



## **Road Diets and Pedestrian Safety**

Presented by:

Libby Thomas UNC Highway Safety Research Center

**Mike Sallaberry** San Francisco Municipal Transportation Agency

**Gina Coffman** Toole Design Group

Nov. 20, 2012



## **Today's presentation**

- Introduction and housekeeping
- Audio issues? Dial into the phone line instead of using "mic & speakers"
- ⇒ PBIC Trainings

http://www.walkinginfo.org/training

Registration and archives

http://www.walkinginfo.org/webinars

- Questions at the end
- Follow-up email with certificate of attendance for 1.5 hours of instruction and link to download slides



### FHWA Office Of Safety Proven Safety Countermeasures

http://safety.fhwa.dot.gov/provencountermeasures/

- 1. Roundabouts (Intersection)
- 2. Corridor Access Management (Intersection)
- 3. Backplates with Retroreflective Borders (Intersection)
- 4. "Road Diet" (Pedestrian and Intersection)
- 5. Pedestrian Hybrid Beacon (Pedestrian and Intersection)
- 6. Medians and Pedestrian Crossing Islands in Urban and Suburban Areas (Pedestrian)
- 7. Longitudinal Rumble Strips and Stripes on 2-Lane Roads (Roadway Departure)
- 8. Enhanced Delineation and Friction for Horizontal Curves (Roadway Departure)
- 9. Safety Edge<sub>SM</sub> (Roadway Departure)



## "Classic" Road Diet



#### 4 to 3 (5) lanes

- Two regular travel lanes
- Two bike lanes
- Two-way Center Turn Lane

San Antonio TX





### **Before**

#### Orlando FL





How to Develop a Pedestrian Safety Action Plan – Introduction











Pedestrian and Bicysle Redestrial Strict Pedestrial Safetyelo Read Dreas Safety Action Plan – Introduction

### 07/31/2006

4785 40. FT

#### Reclaiming road space can also create room for ped islands or Charlotte NC raised medians



After



How to Develop a Pedestrian Safety Action Plan – Introduction

## **Studies of Road Diets**

Before and After case study comparisons of raw crash frequencies; some speed studies; other measures of effectiveness

Operational modeling studies

How-to guides etc.

Controlled Safety evaluations – FOCUS of this presentation



## "Classic" Road Diet



#### 4 to 3 (5) lanes

- Two regular travel lanes
- (with) Two bike lanes
- Two-way Center Turn Lane

San Antonio TX



## **Safety Studies Reviewed**

- ⇒ Chen, etal. (In Press). Accident Analysis and Prevention.
- ⇒ Harkey, et al. (2008). FHWA report, and in part, Persaud, et al. (2010). Accident Analysis & Prevention, Vol. 42, Issue 1: 38-43.
- Huang, Stewart and Zegeer, C.V. (2002) Transportation Research Record 1784: 80-90.
- ⇒ Pawlovich, et al. (2006). Transportation Research Record 1953, 163-171.
- Gates, et al.(2007). Annual Meeting of the Transportation Research Board compendium.
- Lyles, et al. (2012). Final Report. Submitted to Michigan Department of Transportation.



### **Safety Studies – Study Methods**

### Harkey et al., 2008

#### 15 treated

- 296 reference sites (and Persaud, 2010)

30 treated

- 51 reference sites Empirical Bayes approach



Pawlovich, etal. (2006) 15 treated -15 matched comparison sites - Full Bayes approach

Huang, etal. (2002)

11 of the 30 treated and
-24 matched comparison sites
Yoked B-A comparison & trends
8 treated and 14 comparison sites – Neg. Bin model using ADT





### Iowa Data

15 sites	Mean	Min	Max
Years Before data	17.53	11.0	21.0
Years After data	4.47	1.0	11.0
Crashes/ mile- year Before	23.74	4.91	56.15
Crashes / mile- year After	12.19	2.27	30.48
AADT Before	7987	4854	11,846
AADT After	9212	3718	13,908
Segment length (mi.)	1.02	0.24	1.72





### **California & Washington Data**

30 sites	Mean	Min	Max
Years Before data	4.7	1.8	8.5
Years After data	3.5	0.6	8.8
Crashes/ mile- year Before	28.57	0	111.1
Crashes / mile- year After	24.07	0	107.62
AADT Before	11,928	5,500	24,000
AADT After	12,790	6,194,	26,376
Segment length (mi.)	0.84	0.08	2.54



### **Crash Effects**

### Harkey et al. & Persaud – Total Crash Effect estimates

- ⇒ 29.3% (+/- 1.6% s.e.) reduction (per site) aggregate estimate for Iowa, CA & WA
- 18.9% (+/- 2.5% s.e.) reduction WA & CA sites roads in larger urban areas (CA. & WA. - 269,000 avg. pop., avg. ADT 12,000)
- ⇒ 47.6% (+/- 2% s.e.) reduction Iowa sites roads through smaller urban areas (17,000 avg. pop., avg. ADT 8000-9000)



### **Crash Effects - related studies**

#### Pawlovich et al. total crash rate estimates - Iowa

⇒ 25% (+/- 2.6% s.e.) reduction in total *crashes per mile* 

### Huang et al. total crash effect estimates – CA & WA

- ⇒ 6% (0.3%, 10.6 95% CI) avg. fewer crashes per site occurred in after period at road diet sites
- BUT No significant difference in Before/After change than comparison sites when controlling for ADT





### **Safety Studies – Methods**

Chen, etal. (In Press) 460 treated segments - 3364 comparison segments 324 adjacent intersections 2342 comparison intersections No vol. data; ANCOVA model

460 treated segments – NYC Only study to measure effects on pedestrian crashes





### New York City Data

	Treated - Before	Treated - After	Comp. Before	Comp. After
Years of data	5	2	5	2
No. sites – segments	460		3362	
No. sites - adj. intersections	324		2346	
Crashes/ site year segments	0.12	0.05	0.10	0.12
Crashes/ site year intersections	0.84	0.82	0.98	0.82



### **Crash Effects**

New York City (Chen et al.)

# Segments (significant effect estimates with control for RTM)

- ⇒ 67% (+/- 7%) reduction in total crashes (avg of 0.12 / site/year Before)
- ⇒ 70% (+/- 9%) reduction in injury and fatal crashes
- ⇒ 41% (+/- 27%) non-significant reduction in pedestrian crashes





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### **Crash Effects**

New York (Chen et al.)

### Intersections

- ⇒ 13% (+/- 5%) reduction in total crashes (avg. of 0.84 / site/year Before)
- ⇒ 17% (+- 6%) reduction in injury and fatal crashes
- ⇒ 5% (+/- 16%) non-significant increase in pedestrian crashes





## **Other Studies - Speed Effects**

Knapp and Giese, 2001 (several same lowa locations)

- Simulation lower average arterial speeds for 3-lane compared with 4-lane across 63 of 64 scenarios
- Measured speeds 4 mph reduction in 85<sup>th</sup> percentile speed at one site
- S mph reduction in avg speed and 70% decrease in speeds > 5 mph over posted limit at another

Gates et al. (Minnesota)

### Mean and 85<sup>th</sup> percentile speeds - median decrease of 2 mph



### **Safety Effects - Conclusions**

- The most robust studies indicate total crash reductions between about 19% and 48% (depending on sites)
- ⇒ Reductions in travel speeds support safety effect
  - HSM shows expected crash reductions for speed reductions for various initial travel speeds





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### **Safety Effects - Conclusions**

- Sites with greater speed reductions may observe crash reductions on the higher end (Iowa versus CA and WA)
  - Roads with higher volumes (ignoring turning for the moment) may observe greater differences in speed between 3 and 4-lane configurations
  - Roads with lower density of access points and lower turning volumes may observe greater differences in speed between 3 and 4-lane





### **Safety Effects - Conclusions**

- Higher severity crashes may also be significantly reduced – as found for both segments and intersections (NYC study)
- Effects on pedestrians also more challenging to measure since fewer crashes and exposure data typically lacking
  - Trends are promising



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### **Road Diets Presentation**

#### November 20, 2012



## **Road Diets**

Excess capacity removed, extra space reallocated for other purposes:

- Bike Lanes
- Wider Sidewalks
- Median/Pedestrian
   Islands



FHWA diagram

San Francisco has done more (50+) than any other U.S. (and maybe North American) city

### **Space is a Limited Resource**



### To be used Efficiently

Road Diets create space for Complete Streets, which offer comfort and enjoyment of public space.

Other streets can feel like:



### **Sustainability Goals**



### **Road Diets in San Francisco**



## **Rules of Thumb**

## Two cut-offs for classic 4-to-3 road diet: 1) ~20,000 vehicles per day 2) ~1000 vehicles per hour per direction

Also, peak hour volume is approx 10% of ADT ie. if pk hr = 800 vph, ADT ~8000vpd



### **Valencia Street**

### Road Diet in 1999





### Installed as trial 8

## Valencia Street 2.0

#### Streetscape Project:

- Widened sidewalks
- Bulb outs
- Widened bike lanes
- Street trees
- Decorative lighting
- Public art
- On-street bike parking
- Truck loading zones

- Bi-directional 12mph "Green Wave" for safer steadier traffic speeds



### Road Diet Reports by MTA Bike Program

- "Fell St Trial Tow-Away Closure" (2002)
- "Seventh Street Bike Lane Traffic Impact Study" (2001)
- "Polk St Lane Removal/Bike Lane Trial Evaluation" (2001)
- "Valencia St Bike Lanes, A One Year Evaluation" (2000)

Found at www.sfmta.com/bikes,

Click on "Reports and Studies"



## Failed trial – learn from mistakes!\*

\*preferably other's mistakes

- Misjudged amount of spillover
- Traffic spilled into neighborhood streets
- Understandable project but low demand to justify results
- Street restored to 4 lanes



### **Alemany – Summary Sheet**

#### Proposal for Alemany Boulevard, San Jose Avenue to Rousseau Street

Goal: To re-design Alemany Boulevard in a way that slows speeds and better accommodates pedestrians and bicyclists without creating undue congestion or hardship to motorists or residents.

Proposal: To re-stripe the street so that a lane is removed and a bike lane added in each direction while also widening the median.



### **Alemany – Summary Sheet**

The project will likely have the following effects on various road users/residents:

#### Pedestrians

- Crossings of Alemany will be easier and safer due to widened median, reduction in number of lanes to cross, and slower speeds
- · Fewer cars will be parked partially on sidewalk with wider parking lane

#### Bicyclists

Safety and comfort will increase with striped space on road and slower speeds

#### Motorists

- Speeds (and thus, collisions) will drop as excess capacity/unneeded lanes are removed
- Exits from driveways will be improved with motor vehicle traffic further from the sidewalk
- Parking on the street will be easier with the wide parking lane
- Accessing cars parked on the street will be safer with wide parking lane and bike lane

Residents

Potential for landscaping median is increased with wider 8' median

Contact List:

Office of Supervisor Sandoval: 554-6975 Mike Sallaberry, DPT/MTA: 554-2351 Andy Thornley, SF Bicycle Coalition: 431-2453 x307

Information on web at: www.bicycle.sfgov.org
#### **Alemany** Crashes (15 months, before vs after)



<u>Midblock</u>: Total down 50% (14 to 7), Ped: down 2 to 1, Unsafe Speed: down 67% (6 to 2)

Midlbock + Intersection: Total down 35% (68 to 44), Ped: down 60% (8 to 3), Cyclists crashes up (1 to 2) but usage up 300% (5 to 15, pk hour)

#### Mansell St: Lower Speeds/Improved Safety

				Mans	ell btwn:		before (mph)	after (mph)	change (mph)	% change			
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#### FINAL REPORT Columbus Avenue Neighborhood Transportation Study January 2010





total spending per month

\$400

350

300

250

200

150

100

50

\$36/visit

\$252/month



transit valk automolie bike, taxi, other <u>Improve</u> <u>Business</u> People who walk and use bikes spend more \$\$\$

\$52/visit

\$208/month

4

\$41/visit

\$328/month

visits per month

spending per visit

\$36/visit \$360/month

## **Cesar Chavez Street**



#### Six lanes, 53,000 veh/day

#### **Cesar Chavez – early days**



#### **Cesar Chavez St**

#### Existing Conditions for Pedestrians







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## **Multi-Agency Effort**



SFMTA Municipal Transportation Agency

#### Coordination

EXISTING SCHEDULE							Ν	IOV	V																							_				
Project					2	2008					2009										2010								2011							
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## **Design Considerations**

- Pedestrians
- Bicyclists

- Trucks

- Schools, Parks Access
- Transit
- Local and Regional Traffic
- Signal Design Accessibility (APS)
- Traffic Routing during Construction



#### **Detailed Design 2010 – Construction 2012**



53,000+veh/day – LOS F acceptable trade-off for benefits

#### **Designing for Peak Motor Vehicle Flow**



### **Designing for Peak Hour**



Inefficient Use of Valuable Space Empty Lanes Encourage Speeding Unnecessarily Wide for Pedestrians

\*Peak hour occurs ~2hrs/day, 5 days/week, or 6% of the time

#### "This project will create congestion!"



There may be congestion during the peak hour\* but the safety benefits will be there 24 hours/day, 7 days/week.

\*Peak hour occurs ~2hrs/day, 5 days/week, or 6% of the time

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#### **Bus Bulbouts**

- Same traffic calming and ped safety benefits of corner bulb outs, plus:
- Shorter dwell time for transit
- More space for shelter and other street furniture outside walking space
- More landscaping opportunities
- Reduces impact of congestion
  on transit



#### **Upcoming Road Diet - Masonic**



Cycletracks, transit and pedestrians bulbs, landscaping



#### Road Diets can include conversion of parking spaces to ped/bike uses



#### **On-Street Bike Parking/Corrals**



sidewalk for peds = 10 to 12 bike spaces SFMTA Municipal Transportation Agency

## The Embarcadero







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#### **Changes in Mode Share in SF**





#### Thanks!



#### Mike Sallaberry SFMTA, Livable Street "SFMTA Livable Streets" on facebook mike.sallaberry@sfmta.com



# Road Diets: The Seattle Experience

November 20th, 2012 Gina Coffman, Planner Toole Design Group vcoffman@tooledesign.com



#### Seattle Road Diet History

- 34 road diets have been installed in Seattle since 1972
- Five projects in 2010
- Five projects in 2011
- Two studies in 2012
- One study in 2013





#### Seattle's Complete Streets Approach

- Vision: Streets that are safe, convenient and accessible for everyone
- **Plans**: Bicycle, Pedestrian, Transit, Freight
- **Funding**: Bridging the Gap, state, federal grants

- Implementation: Complete Streets checklist
- **Outreach:** Community collaboration
- **Opportunities**: Redesigning streets





#### Why Road Diets? Walk/Bike Trips



#### Why Road Diets? Fewer Lanes







5 - 6' 10 - 12' 10 - 12' 10 - 12' 5 - 6' BIKE TRAVEL LANE TURN LANE TRAVEL LANE BIKE LANE LANE



#### Why Road Diets? Fewer Collisions



US Federal Highway Administration Proven Safety Measure to reduce all collisions by 29%







#### Why Road Diets? Pedestrian Safety



~ 25 MPH

~ 31 MPH

~ 37 MPH



City of Canterbury, UK

#### Why Road Diets? Bicycle Accomodation



#### Why Road Diets? Bike Lanes

20<sup>th</sup> Ave

#### Why Road Diets? Bike Lanes



#### Why Road Diets? Transit

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#### Why Road Diets? Transit



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#### Pitfalls







#### How are Corridors Identified?

- Bike/Ped Master Plan Prioritization Process
- Community requests




## How are Corridors Implemented?

- CIP Projects
- Repaving Projects
- Bike/Ped Plan Funding
- Transit Projects





## What Factors are Considered?

#### Tier 1: Traffic Operations







## What Factors are Considered?

#### Tier 2: Safety/Collisions







## What Factors are Considered?

#### Tier 3: Livability







## **Before & After Studies**



Data needs	Before Study	After Study (>1 year)
ADT	$\checkmark$	$\checkmark$
Bike and Ped Counts	$\checkmark$	$\checkmark$
Crash Data	$\checkmark$	$\checkmark$
Speed	$\checkmark$	$\checkmark$
Transit Operations	$\checkmark$	$\checkmark$
Turning vehicle counts	$\checkmark$	$\checkmark$
Gap Studies	$\checkmark$	$\checkmark$
Parking use	$\checkmark$	$\checkmark$
Side street diversion	$\checkmark$	$\checkmark$
Vehicle Classification	$\checkmark$	$\checkmark$
Signal LOS	$\checkmark$	$\checkmark$
Stakeholder Satisfaction	$\checkmark$	$\checkmark$



# Out Reach: Common Concerns

- There will be gridlock!
  - Maintain capacity at signalized intersections
  - Gain efficiency by removing left turns from travel lanes
- *People will cut though the neighborhood*!
  - Monitor pre and post project implementation
  - Implement traffic calming measures if problems occur
- I'll be trapped in my driveway by all the traffic!
  - Sight distance is improved for left turns
  - Access from side streets and driveways improved by crossing only one travel lane to the two-way left turn lane.

## **Out Reach: Common Concerns**



Street	Before Comments	After Comments	Requests to remove
NE 125 <sup>th</sup> St	394	7	3
Nickerson St	66	8	0







## Case Study: Stone Way N

- 1.2 miles
- ADT 13,000
- Burke-Gilman Trail Access
- Woodland Park Access
- Within 5 blocks 8 schools, 2 libraries and 5 parks





#### Stone Way N: Marked Crosswalks

- Uncontrolled, marked crosswalks at 4 intersections.
- Crosswalk guidelines changed in 2004.
- Marked crosswalks would be non-compliant with four-lane cross section.





#### Stone Way N: Bicycle Master Plan

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- Adopted in 2007
- 1<sup>st</sup> Project: Stone Way
- Recommended climbing lane and shared lane markings.





#### Stone Way N: 85<sup>th</sup> Percentile Speed

- Speed limit 30
- Before: 85<sup>th</sup> % was 37 mph
- After: 36 mph northbound
- After: 34 mph soundbound





## **Stone Way N: Aggressive Speeders**

- Before : 3% of vehicles
  40 mph+
- After: <1%, 40 mph+ after rechannelization
- Reduction in seriousness of collisions/injuries.





#### Stone Way N: Bicycle Volume

Increased 35%

• 15% of the peak hour traffic volume!





#### Stone Way N: Motor Vehicle Volume

- ADT Dropped 6% (consistent with citywide trend between 2006-08)
- Peak Hour volume dropped approximately 5%
- Off-peak volume actually increased south of 45<sup>th</sup> Street





#### Stone Way N: Neighborhood Traffic

- Four non-arterial streets commonly mentioned as alternatives to Stone
- Volume decreased on all four of those streets
- Traffic did not divert after rechannelization.





## Stone Way N: Collisions

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- Total collisions declined 14%
- Injury collisions declined 33%
- Angle collisions declined 56%
- Bicycle collisions no change, but rate declined
- Pedestrian collisions declined 80%

COLLISIONS BY TYPE						
	2005-07	2007-09	Change			
Right Turn	1	0	-100%			
Pedestrian	5	1	-80%			
Sideswipe	14	6	-57%			
Angle	34	15	-56%			
Left Turn	12	9	-25%			
Parked Car	34	29	-15%			
Head On	1	1	0%			
Pedalcyclist	7	7	0%			
Rear End	17	28	65%			
Total	159	137	-14%			
Injury	52	35	-33%			
Percent Injury	33%	25%				



#### **Stone Way N: Conclusions**

- Speed has declined
- Collisions have declined
- Pedestrian crossings are safer
- Bicycle volume has increased
- Traffic has not diverted to neighborhood streets
- Peak hour capacity has been maintained
- Strong case for implementing road diets
   Toole DesignGroup





## **Possible Elements of Future Studies**

### Study Data:

- Pre and Post survey of nearby businesses and residents
- Volume of parallel arterials

To Address/Answer:

- Livability
- Impact to business
- Travel time
- Diversions to other arterial streets



# Follow-up studies and monitoring

- Volume of principal street /peak hour capacity
- Speed and collisions
- Traffic signal level of service
- Volume of parallel arterials
- Travel time
- Bicycle volumes





# NE 125<sup>th</sup> St

#### Factors:

- ADT 16,200
- 4 lanes to 2 lanes with TWLTL and bike lanes
- Business district
- High bus usage
- High number of pedestrian collisions













#### **Results of Studies**



Street	ADT begin	ADT change	Collisions	85 <sup>th</sup> %	Top end speeders	Travel time
Stone Way	13,000	-6%	- 14%	- 6%	- 80%	N/A
NE 125 <sup>th</sup> St	16,200	+ 4%	N/A	- 8%	- 69%	+ 1.5 min
Nickerson St	18,600	- 1%	- 23%	- 21%	- 94%	N/A
Fauntleroy	16,500	+ 0.2%.	- 31%	- 1%	- 13%	+ 32 sec
Columbian Way	11,200	+ 20%	No change	- 6%	-50%	N/A







# For 30 road diets, the average change in ADT was 1.97%.





# Thank you!

#### ⇒ Archive at

- walkinginfo.org/training/pbic/pedfocus\_webinars.cfm
- Downloadable and streaming recording and presentation slides

#### ⇒ Questions?

- Libby Thomas: libby\_thomas@unc.edu
- Mike Sallaberry: mike.sallaberry@sfmta.com
- Gina Coffman: vcoffman@tooledesign.com
- Other: webinars@hsrc.unc.edu



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