focus on capacity to deliver
  - Efficiency of engagement and notification
- For more on "how to"
  - Mndot demonstration project guide: http://www.dot.state.mn.us/saferoutes/demonstration-projects.html





# DDOT Efforts to Accelerate Pedestrian and Bicyclist Improvements

Derek Voight



#### **2021 Summer of Safety Initiative**

To rapidly deliver safety countermeasures in accordance with Vision Zero, DDOT is advancing design and construction of over 100 locations this summer:

- Livability Study sites 14 locations
- Highway Safety Improvement Program (HSIP) 25 intersections
- Pedestrians and Traffic Calming Improvements Program 18 locations
- Pedestrian Flashers and Driver Feedback Signs 53 locations



# Livability Study Improvements

- Curb extensions
- Pedestrian refuge islands
- Geometric realignment, removal of excess travelled way
- Enhanced green spaces
- Increased signage

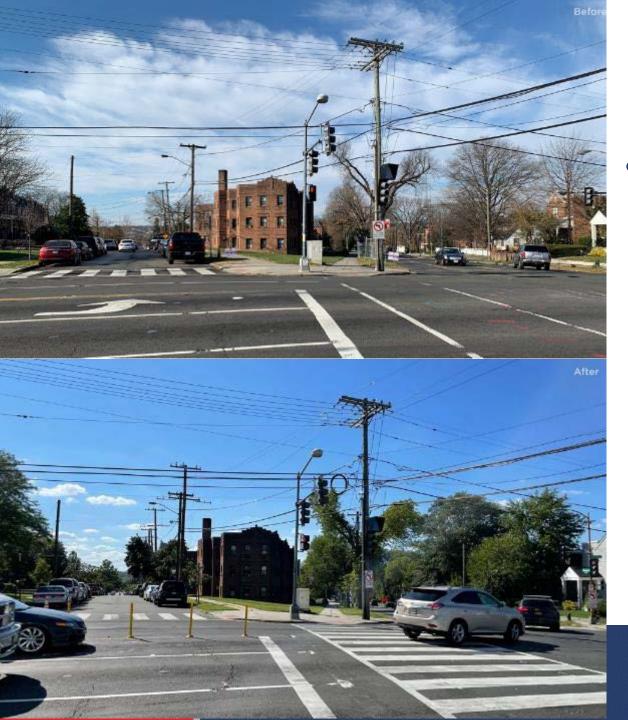






# HSIP Pedestrian Improvements

- Programmatic improvements
  - Leading Pedestrian Intervals
  - No Turn On Red
  - ADA improvements including Accessible Pedestrian Signals, missing ramps
  - Left turn traffic calming



## HSIP Pedestrian Improvements

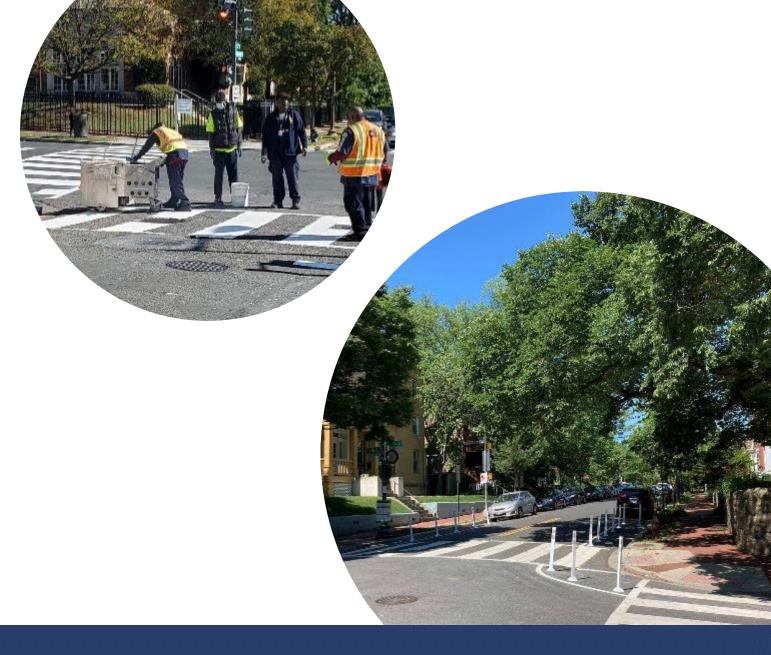
- Site specific improvements
  - Parking clearance, corner daylighting
  - Turn restriction/conflict reduction
  - Phasing improvements
  - Positive guidance
    - Signing
    - Markings such as extension lines, lane lines, no parking areas, bike lanes
    - Bike lane modernization, connections, protection

### **Functional Change to HSIP Delivery**

- Prior HSIP delivery was programmed via the Signal Mod process
- 2021 SoS moved this to an aggressive delivery timeline
  - Study conclusion > Signal design (2-4 weeks) > Construction delivery (4-6 weeks)
  - Delivery 25 intersections to substantial completion between April 2021 September 2021
    - Substantial completion due to supply chain leads
- Changes for 2022 HSIP
  - Adjusted project timelines to declutter deliverable timelines
  - Preordered materials in response to supply chain lead times
  - Migrated to an injury based CCI metric for site selection

# Pedestrian & Traffic Calming Improvements

- Intersection/corner daylighting
- Parking boxes
- High visibility crosswalks
- Centerlines
- Signing improvements
- Marking improvements

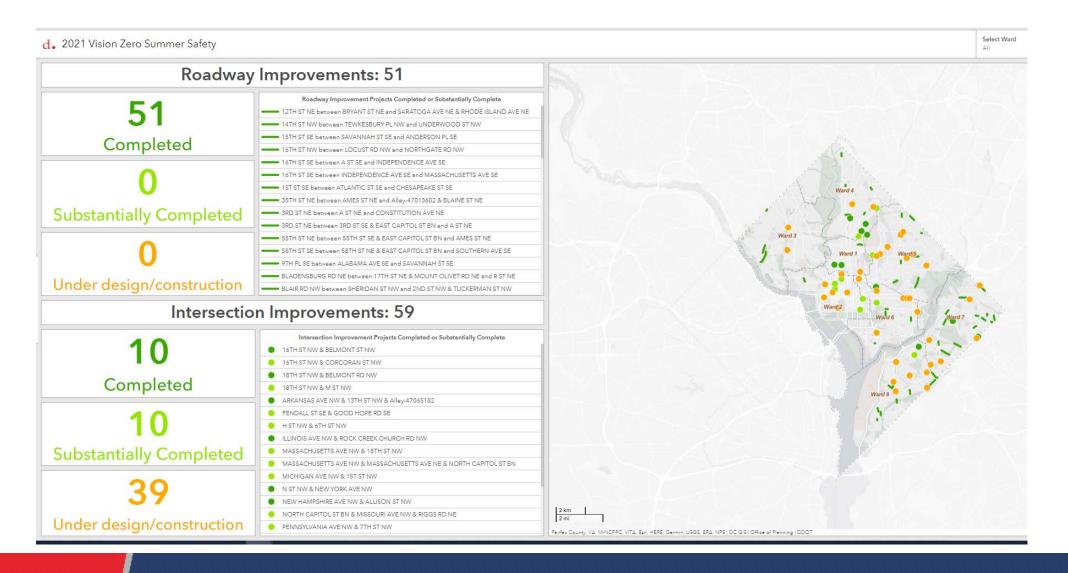


#### **Electronic Interventions**



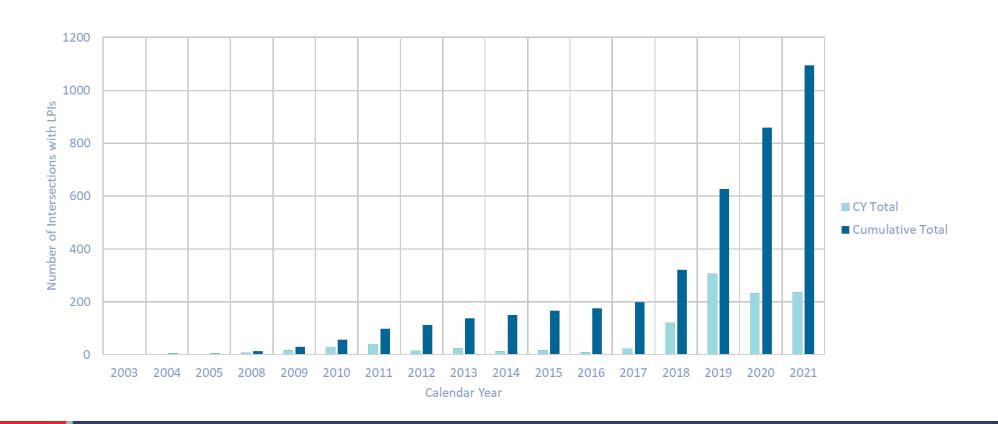
- Selection Criteria for Solar LED Pedestrian Warning (W11-2) signs
  - Pedestrian activity
  - Presence of schools adjacent to segment
  - High number of pedestrian-involved crashes
  - Traffic Safety Requests
    - Speeding or failed to stop for pedestrian
  - Multilane uncontrolled crossings
  - Solar coverage at both ends of crosswalk (field determined)

### 2021 Vision Zero Summer Safety Dashboard



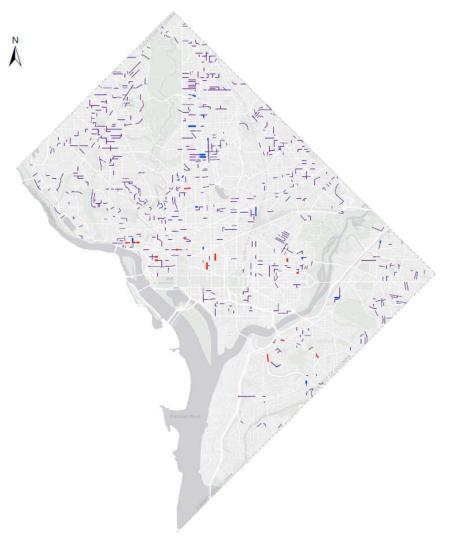
### **Commitment to Leading Pedestrian Intervals**

- LPIs in the city: 1094
- Percent of Intersections with LPIs in 2018-2021: 82%



## Resurfacing Safety Improvement Program (RSIP)

- Conducted screening of all segments scheduled for repaving
- Prioritized segments for safety reviews
- Developed marking plans and signage work orders
- Pedestrian and bicyclist improvements include
  - Warning signs
  - Marked curb extensions
  - Upgraded crosswalks
  - Sharrows and bike lane markings



Main Factor	Sub Factor	How is it Measured?	Range of Possible Scores					Weight
Crash Patterns		Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	10
	Suspected minor injury crashes per square mile	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	8
	Other/no injury crashes per square mile	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	
	Pedestrian-involved crashes per square mile	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	10
	Bicycle-involved crashes per square mile	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	10
	Delta Change by number of crashes (2017~2019)	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	
	Delta Change by number of crashes (2017~2020)	Normalized based on Rank among all Pavement Plan segments	0 Iowest Rank				1 Highest Rank	
Pedestrian/Bike Accessibility	Pedestrian Master Plan Score	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	
	Percent of pedestrian infrastructure that is ADA- non compliant	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	
		1: with bike lane; 0: without bike lane	0		or		1	
Resident Requests & Violation	· ·	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	
	Number of violations per mile	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank	•			1 Highest Rank	
school Zone	Distance to the closest school	Distance	> 1000 ft 0	<= 1000 ft 0.25	<= 750 feet 0.50	<= 500 feet 0.75	<= 250 feet	1
raffic Volume	AADT (Annual Average Daily Traffic)	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank	-	,		1 Highest Rank	
Benefit/Cost Ratio	Predicted benefit crash reduction divided by cost of repaying/re-marking	Normalized based on Rank among all Pavement Plan segments	0 lowest Rank				1 Highest Rank	1
otal								100

# Screening Methodology

35% of the total score comes from pedestrian and bicyclist variables

#### **Review Process**

#### Coordination

- Screening top scoring segments with bike team
- Continuouscommunication with AssetManagement

#### Safety Study

- Intersection and Corridor safety performance
- Emphasis on vulnerable user crashes
- Countermeasure identification

#### Response

- Marking plans sent to Asset Management resurfacing effort
- •- Work orders for signing Field Operations Branch
- •- Traffic Engineering and Signals Department referrals

#### **Annual Timeline**

- January-February
  - Prioritization methodology updated
- March
  - Paving plan finalized
  - Top segments selected
  - Screening with bike team
- April-June
  - Safety studies and marking plans begin
  - Conducted in order of paving schedule
- April-September
  - Repaving takes place







District Department of Transportation

# Thanks for joining!

- Be on the lookout for an email with:
  - An evaluation survey
  - Meeting materials (with contact information)