

# Improving Intersection Safety for All Road Users



**Jeff Shaw**

Federal Highway Administration

**Karina Ricks**

City of Pittsburgh, Department of  
Mobility and Infrastructure

**Carl Sundstrom**

New York City Department of  
Transportation

**Bastian Schroeder**

Kittelson and Associates

**July 26, 2019**



# Housekeeping

---

## ⇒ **Problems with audio?**

Dial into the phone line instead of using “mic & speakers”

## ⇒ **Webinar issues?**

Re-Load the webpage and log back into the webinar. Or send note of an issue through the Question box.

## ⇒ **Questions?**

Submit your questions at any time in the Questions box.



# Archive and Certificates

---

Archive posted at [www.pedbikeinfo.org/webinars](http://www.pedbikeinfo.org/webinars)

- ⇒ Copy of presentations
- ⇒ Recording (within 1-2 days)
- ⇒ Links to resources

Follow-up email will include...

- ⇒ Link to certificate of attendance
- ⇒ Information about webinar archive



# PBIC Webinars and News

- ⇒ Find PBIC webinars and webinar archives  
[pedbikeinfo.org/webinars](http://pedbikeinfo.org/webinars)
- ⇒ Follow us for the latest PBIC News  
[facebook.com/pedbikeinfo](https://facebook.com/pedbikeinfo)  
[twitter.com/pedbikeinfo](https://twitter.com/pedbikeinfo)
- ⇒ Sign up for our mailing list  
[pedbikeinfo.org/signup](http://pedbikeinfo.org/signup)



The screenshot shows the 'Webinars' section of the Pedestrian and Bicycle Information Center website. The header includes the PBIC logo and navigation links: Data & Resources, Community Support, Planning & Design, Training & Events, and Programs & Campaigns. The main content area is titled 'Webinars' and features a list of 'Upcoming and Recent PBIC Webinars' with dates and titles. The list includes:

- 11/17/2013 - "Road Diets: Increasing Safety for All Road Users" Presented by Keith Knapp, Iowa State, and Brian Chandler, Utah.
- 11/19/2013 - "Bicycle Safety Guide and Countermeasures Detection Systems (BICSM13 Webinar)" Presented by Tamara Robinson, FHWA Office of Safety; Carl Sundstrom, SHC Highway Safety Research Center; Dan Nafarik, Venness Knapen Mueller, Inc.; and Peter Legemeyer, Trade Design Group.
- 11/19/2013 - "A Resident's Guide to Creating Safer Communities for Walking and Biking Webinar" Presented by Tamara Robinson, FHWA; Loree Sand, PHC; Eva Garcia, City of Brownsville, Texas; Warren Gonzalez, City of Brownsville, Texas; and John Paul Moffat, Urvale Memphis.
- 12/5/2014 - "ActiveTran Policy Tool: A Model Methodology for Prioritizing Pedestrian and Bicycle Improvements on Existing Roads"



The screenshot shows the Facebook page for the Pedestrian and Bicycle Information Center. The header includes the PBIC logo and the text 'Pedestrian and Bicycle Information Center Government Organization'. The page features a 'Timeline' section with several posts, including:

- A post from 'Pedestrian and Bicycle Information Center' with 2,225 likes, featuring a megaphone icon and the text 'Find More Customizations'. Below the post is a 'Post your Page' button.
- A post from 'Pedestrian and Bicycle Information Center' with 1 like, featuring a map of the United States and the text 'Safe Routes to Schools activities in support of Leaders of Opportunity - WFO and Main program...'. Below the post is a 'Post your Page' button.



# FHWA Focused Approach to Safety

---

Initiative provides resources and assistance to help agencies address the most critical safety challenges.

## ⇒ Focused Approach to Safety

<https://safety.fhwa.dot.gov/fas/>

## ⇒ Intersection Safety

<https://safety.fhwa.dot.gov/intersection/>

## ⇒ Pedestrian and Bicyclist Safety

[https://safety.fhwa.dot.gov/ped\\_bike/](https://safety.fhwa.dot.gov/ped_bike/)





# IMPROVING INTERSECTION SAFETY FOR ALL ROAD USERS

## The Importance of Intuitive Design

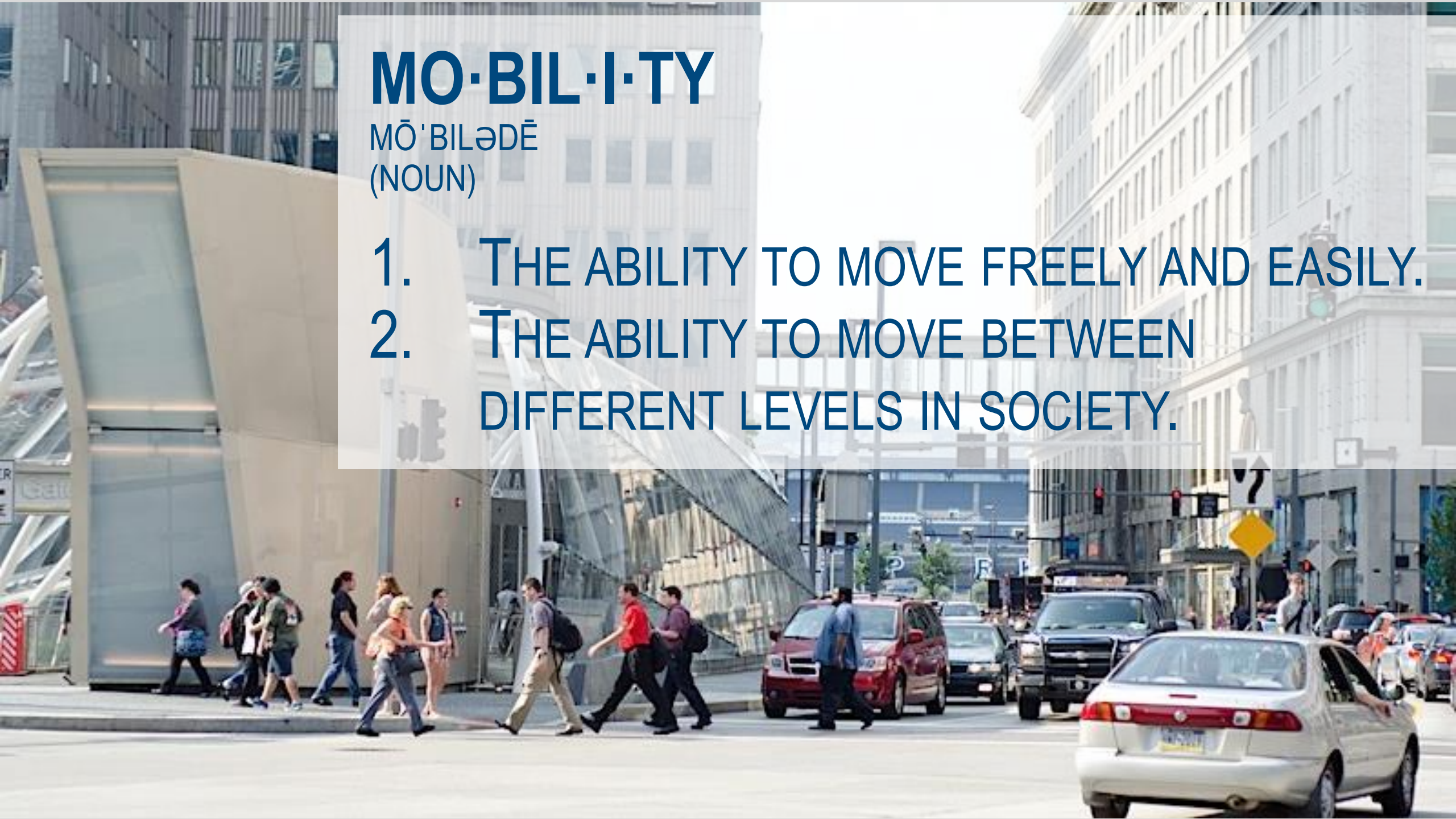
Karina Ricks, Director  
Department of Mobility and Infrastructure  
City of Pittsburgh

July 2019

# MO·BIL·I·TY

MŌ'BILƏDĒ  
(NOUN)

1. THE ABILITY TO MOVE FREELY AND EASILY.
2. THE ABILITY TO MOVE BETWEEN DIFFERENT LEVELS IN SOCIETY.



# PITTSBURGH MOBILITY GOALS

1. No one dies or is seriously injured traveling on city streets; (streets and intersections are intuitive to use, even by an adolescent child).
2. Every resident can access fresh fruits and vegetables within 20 minutes travel of home (without the requirement of a private vehicle).
3. All trips less than 1 mile are most enjoyably achieved by non-vehicle travel.
4. Transportation, housing and energy consume less than 40% of household income (for any income quintile).
5. Streets and infrastructure reflect the pride and values of our city.





STREETS AND  
INTERSECTIONS ARE  
INTUITIVE TO USE,  
EVEN BY AN  
ADOLESCENT CHILD





"Pittsburgh is undoubtedly the cockeyedest city in the United States. Physically, it is absolutely irrational. It must have been laid out by a mountain goat."

- Ernie Pyle



intersections of  
**pittsburgh**



**START CROSSING**

Watch For  
Vehicles



FLASHING

**DON'T START**  
Finish Crossing  
If Started

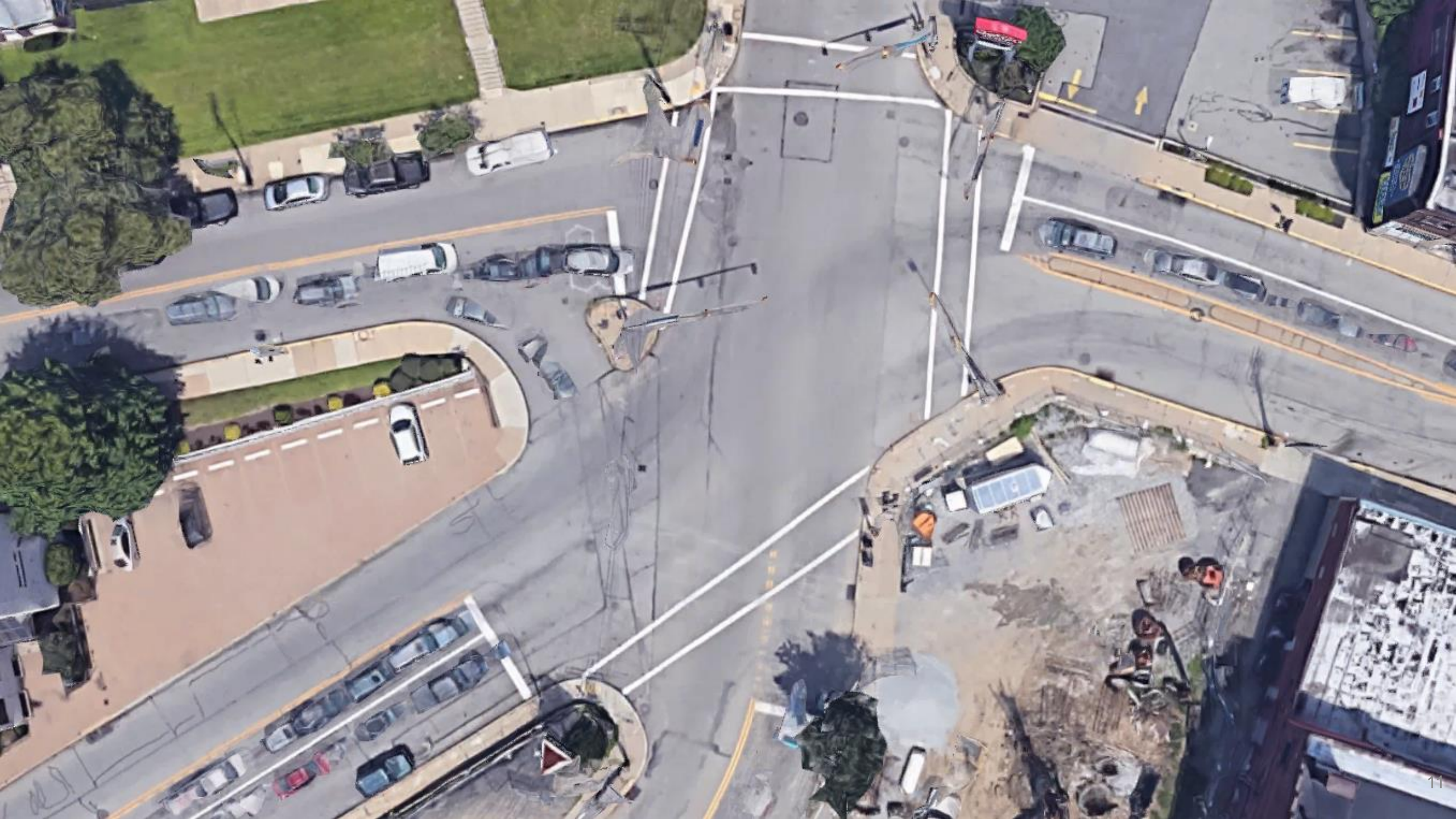
STEADY



**DON'T CROSS**

**TO CROSS**  
PUSH BUTTON





STREETS AND  
INTERSECTIONS ARE  
INTUITIVE TO USE,  
EVEN BY AN  
ADOLESCENT CHILD



# PUTTING THIS INTO ACTION:

## Pedestrian Safety Action Plan

- What may be intuitive, comfortable, or “safe” in one neighborhood or to certain age groups and abilities may not be to others.
- Special needs students are taught to wait 10 seconds after receiving the walk signal to allow drivers time to finish clearing the intersection.
- Need to better resident preferences and the driving factors behind those preferences.







NEW YORK CITY



# MULTIMODAL INTERSECTION DESIGN IN NYC

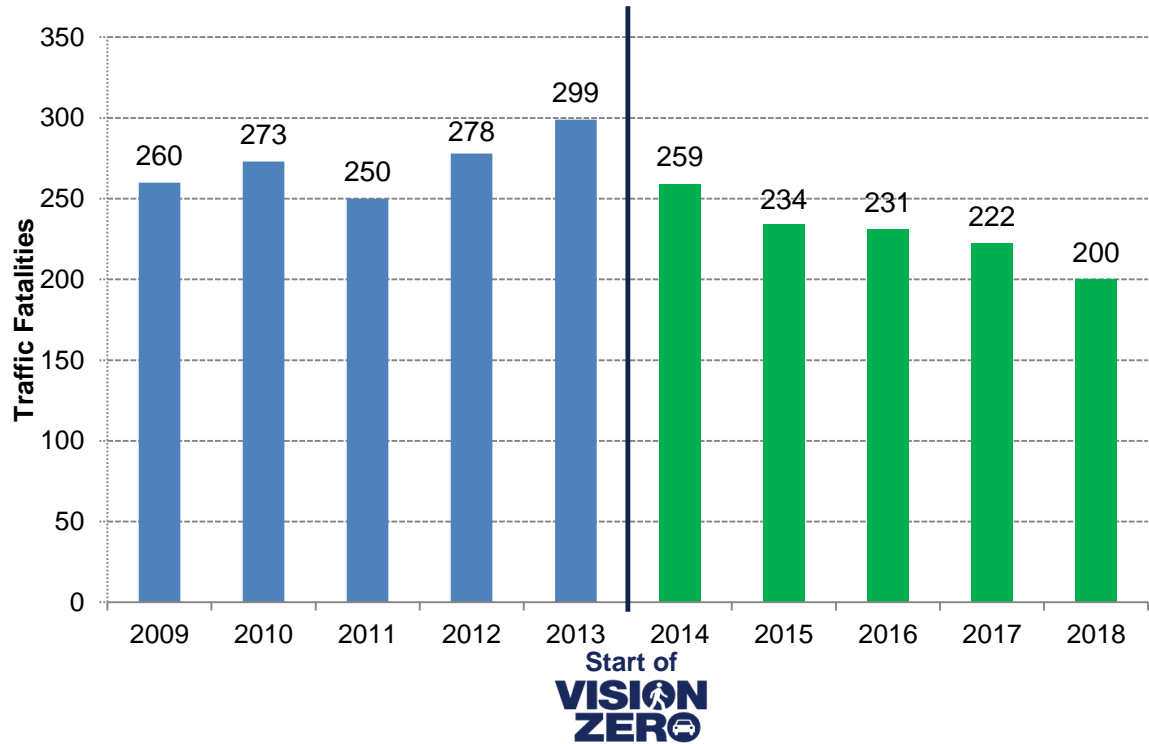
Federal Highway Administration Focused Approach to Safety Webinar

July 26, 2019

Carl Sundstrom, PE, New York City Department of Transportation

# VISION ZERO

Crashes are Preventable through Engineering, Education and Enforcement



# VISION ZERO



nyc.gov/visionzero

Priority Intersections



Priority Corridors



Priority Areas



UNION

HUDSON

Manhattan

Brooklyn

Queens

Brooklyn

Staten  
Island

VISION ZERO VIEW

<http://www.vzv.nyc>

# REDUCING SPEEDS

Vision Zero tools: Citywide Speed Limit Reduction to 25 mph

25MPH Signal Retiming



HUDSON

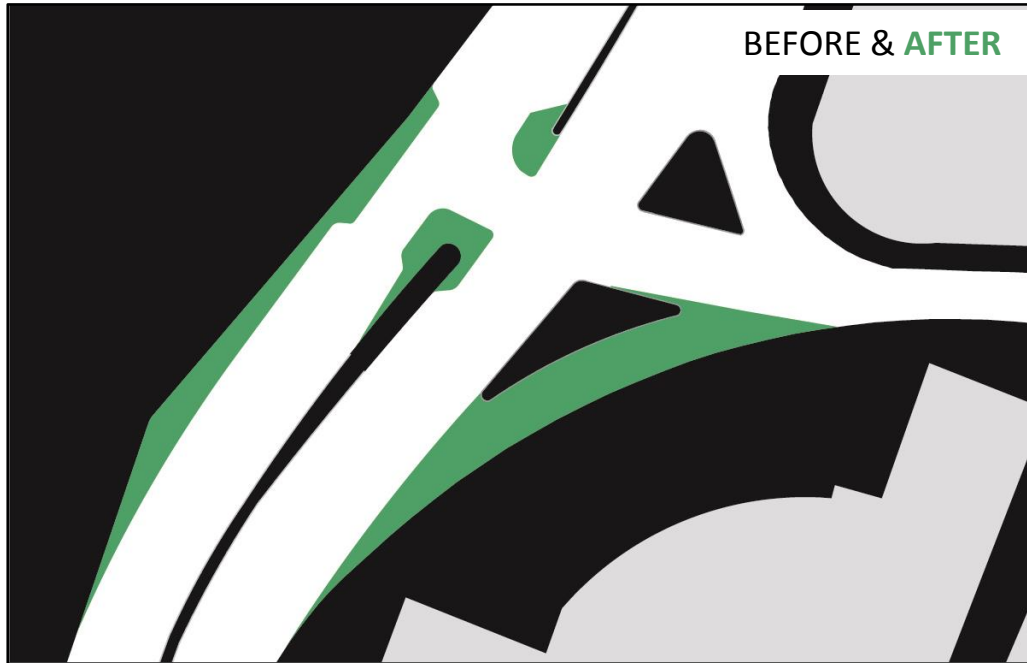
Manhattan

LGA

Queens

# REDUCING EXPOSURE

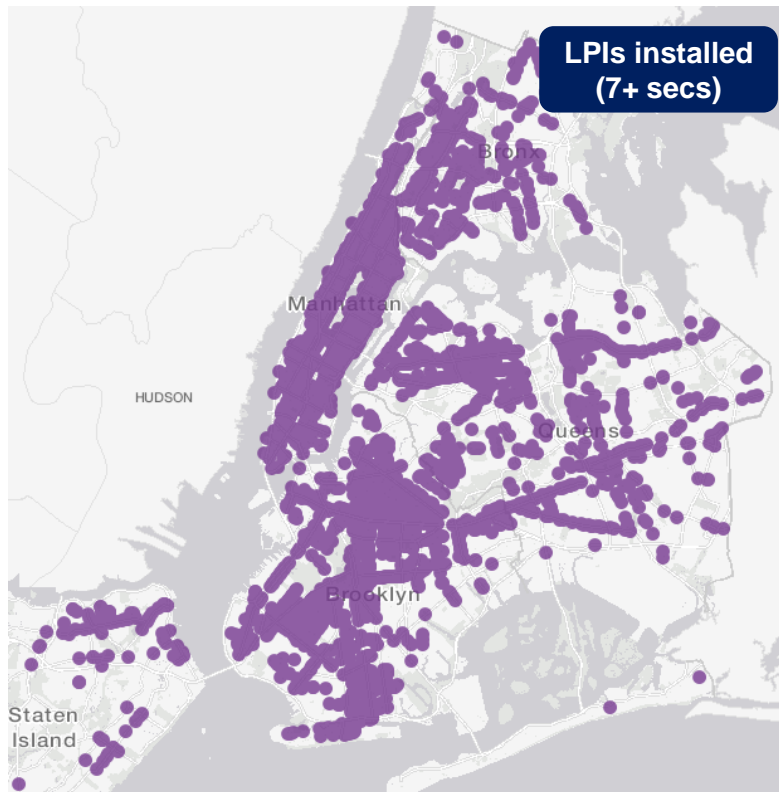
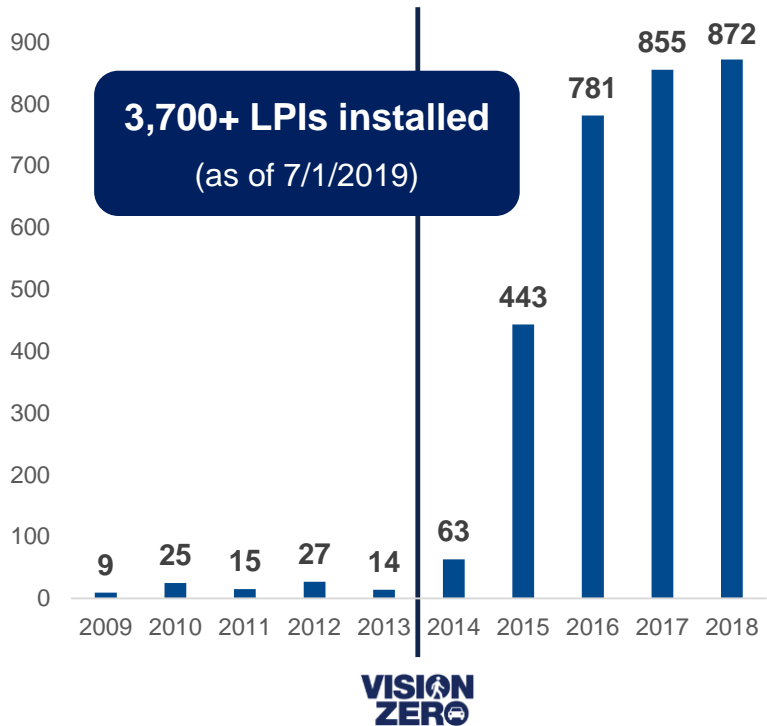
## Vision Zero tools: Intersection toolkit



- » Reallocate space
- » Remove complexity
- » Improve visibility & decrease exposure
- » Transform into vibrant social public spaces
- » Utilize temporary “quick” materials

# REDUCING EXPOSURE

Vision Zero tools: Leading Pedestrian Interval (LPI)



# REDUCING EXPOSURE

Vision Zero tools: LPI

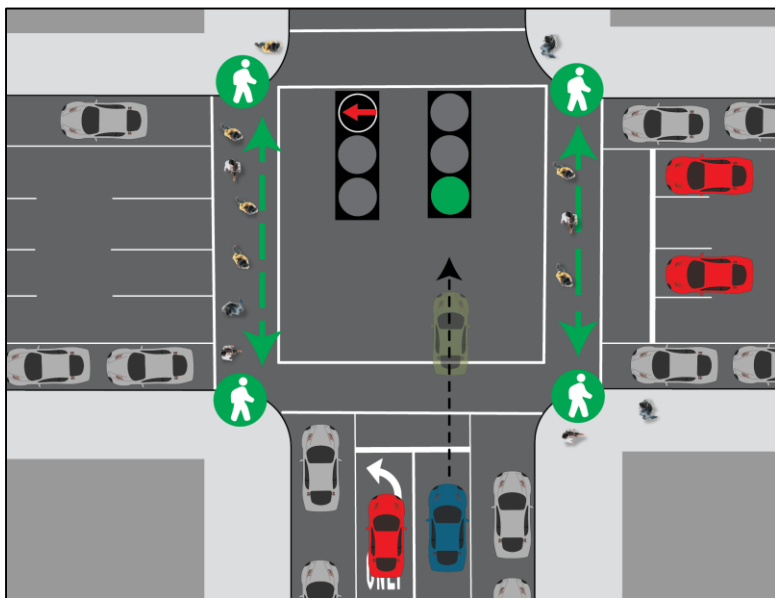
How do you take away time from traffic in a congested environment?



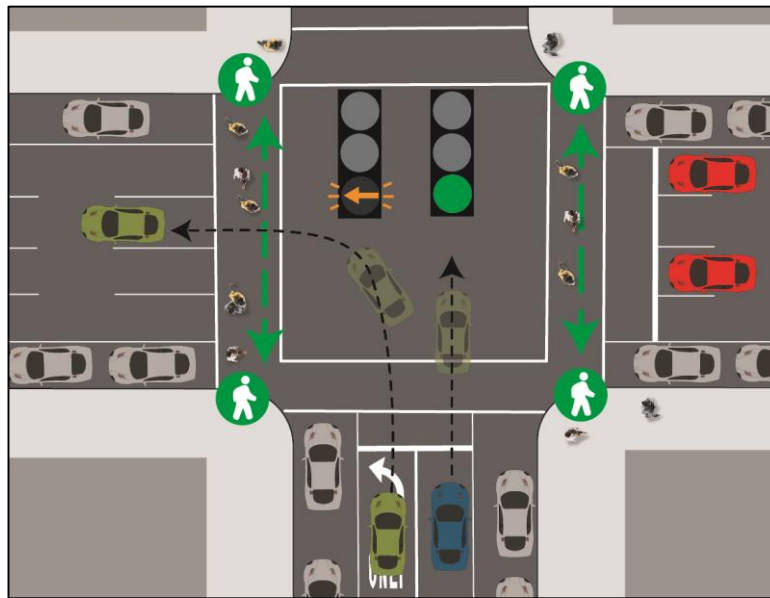


# REDUCING EXPOSURE

Vision Zero tools: Delayed Turn (Split LPI)



Leading Pedestrian Interval Phase (7+ secs)



Flashing Yellow Turn Phase

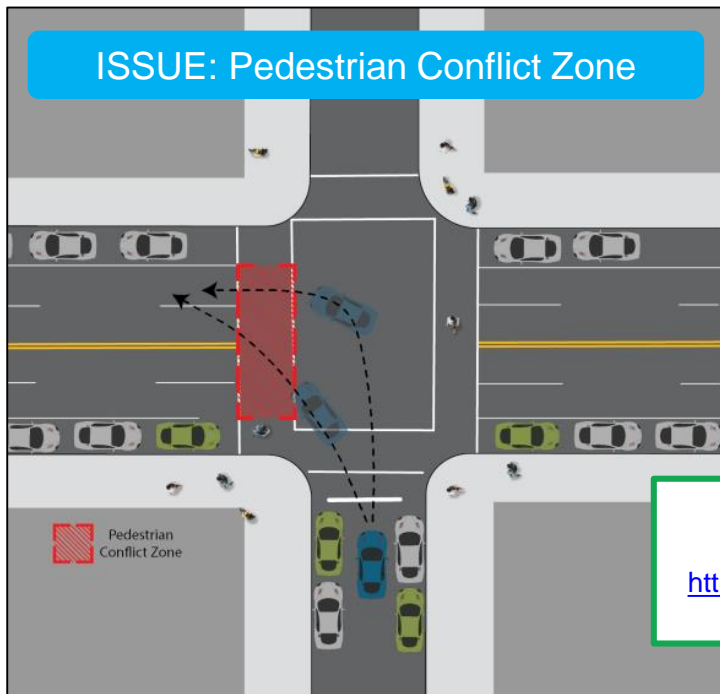
# BIKES ON LPI



- » Successful 50 intersection pilot w/ signs
- » Supported City Council legislation
- » No signs will be used under citywide rule

# LEFT-TURN TRAFFIC CALMING

## Vision Zero tools



- » Left turn pedestrian and bicyclist KSI crashes occur 3x more often than right turn pedestrian and bicyclist KSI crashes
- » Crash frequency highest from minor onto major street

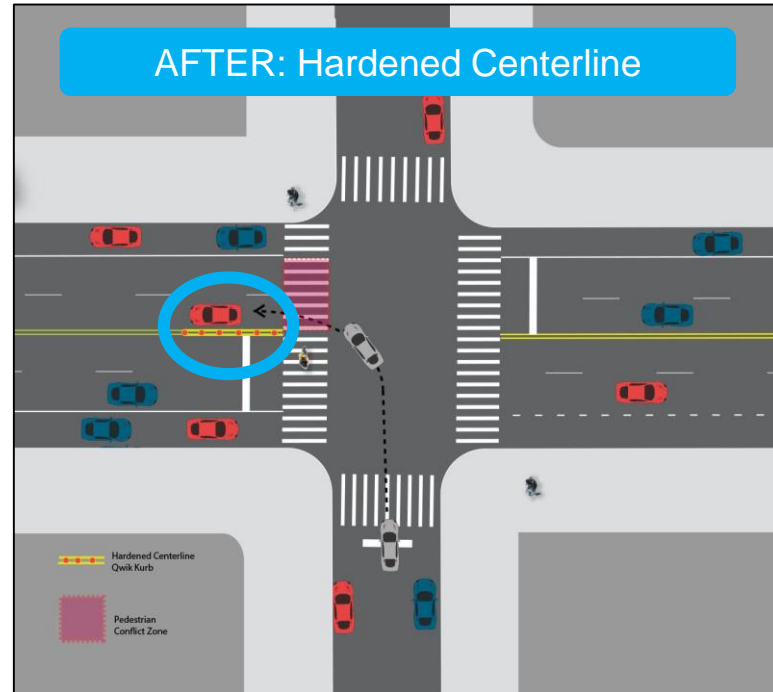
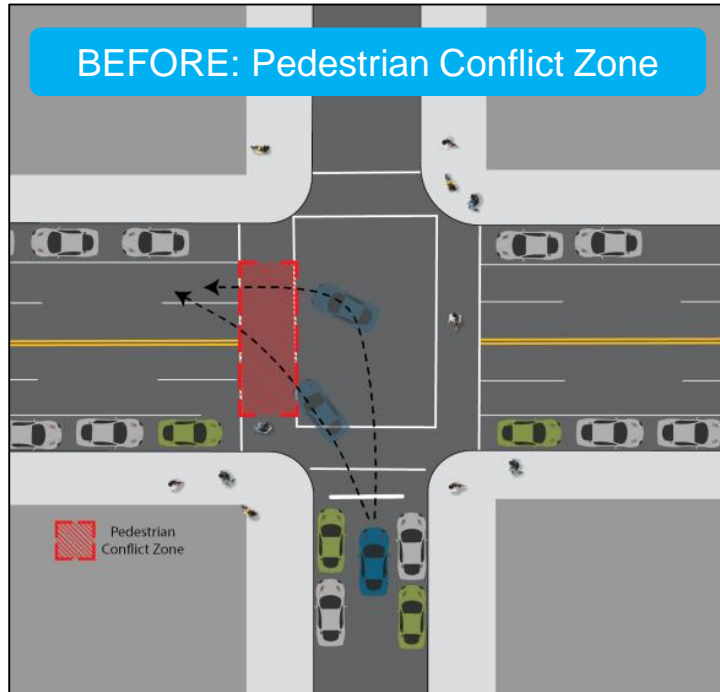
Don't Cut Corners: Left Turn Pedestrian & Bicyclist Crash Study

full report available at:

<https://www1.nyc.gov/html/dot/downloads/pdf/left-turn-pedestrian-and-bicycle-crash-study.pdf>

# LEFT-TURN TRAFFIC CALMING

Vision Zero tools



# LEFT-TURN TRAFFIC CALMING

Countermeasure designs

Hardened Centerline

Slow Turn Wedge



# LEFT-TURN TRAFFIC CALMING

## Evaluation results

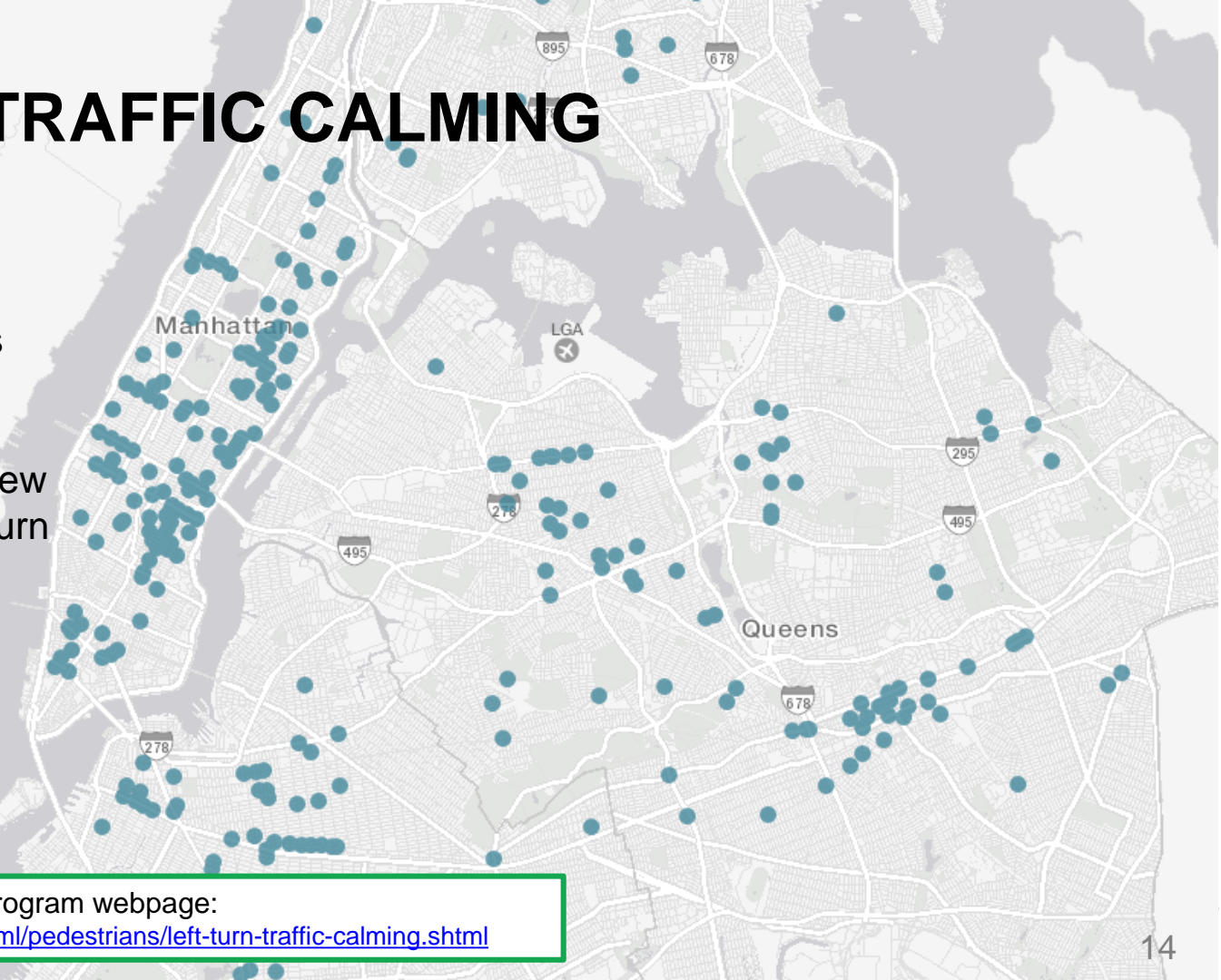
- » Median turn speeds ↓24%
- » Vehicles crossing Double Yellow Line ↓98%
- » Some durability issues:
  - Speed bumps are being tested to protect treatment elements



# LEFT-TURN TRAFFIC CALMING

## Implementation

- » 100+ annual locations citywide
- » 525 intersections in New York City had >5 left turn pedestrian and bike injuries over 5 years



LTTC program webpage:

<https://www1.nyc.gov/html/dot/html/pedestrians/left-turn-traffic-calming.shtml>

# NEW TREATMENTS

Advancements: Roundabouts





# PROTECTED BIKE LANE INTERSECTION DESIGN

## Typical Treatments in NYC

**Mixing Zone**  
ORIGINAL PBL TOOLKIT



**Fully Split Phase**  
ORIGINAL PBL TOOLKIT



**Delayed Turn (AKA Split LBI)**  
Pilot treatment, not in widespread use



**Offset Crossing**  
Pilot treatment, not in widespread use



# PROTECTED BIKE LANES

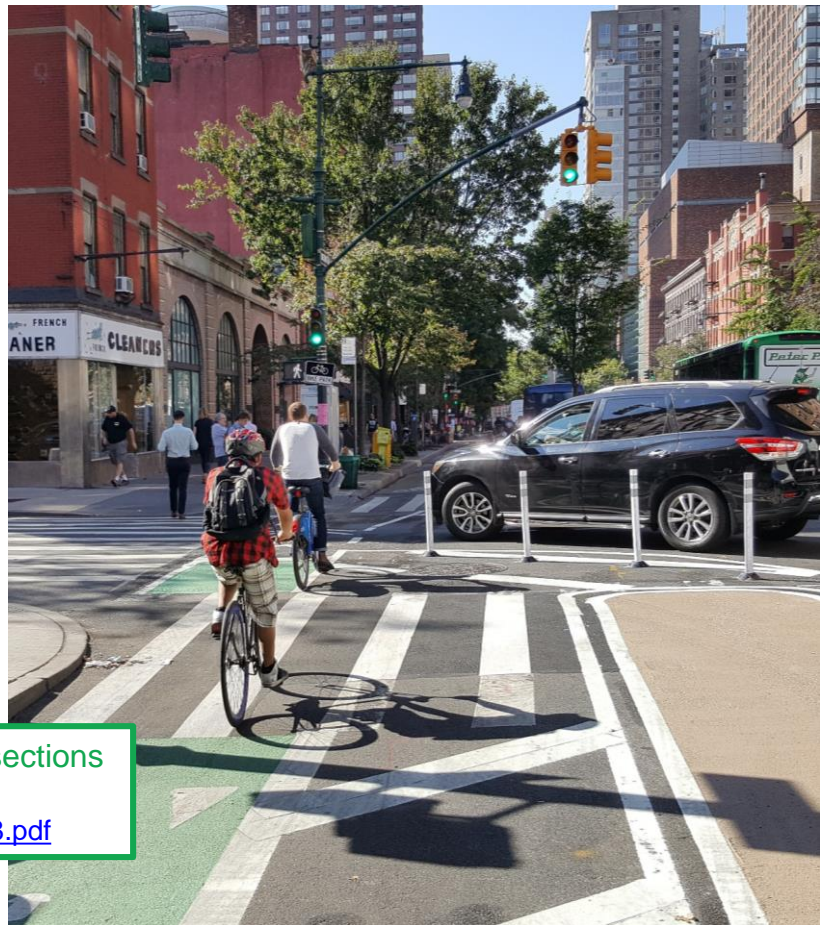
## Intersection Study: Summary of Results

- » ↓30% reduction of intersection bicycle crashes per cyclist following PBL installation
  - Split phase has a lower crash rate at wider intersections
- » New designs show promise but some design modifications are needed
- » Need to balance comfort, safety and mobility.

Cycling at a Crossroads: The Design Future of New York City Intersections

full report available at:

<http://www.nyc.gov/html/dot/downloads/pdf/cycling-at-a-crossroads-2018.pdf>



# INTERSECTION DESIGN MATRIX FOR ONE-WAY PBLs

Source: Cycling at a Crossroads Report available at:

<http://www.nyc.gov/html/dot/downloads/pdf/cycling-at-a-crossroads-2018.pdf>

Application Considerations	Mixing Zone	Fully Split Phase	Delayed Turn (AKA Split LBI) Continue with limited use under specific conditions	Offset Crossing	
<b>Along a one-way street with cross-street lanes:</b>	<b>1</b>	Preferred for higher turn volumes	Preferred when a gap in ped traffic is required to process traffic	Possible for turn volumes <150/hr where a LPI is needed	Preferred for turn volumes <120/hr
	<b>2+</b>	Possible with turn volumes <60/hr	Preferred	Possible with turn volumes <60/hr where a LPI is needed	Possible with turn volumes <60/hr
<b>Cross-street is two-way</b>	Possible with turn volumes <80/hr and LTTC	Preferred	Possible with turn volumes <150/hr and LTTC	Possible with turn volumes <80/hr and Left Turn Traffic Calming (LTTC)	
<b>PBL is along a two-way street</b>	Consider when left turns <50/hr	Consider when left turns >50/hr	Consider when left turns <50/hr	Consider when left turns <50/hr	
<b>Leading Pedestrian Interval</b>	Possible with sign: 'Bikes May Use Ped Signal'	Possible	Possible	Possible with bike signal or sign: 'Bikes May Use Ped Signal'	
<b>Curb space needed (parking/loading loss)</b>	Typically 90 ft	Typically 130 ft - Based on 85th percentile queue	Typically 110 ft	Typically 25 ft on mainline and 20 ft on narrow cross-streets	
<b>Speed limit ≥30mph</b>	Not recommended	Preferred	Not recommended	Not recommended	
<b>Other considerations</b>	<ul style="list-style-type: none"> <li>The current, shorter design should be used</li> <li>If used at multilane cross-streets, traffic calming and visibility measures should be included</li> <li>Consider context (e.g. schools, paths, etc.) where more comfortable designs with the tradeoffs such as higher delay may be desirable</li> </ul>	<ul style="list-style-type: none"> <li>Turn lane/bay is req'd, of a length that can store all turning vehicles</li> <li>Consider where a lower stress connection is preferable</li> <li>Where multiple turn lanes/turning movements cross the impacted crosswalk/bike facility</li> <li>No gap for turning vehicles due to high pedestrian and bike volumes</li> <li>If several split phases are used along a corridor, a progression speed for bicyclists should be considered</li> </ul>	<ul style="list-style-type: none"> <li><b>Continue with limited use when a LPI without delaying through traffic is needed – must meet conditions in this table</b></li> <li><b>Preferred installation is at a two-way cross-street w/ LTTC due to additional maneuvering space before conflict</b></li> <li><b>Not recommended at downhill locations where cyclist speed may be higher</b></li> <li>Moderate turning volumes, but minimal storage space for turning lane/bay</li> <li>High through volumes that would be delayed by a standard LPI</li> <li>A turn lane or bay is required</li> </ul>	<ul style="list-style-type: none"> <li>A 15 ft offset requires approximately 17 ft from curb to edge of travel lane</li> <li>If used at multilane cross-streets, traffic calming and visibility measures should be included (i.e. high visibility markings, LTTC)</li> <li>If a turn lane is provided, the full 15 ft offset may be reduced</li> <li>Operationally not recommended on streets with &gt;300 through veh/lane/hour</li> <li>Truck and bus routes require additional care</li> <li>Requires 40 ft of clear distance on approach to the Point of Curvature</li> </ul>	

# OFFSET CROSSING

Treatment example

Floating  
Parking

Yielding zone  
for turning  
drivers

Advanced  
stop

“Truck apron” turn  
wedge w/ speed bump

Pedestrian  
Island



THANK YOU!



NYCDOT



nyc\_dot



nyc\_dot



NYCDOT



# Pedestrian and Bicycle Safety at (Alternative) Intersections & Interchanges

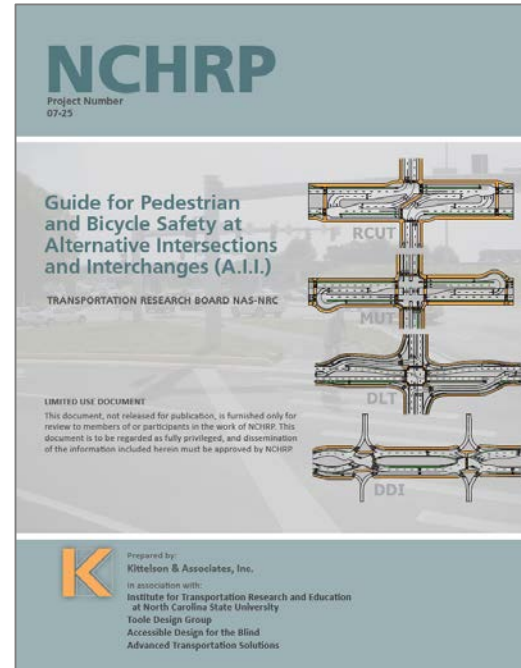


*July 2019 Webinar*

Bastian Schroeder

Kittelison and Associates

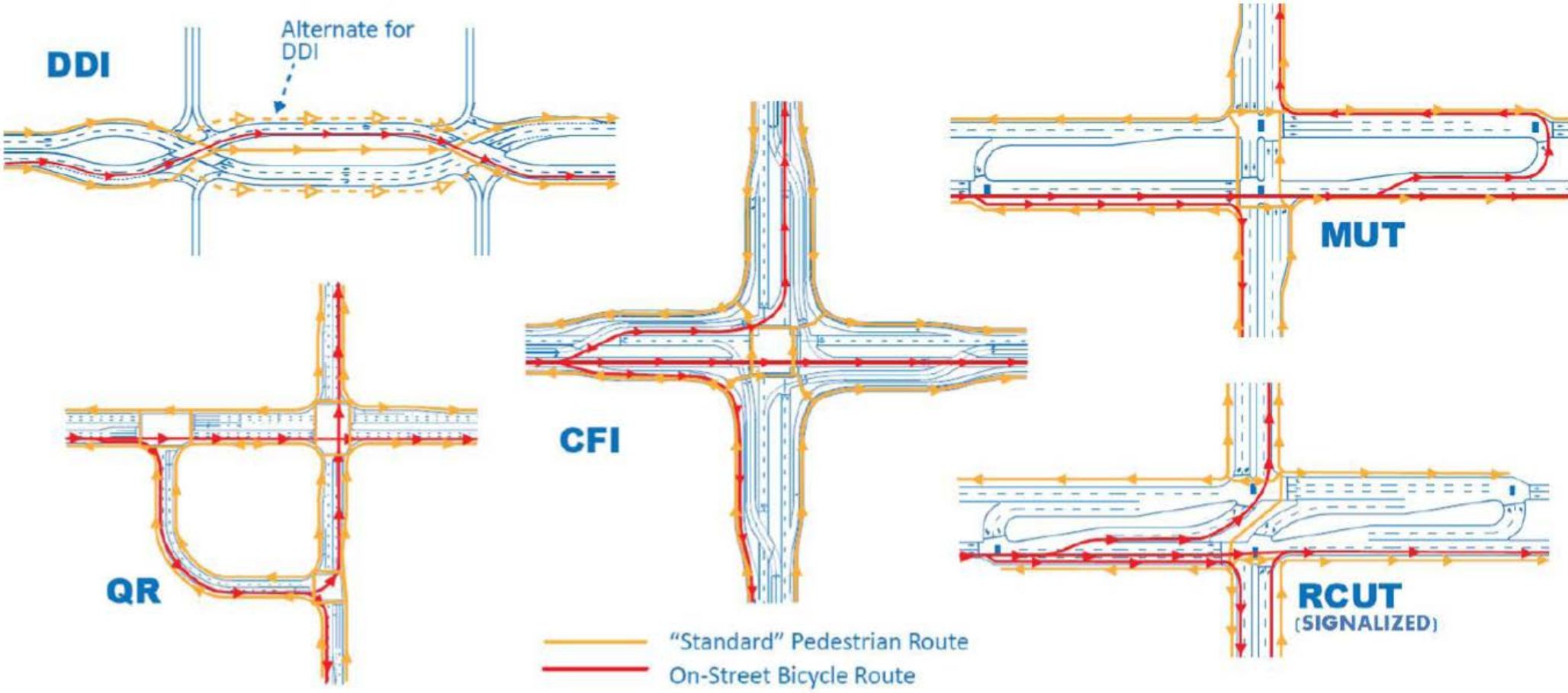
*The objective of this research is to develop a guide for transportation practitioners to improve and integrate pedestrian and bicycle safety considerations at (Alternative) Intersection and Interchanges through planning, design, and operational treatments.*



Publication expected  
early 2020



# Moving Beyond “Standard” Accommodations





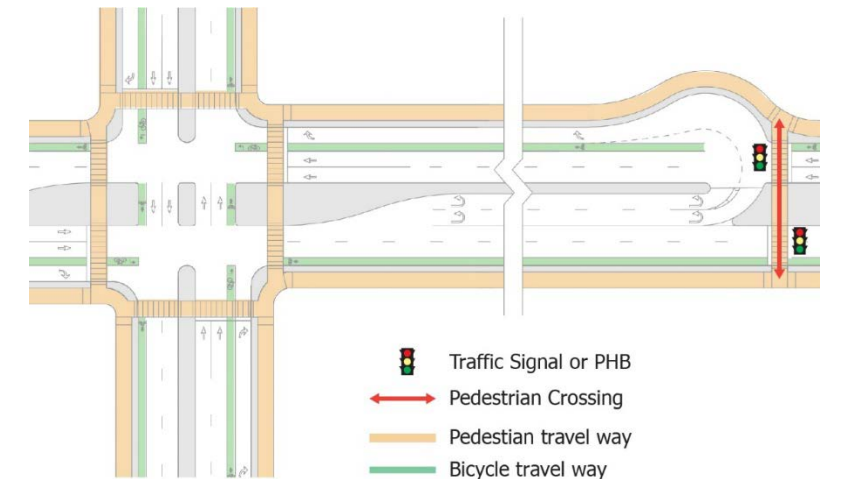
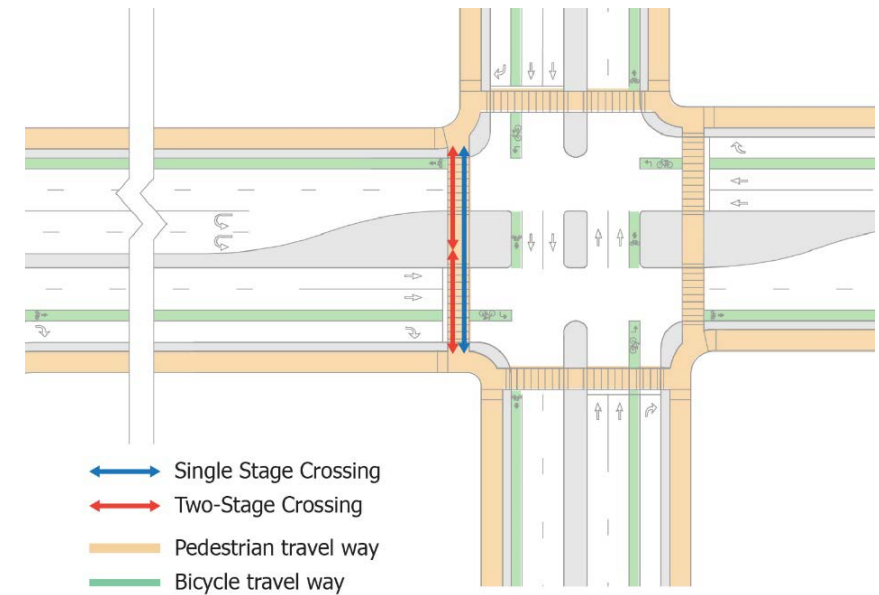


Considering  
Intersection  
Context

---

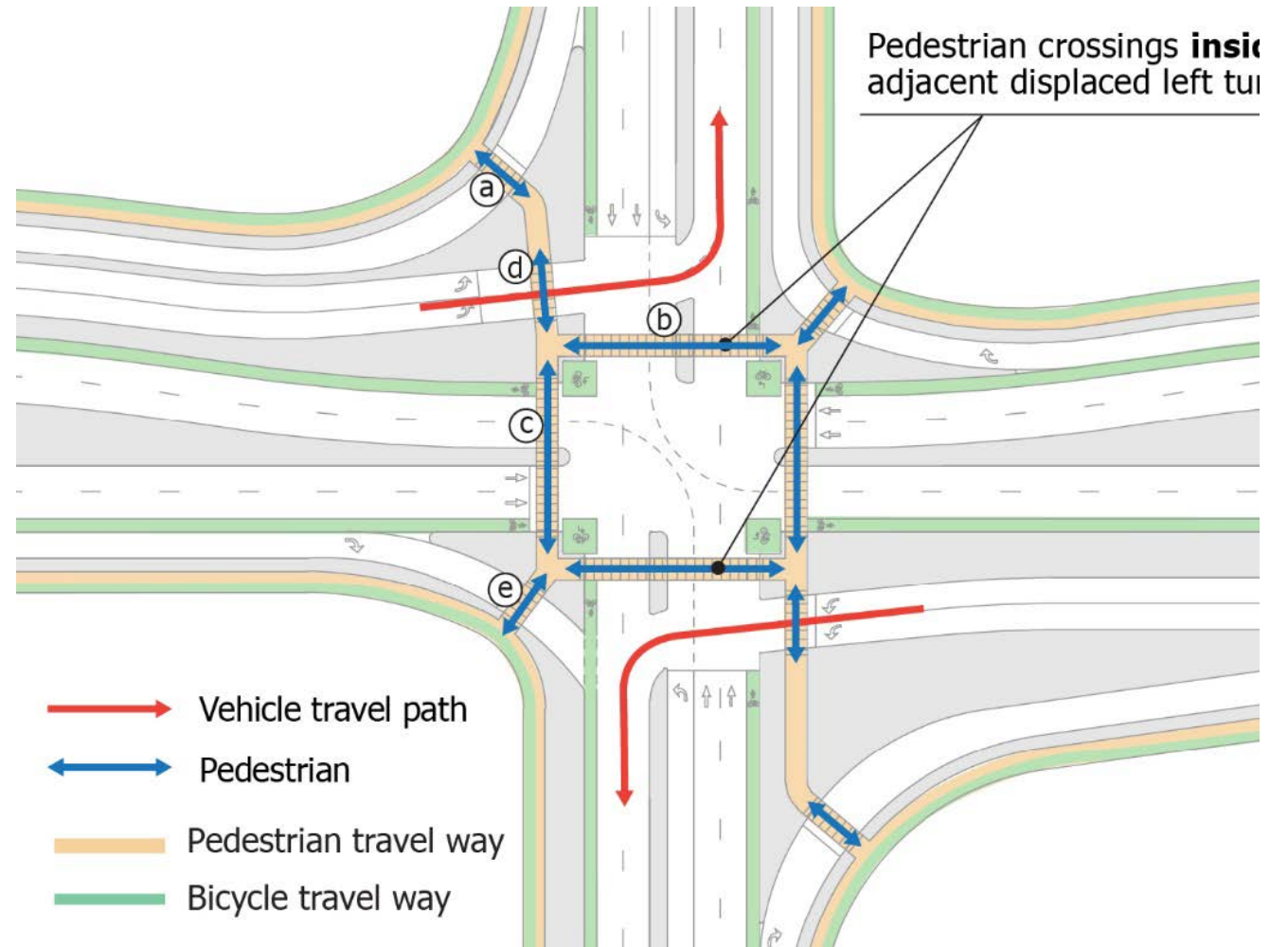
# Multimodal Benefits of A.I.I.s

- Potentially reduced pedestrian-vehicle conflict points
- Simplified two-phase traffic signal control
- Minimized crossing distances
- Break up long crossings
- One-directional vehicular traffic
- May feature reduced turn lanes and permissive turns
- May provide opportunities for separated paths



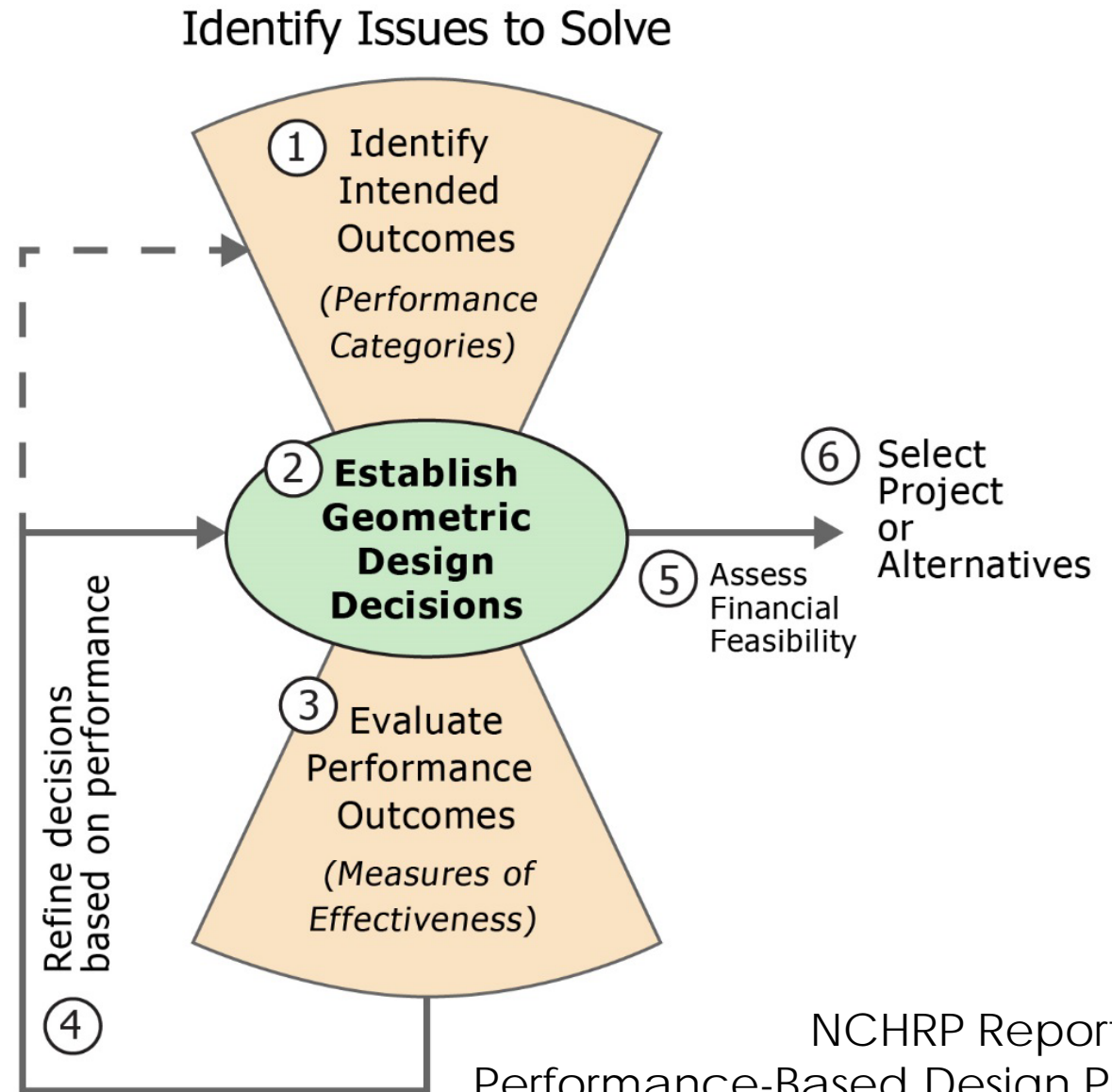
# Multimodal Challenges of A.I.I.s

- Altered travel paths
- Channelized vehicle movements
- Traffic approaching from unexpected directions
- Unfamiliar signal phases
- Multi-stage crossings
- Uncontrolled crossing of turn lanes
- Accessibility and Wayfinding



# Performance-Based Design Process

- Identify intended outcomes
- Establish geometric design decisions
- **Evaluate performance outcomes**
- Refine decisions based on performance
- Assess financial feasibility
- Select project or alternatives



# Integration with ICE – Intersection Control Evaluation

---

## ICE Stage 1

- **Vehicles**
  - Capacity and Level of Service
  - Safety performance
- **Pedestrians and Bicyclists**
  - Safe origin-destination movements
  - Adequate facility type

## ICE Stage 2

- **Vehicles**
  - Delay and queuing analysis
  - Safety modeling
- **Pedestrians and Bicyclists**
  - Operations analysis
  - Design-flag assessment of design elements

# Assessment Framework



## Traversing

*Traveling through the intersection or interchange along one or more segments*



## Wayfinding

*Navigating pedestrian or bicycle features and finding crossing locations*



## Crossing

*Walking/riding across an intersection feature and interacting with vehicular traffic navigating pedestrian or bicycle features and finding crossing locations*

# Design Flag Assessment Method – 20 Questions

Motor Vehicle Right  
Turns

Uncomfortable/Tight  
Walking Environment

Non-intuitive Motor  
Vehicle Movements

Crossing Yield- or  
Uncontrolled Vehicle  
Paths

Indirect paths

Executing Unusual  
Movements

Multilane Crossings

Long Red Times

Undefined Crossing at  
Intersections

Motor Vehicle Left  
Turns

Driveways and Side  
Streets

Sight Distance for  
Gap Acceptance

Grade Change

Riding in Mixed  
Traffic

Bicycle Clearance  
Times

Lane Change Across  
Motor Vehicle Lanes

Channelized Lanes

Turning Motorists  
Crossing Bicycle Paths

Riding between travel  
lanes

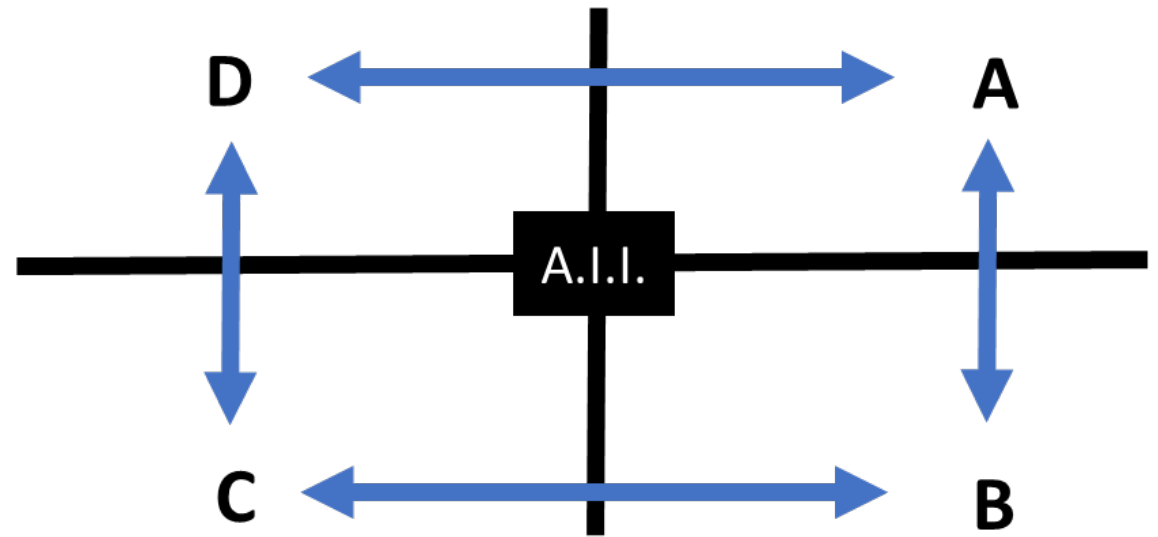
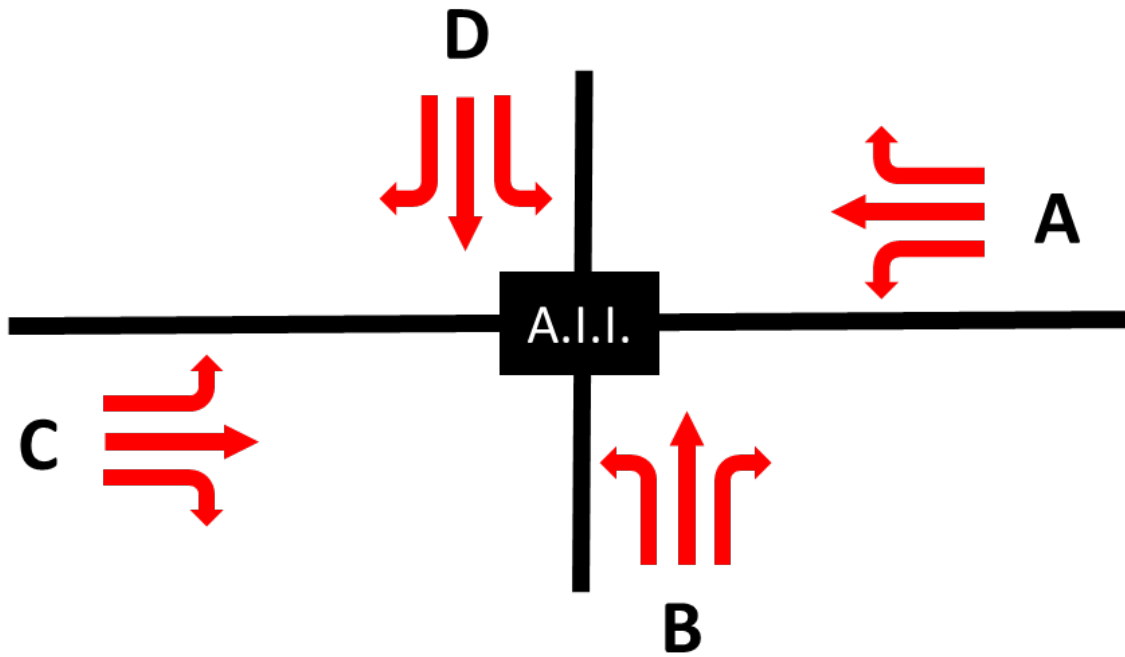
Off-tracking trucks in  
multi-lane curves

# Yellow vs. Red Flags

**Yellow Flags**, for design elements negatively affecting user comfort (in other words, increasing user stress) or the quality of the walking or cycling experience.

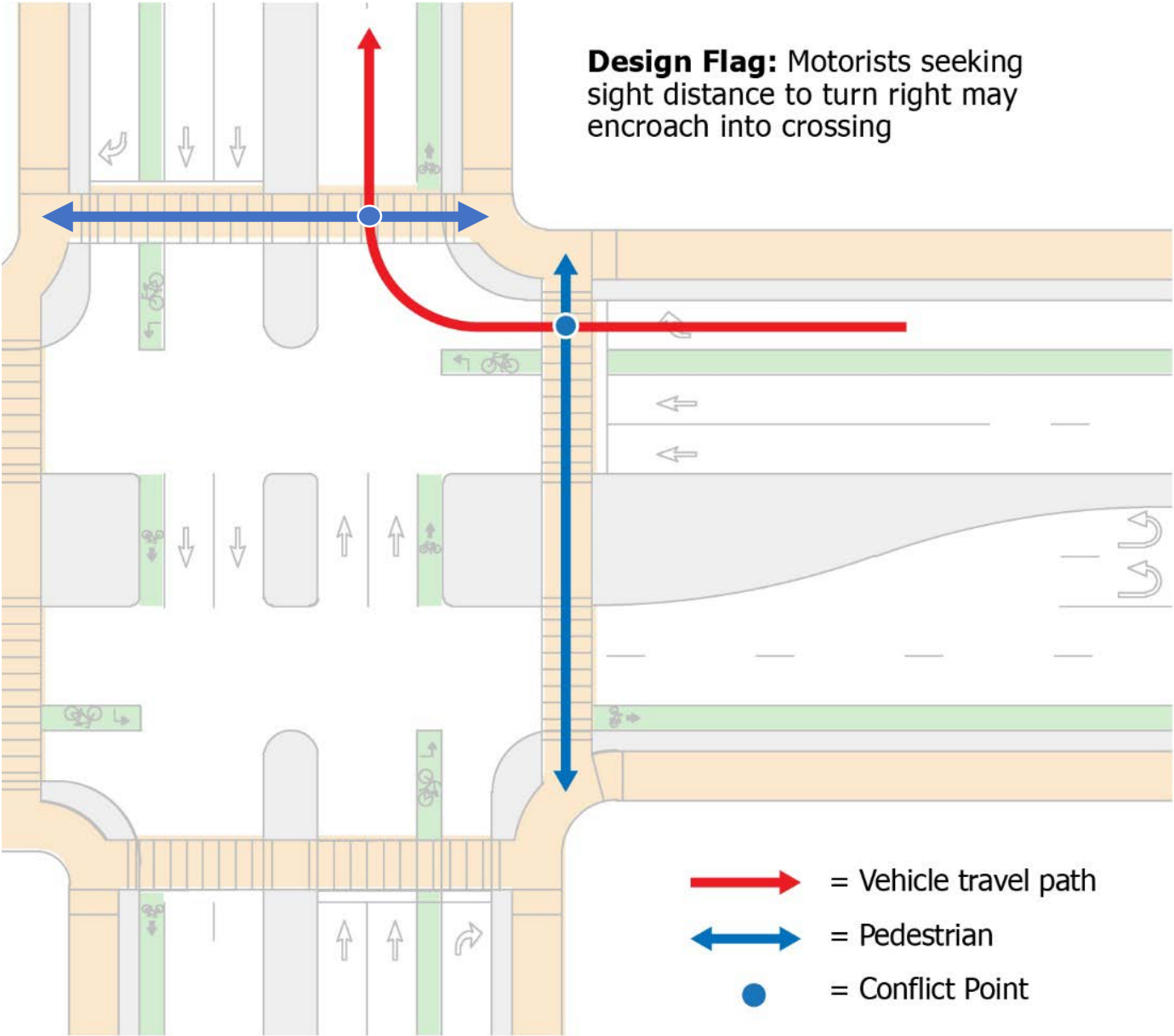
**Red Flags**, for design elements that are directly related to a safety concern for pedestrians or bicyclists.





# Applying Design Flag Checks

# Design Flag 1: Motorist Right Turns

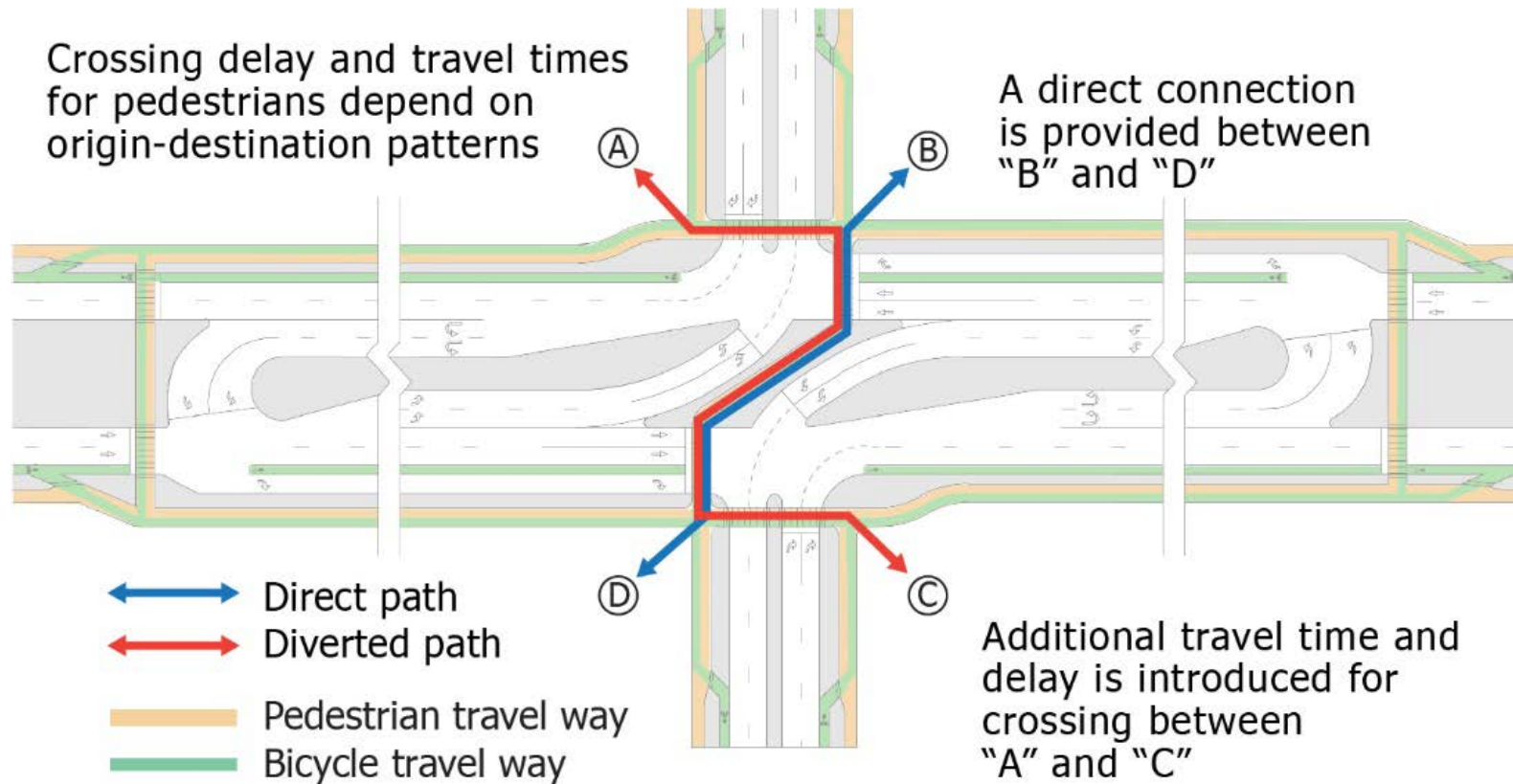


# Design Flag 1 at Conventional Intersections

---

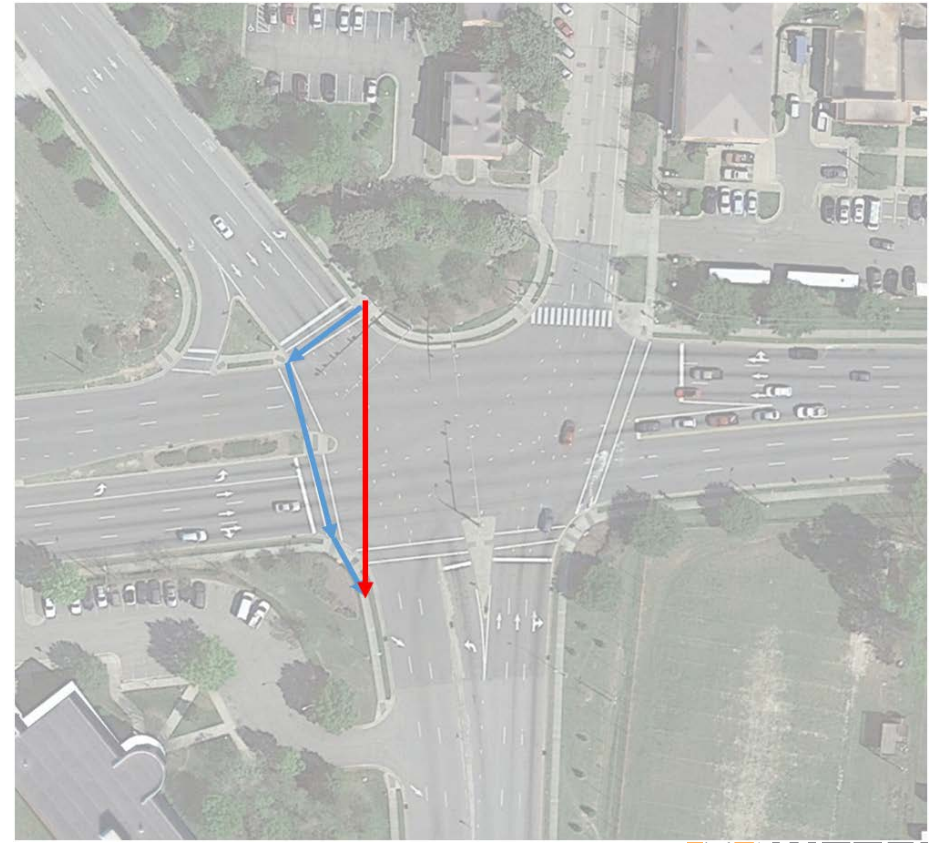


# Design Flag 5: Indirect Paths



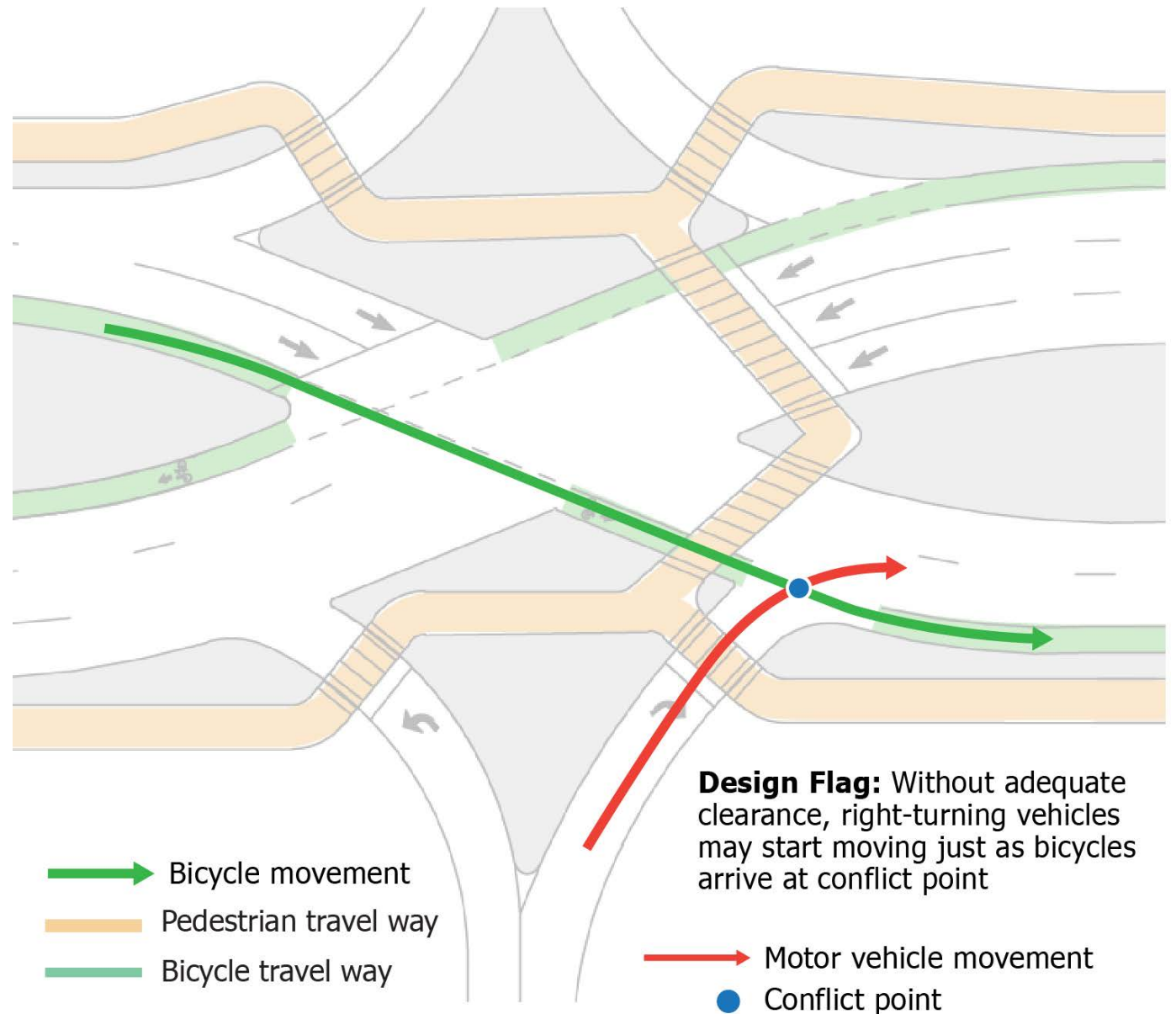
# Design Flag 5 at Conventional Intersections

---



# Design Flag 15 – Bicycle Clearance Times

---

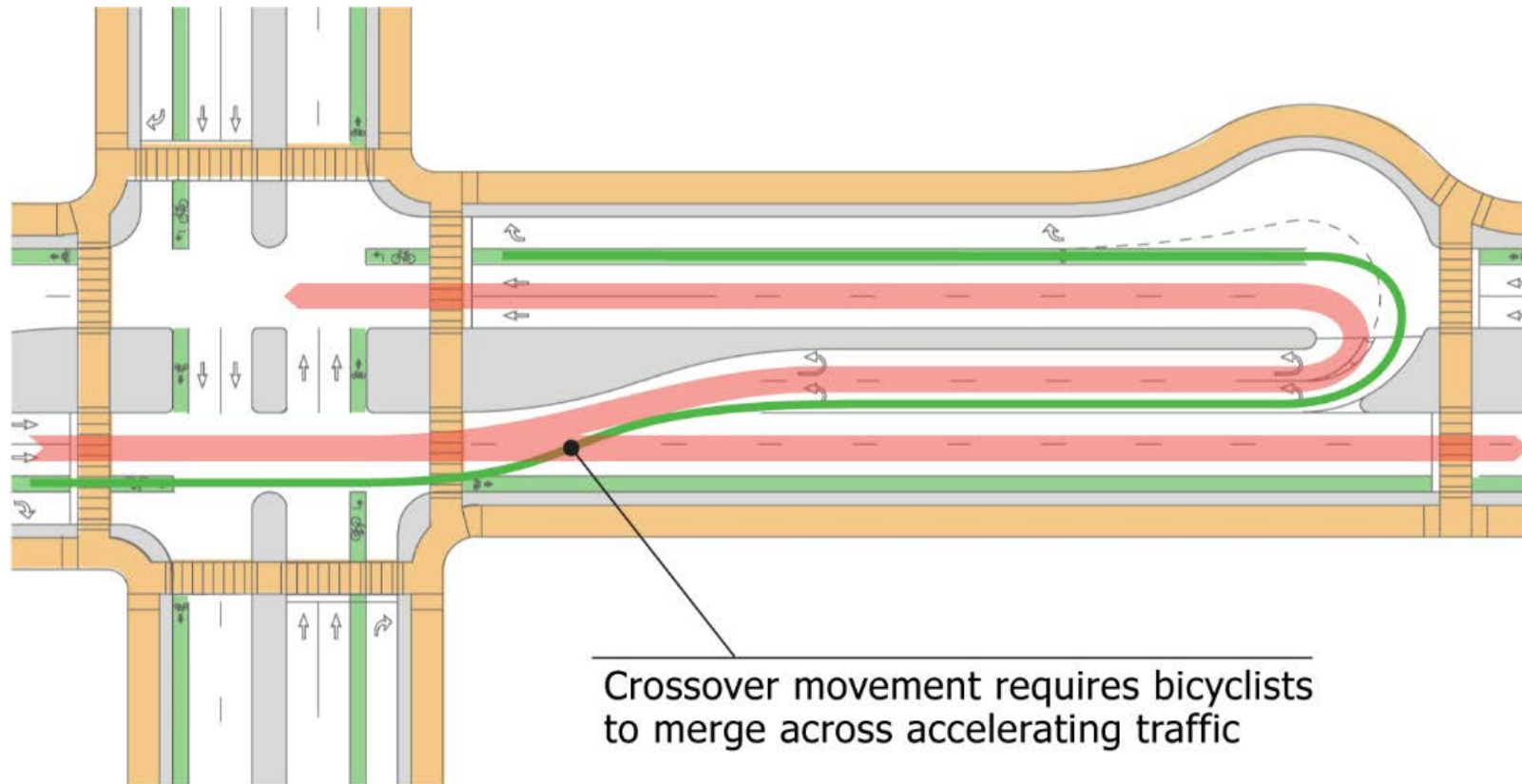




## Design Flag 15 at Conventional Intersections



# Design Flag 17 – Lane Change Across Motor Vehicle Lanes





# Design Flag 17 at Conventional Intersections

---



# Design Flag Assessment Method – 20 Questions

---

Motor Vehicle Right  
Turns

Uncomfortable/Tight  
Walking Environment

Non-intuitive Motor  
Vehicle Movements

Crossing Yield- or  
Uncontrolled Vehicle  
Paths

Indirect paths

Executing Unusual  
Movements

Multilane Crossings

Long Red Times

Undefined Crossing at  
Intersections

Motor Vehicle Left  
Turns

Driveways and Side  
Streets

Sight Distance for  
Gap Acceptance

Grade Change

Riding in Mixed  
Traffic

Bicycle Clearance  
Times

Lane Change Across  
Motor Vehicle Lanes

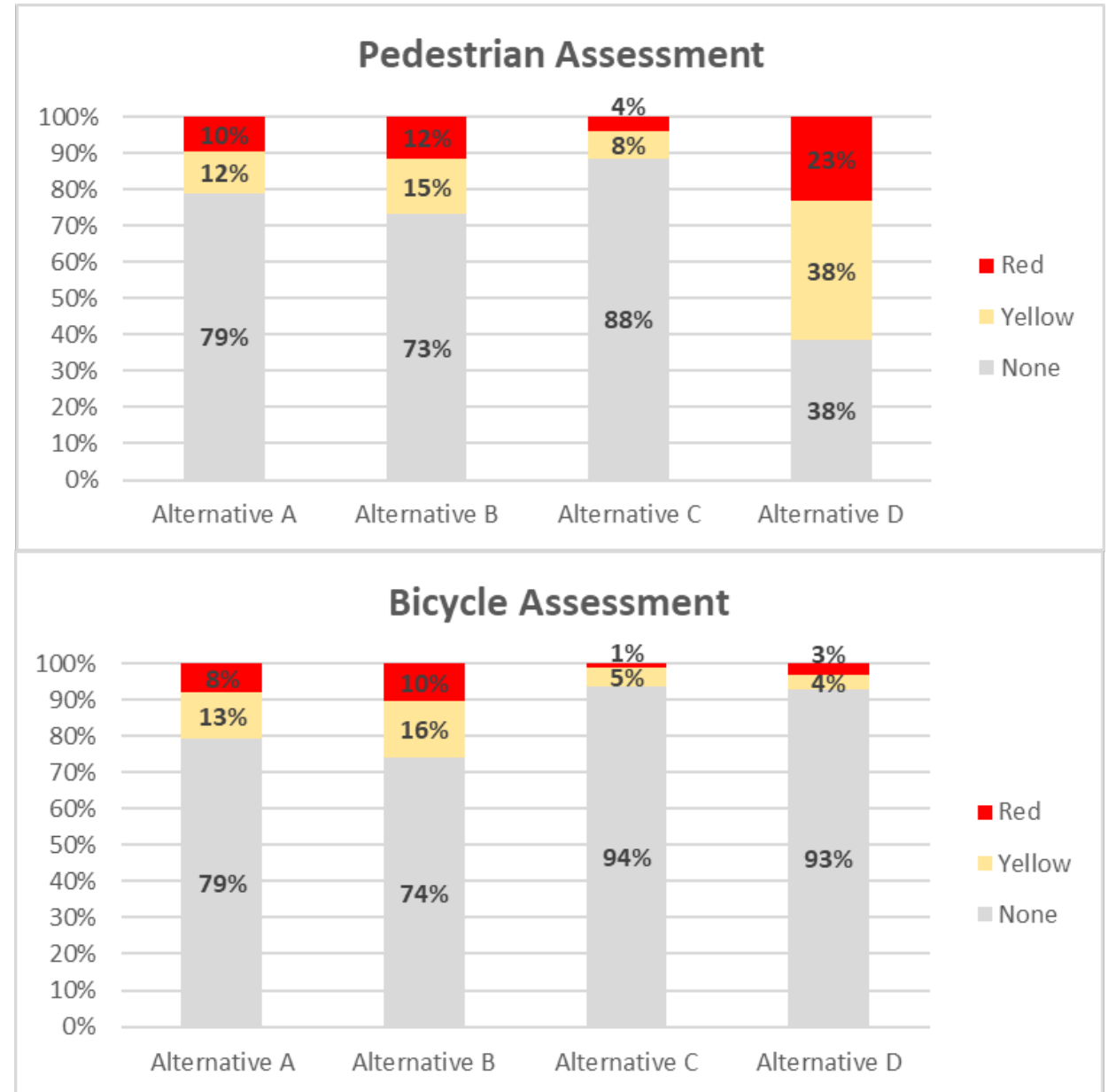
Channelized Lanes

Turning Motorists  
Crossing Bicycle Paths

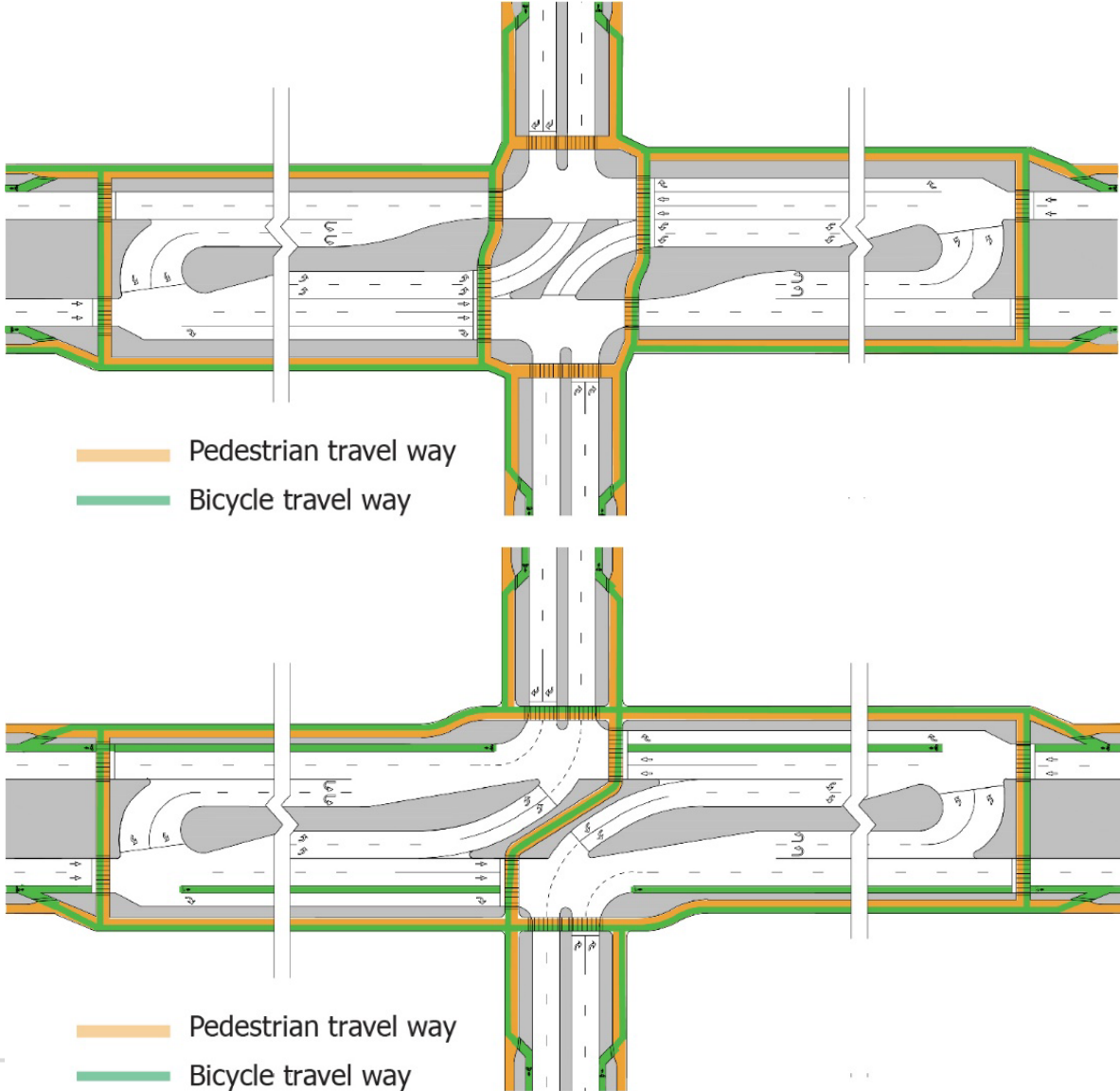
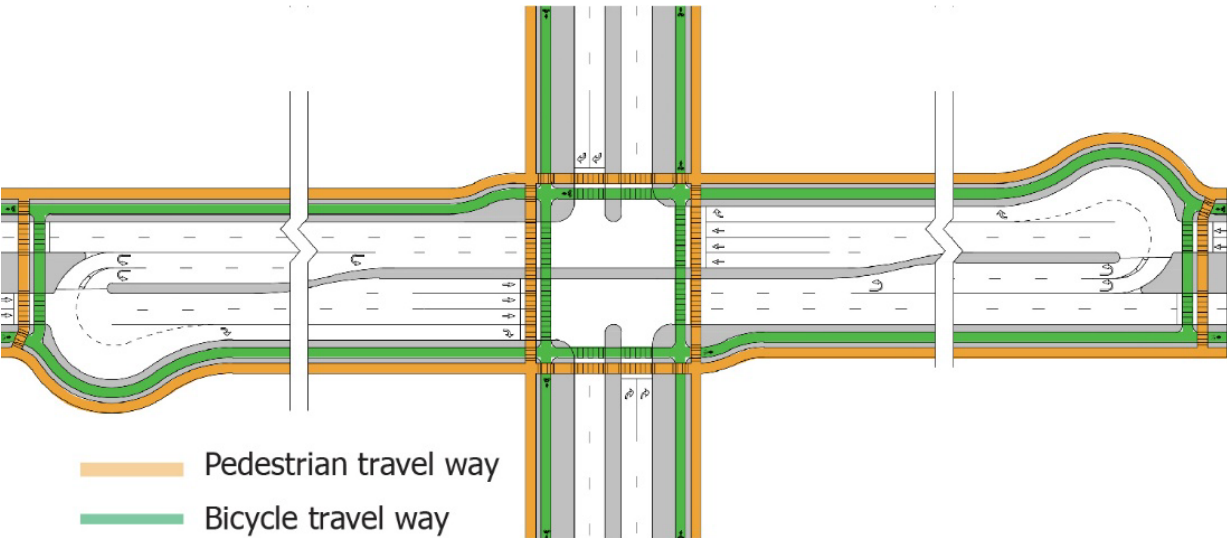
Riding between travel  
lanes

Off-tracking trucks in  
multi-lane curves

# Comparing Alternatives



# Re-thinking A.I.I.s to overcome design flags





# Questions and Discussion

Bastian Schroeder

[bschroeder@kittelsohn.com](mailto:bschroeder@kittelsohn.com)

# Discussion

---

⇒ Send us your questions 

⇒ Follow up with us:

⇒ Jeff Shaw [jeffrey.shaw@dot.gov](mailto:jeffrey.shaw@dot.gov)

⇒ Karina Ricks [karina.ricks@pittsburghpa.gov](mailto:karina.ricks@pittsburghpa.gov)

⇒ Carl Sundstrom [csundstrom@dot.nyc.gov](mailto:csundstrom@dot.nyc.gov)

⇒ Bastian Schroeder [bschroeder@kittelson.com](mailto:bschroeder@kittelson.com)

⇒ General Inquiries [pbic@pedbikeinfo.org](mailto:pbic@pedbikeinfo.org)

⇒ Archive at [www.pedbikeinfo.org/webinars](http://www.pedbikeinfo.org/webinars)

