Countermeasure Strategies for Pedestrian Safety Pedestrian Hybrid Beacons



Richard Nassi Pima Association of Governments

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Today's Presentation

Introduction and housekeeping

Audio issues? Dial into the phone line instead of using "mic & speakers"

- PBIC Trainings and Webinars www.pedbikeinfo.org/training
- Registration and Archives at pedbikeinfo.org/webinars
- ⇒ PBIC News and updates on Facebook www.facebook.com/pedbike
- ⇒ Questions at the end



Countermeasure Strategies for Pedestrian Safety Webinar Series Upcoming Webinars

Leading Pedestrian Interval

Wednesday, December 2 (1:00 – 2:30 PM Eastern Time)

Pedestrian Safety at Interchanges

Thursday, December 10 (4:00 – 5:30 PM Eastern Time)

Lighting Strategies for Pedestrian Safety

Tuesday, December 15 (1:00 – 2:30 PM Eastern Time)

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PEDESTRIAN HYBRID BEACON (PHB)



A.K.A. HAWK

DPS 201

MODULE OBJECTIVES

Understand why, when and where to use PHB

- Warrants
- Data needs
- PHB location/placement
- Understand design and operation of PHB
 - MUTCD Standards and Guidance
- Understand who to educate & what messages to deliver
 - Drivers
 - Pedestrians and Cyclists
 - Police
- Describe unique PHB applications
 - Bike Crossings/Roundabouts/Two-Stage PHBs/PUFFINs

HAWK HISTORY

SIMPLIFICATION OF HIGHWAY TRAFFIC

WILLIAM PHELPS ENO



side roads. Cross roads and side roads, however, are often so far apart that it is unreasonable to expect those wishing to cross to go to them and therefore there should be intermediate crosswalks located at reasonable distances apart. Crosswalks in the country should be marked by the crosswalk sign given in Part II. Ordinary signs are, however, not very effective at night unless they are provided with reflectors or are lighted and therefore on important highways this matter should be attended to. It would be valuable if there were some means of signalling to drivers at crosswalks, especially when motors are following close behind one another. I am inclined to think that some sort of semaphore arrangement might be designed which could be operated by pedestrians to signal motorists. The attention of traffic students is called to this matter in hopes that some one will find a practical solution.

111

First PEDESTRIAN CROSSING

warning sign part II

PUBLISHED BY THE ENO FOUNDATION FOR HIGHWAY TRAFFIC REGULATION, INC.

HAWK (PHB) HISTORY



- 1st HAWK was in Tucson, AZ
 - Year 2000
 - Pedestrian safety program "Watching over the Pedestrian Like a HAWK"
- 2009 MUTCD adopted HAWK as Pedestrian Hybrid Beacon (PHB)

REMINDER ON HOW IT WORKS



MUTCD Section 4F.02 option RED clearance and change, buffer intervals allowed at intervals 4 and 5

WHY? IMPROVED SAFETY



CMF

Research

YIELD RATES EVEN HIGHER

Table 21. Summary of motorist yielding compliance from three sources for red signal or beacon and active when present.

		TCR	P D-08/NCI	IRP 3-7	1 Study		(Other Stu	idies
		npliance - lestrian C			pliance – Ilation Pe		-		Literature Fable L-1)
	10	itisti illi e	lossing	rope	Crossin		10000		(usie 11-1)
Crossing	# of	Range	Average	# of	Range	Average	# of	Range	Average
Treatment	Sites	(%)	(%)	Sites	(%)	(%)	Sites	(%)	(%)
			Ded C:	nal or l	Beacon				
Midblock Signal	2	97 to	99%	4	91 to	95%	NA	NA	NA
		100			98				
Half Signal	6	94 to	97%	6	96 to	98%	1	99	99%
		100			100				
HAWK Signal	5	94 to	97%	5	98 to	99%	1	93	93%
Beacon		100			100				
			A	When P					
In Decidence	NA	NA	NA	NA	NA	NA	11	8 to	6614
In-Roadway Warning Lights	NA	INA	NA	INA	NA	NA	11	100	66%
warning Lights								100	
Overhead	3	29 to	47%	4	38 to	49%	10	13 to	52%
Flashing Beacon	5	73	4770	-	62	7970	10	91	5270
(Pushbutton		15			02			21	
Activation)									
,									
Overhead	3	25 to	31%	3	61 to	67%	NA	NA	74%
Flashing Beacon		43			73				
(Passive									
Activation)									

YIELD RATES EVEN HIGHER



CONTRACTOR AND INCOME.

Obedience of the HAWK

Safety Effectiveness of the HAWK Pedestrian Crossing Treatment



A.127 (1994)

marik, Bentariek, auf binning markaten figten temati laite Milangeten fis Kan • 97% Driver Compliance to RED

- 69% Pedestrian Crash Reduction
- 29% Total Crash Reduction
- 15% Reduction in Serious Crash Levels
- One of the Most Effective Pedestrian Crossing Devices
 FHWA July 2010 study





25

CMF (CRF)

- CRF 69%
 pedestrian
 crashes
- CRF 29% all crash types
- CRF 15% all serious injury & fatal crashes



Category: Pedestrians (3)

 Countermeasure: Installation of a High intensity Activated crossWalK (HAWK) pedestrianactivated beacon at an intersection

CMF	CRF (%)	Quality	Crash Type	Crash Severity	Area Type	Reference	Comments
0.712	29	****	All	All	Urban and suburban	Fitzpatrick, K., and Park, E.S., 2010	The authors of this study [<i>read more</i>]
0.849	15	****	All	Fatal,Serious injury	Urban and suburban	Fitzpatrick, K., and Park, E.S., 2010	The authors of this study [<i>read more</i>]
0.309	69	****	Vehicle/pedestrian	All	Urban and suburban	Fitzpatrick, K., and Park, E.S., 2010	The authors of this study [read more]

Fitzpatrick, K. and E. S. Park. (2010). Safety Effectiveness of the HAWK Pedestrian Crossing Treatment. Publication FHWA-HRT-10-042. FHWA, U.S. Department of Transportation.

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WHEN

- Pedestrians cross high speed, multilane roadways
- Crossing doesn't meet signal warrants
- Crosswalk markings/
 - signs just won't do
 - if there are any at all



Pedestrians complain or crash data shows a problem

MUTCD PHB WARRANT – 35 MPH OR LESS



MUTCD PHB WARRANT >35 MPH



WHERE MUTCD SECTION 4F.01

Standard:

If used, PHBs shall be used in conjunction with signs and pavement markings to warn and control traffic.

A PHB shall only be installed at a marked crosswalk.



MUTCD – PHB & INTERSECTIONS

Section 4F.02, paragraph 04

Guidance:

"When an engineering study finds that installation of a pedestrian hybrid beacon is justified, then the PHB should be installed at least 100 feet from side streets or driveways controlled by STOP or YIELD signs."

- Guidance" not a "Standard"
- NCUTCD voted to remove that Guidance.

Standard recommended for next MUTCD by NCUTCD: "If a pedestrian hybrid beacon is installed at or immediately adjacent to an intersection with a side road, vehicular traffic on the side road shall be controlled by STOP signs."

SELECTION OF PHB LOCATIONS

- Prioritize <u>warranted for consideration locations</u> using a point system based upon:
 - Traffic volume during the peak pedestrian crossing time
 - Peak hour pedestrian volume
 - Pedestrian crashes
 - Crossing width (number of lanes)
 - Distance to nearest controlled crossing
 - Posted speed
 - Presence of a raised median
 - Crossing is a designated trail, school crossing, or SRTS walking route
 - Presence of elderly or disabled pedestrians
 - Others (lighting, curved roads, other unusual road conditions, etc.)

SELECTION OF PHB LOCATIONS

- Requires extensive data collection
 - Pedestrian counts can be time consuming
- Point weights and factors may vary from city to city
- Point weights and factors may be adjusted from year to year to fine-tune the process
- Ultimate selection of location(s) should be based on Engineering Judgment, not merely on points alone

Exhibit 640-A. PEDESTRIAN HYBRID BEACON (PHB) EVALUATION

		PEDESTRIAN HYBRID BE	ACON (PHB) EVALUATION	
	Location:		Date:	
1.	(for the most rec skateboards, mo	ashes correctable by installation of PHB - ent 5 years of data) involving pedestrian: torized scooters, or golf carts crossing w PHB locations, or half the distance to the	s, bicyclists, wheel chairs, ithin 500 feet on either side	
2.	crossing volume distance to the n 0 points → 2 points → 4 points →	strian crossing volume – Award points if t within 500 feet on either side of the prop earest traffic signal (whichever is less): 0 – 10 pedestrians per peak hour (avera 11 – 20 pedestrians per peak hour (ave 21 – 39 pedestrians per peak hour (ave 40° pedestrians per peak hour (average	osed PHB location, or half the age) rage) rage)	
3.	-5 points + 0 points +1	est existing traffic signal or existing PHB Less than 500 feet 500 - 1,000 feet Over 1,000 feet	- Award points:	
4.	0 points → 2 points →	mit – Award points: Under 30 mph 30 – 35 mph 40 – 45 mph		
5.	0 points → 2 points →	volume (AADT) – Award points: Less than 5,000 5,000 – 9,999 10,000 – 14,999 15,000*		
6.	Raised median width of 6 feet.	 Award 5 points if the roadway does not 	have a raised median with a minir	mum
7.		or walkway – Award 5 points if a design or walkway crosses the road at the prop		
8.		ty generator – Award 5 points if the prop medical facility, community center, schoo		
9.	Roadway illumina illumination.	tion – Award 5 points if the proposed PH	B location does not have roadway	
10		e – Award 5 points if the crossing distance nimum width of 6 feet is present, the cros		
			GRAND	

ARIZONA DOT

TEGP 640 June 2015

- Ped crashes (5 yrs)
- Ped volume
- Distance to nearest signal
- Posted speed
- AADT
- Raised median
- Path/sidewalk
- Ped generator
- Crossing width

SELECTION OF PHB LOCATIONS

- Vehicle volumes should be obtained for the same peak crossing hours and need not be collected at the same time.
 - Historic vehicle counts may be used if conditions are relatively unchanged.
- Manual pedestrian counts are labor-intensive
 - Consider using interns
 - May be a high school or university class project
 - Consider video data collection equipment





DESIGN CRITERIA

MUTCD

Design & Operation Issues

Special Provisions





MUTCD 4F.02

When an engineering study finds that installation of a PHB is justified, then:

- A. Install at least two PHB faces for each major street approach
- B. Install a stop line
 for each approach
 to the crosswalk



MUTCD 4F.02 CONT.

- C. Install a pedestrian signal head at each end of the marked crosswalk, and
- D. The PHB shall be pedestrian actuated





2009 MUTCD MANDATED SIGN

Standard: A CROSSWALK STOP ON RED (symbolic circular red) (R10-23) sign shall be mounted adjacent to a PHB face on each major street approach.



MUTCD SECTION 4F.03

Standard:

PHB indications shall be dark (not illuminated) during periods between actuations.

Upon actuation by a pedestrian, a pedestrian hybrid beacon face shall display a flashing CIRCULAR yellow signal indication, followed by a steady CIRCULAR yellow signal indication, followed by both steady **CIRCULAR RED signal indications** during the pedestrian walk interval. followed by alternating flashing **CIRCULAR RED signal indications** during the pedestrian clearance interval (see Figure 4F-3). Upon termination of the pedestrian clearance interval, the pedestrian hybrid beacon faces shall revert to a dark (not illuminated) condition.

New anticipated proposed language in green: Upon actuation by a pedestrian, a pedestrian hybrid beacon face shall remain dark until the display of a flashing **CIRCULAR** yellow signal indication, just before being followed by a steady **CIRCULAR** yellow signal indication. followed by both steady CIRCULAR RED signal indications during the pedestrian walk interval, followed by alternating flashing CIRCULAR RED signal indications during the pedestrian clearance interval (see Figure 4F-3). Upon termination of the pedestrian clearance interval, the pedestrian hybrid beacon faces shall revert to a dark (not illuminated) condition. The PHB may remain in the dark condition for a short period of time before servicing the next actuation to allow for coordinated operation with nearby signals or to allow queued traffic to pass.

Avoid overly long flashing YELLOW intervals – Allow queued traffic to pass before reactivation

MUTCD 4F.03 CONT.

Except at roundabouts:

- Steady DON'T WALK shall be displayed:
 - ✓ During PHB Blank-out
 - ✓ During Flashing or Steady CIRCULAR yellow
- Steady WALK shall be displayed during Steady CIRCULAR RED indications
- Flashing DON'T WALK shall be displayed during ALTERNATING FLASHINGCIRCULAR RED

FHWA INTERPRETATION



FHWA August 2011 Official Interpretation:

A steady RED clearance interval, in which the faces for the major street are Steady RED and the pedestrian signal faces are steady ORANGE UPRAISED HAND, may be inserted in the sequence of a PHB between the end of the steady YELLOW change interval and the start of the WALK interval for the pedestrian crosswalk

The alternating flashing RED display on the PHB faces for the major street may be extended beyond the end of the flashing ORANGE UPRAISED HAND pedestrian change interval for a brief buffer interval before the major street faces return to the dark (non-illuminated) condition

ONE OR TWO CROSSING(S) AT INTERSECTIONS

If used at an intersection or driveway, the PHB crossing and signal equipment should only control one crossing

ITE Traffic Control Devices Handbook





DESIGN AND OPERATION ISSUES

- Vehicle signal indications only face major street
- STOP signs face the minor road.
- Side street indications are NOT recommended. Experience suggests that drivers will most likely abuse a dynamic sign/ signal's indication (such as a RED signal or illuminated no turn sign) to push their way into the major street. (TCDH 2nd Edition)

RETROREFLECTIVE BORDERS ON BACKPLATES

2009 MUTCD -

4D.12, Paragraph 21 Option

http://mutcd.fhwa.dot.gov/htm/2009/part4/part4d.htm# section4D12

FHWA 9 Proven

Countermeasures

http://safety.fhwa.dot.gov/provencounterm easures/fhwa_sa_12_007.htm

CRF 15%



HIGH VISIBILITY MARKINGS

- Use Ladder or Continental crosswalk markings (more visible)
 - Consider advance PED XING pavement stencils
 - Consider advance Ped warning signs (W11-2 or W11-15)
 - Consider advance solid lane line on approach to stop line (approx. 250 ft)







DESIGN AND OPERATION ISSUES

- Place advance stop lines generally 50 to 65 feet in advance of the PHB mast arms and consider STOP HERE ON RED sign at stopbar
- Consider Removing broken lane lines between advance stop line & crosswalk
 - May Improve conspicuity of stop line & crosswalk



DESIGN AND OPERATION ISSUES

- Non-primary signs should not block driver's view of the primary signs or signal heads.
- MUTCD states they are optional "May" be used to clarify stopping location
- STOP HERE ON RED sign is encouraged, but placement must be carefully selected



DESIGN AND OPERATION ISSUES LIGHTING BOTH SIDES OF CROSSING

Informational Report on Lighting Design for Midblock Crosswalks FHWA-HRT-08-053 April 2008





Fig 11. Traditional midblock
crosswalk lighting layoutFig 12. New design for midblock
crosswalk lighting layoutRecommended lighting level: 20 lux at 5' above pavementFHWA Reporthttp://www.tfhrc.gov/safety/pubs/08053/08053.pdf



Use APS buttons for universal accessibility (PROWAG-compliant)

Make sure ramps exist and crossing is fully accessible



Click to play 3 sample locator tones

Click to play crossing message
DESIGN AND OPERATION ISSUES

- Minimum Desirable WALK 5-7 seconds:
 - Consider longer WALK interval during school arrival & dismissal times if used at a school crossing
- Provide minimum vehicle "Go" time between PHB activations
 - Some agencies use up to 50 seconds of "blank-out" time between PHB activations (Background cycle)
 - 2013 ITE TCDH: recommends 15 to 45 seconds
 - Minimum "blank-out" time between activations can be shorter during peak crossing times
 - Example school arrival & dismissal times

DESIGN AND OPERATION ISSUES

Consider multiple timing plans if used at schools or other facilities with: UNIQUE CROSSING PATTERNS, PEAK PEDESTRIAN Times



PHB AS A PUFFIN: PEDESTRIAN USER FRIENDLY INTERSECTION

- PUFFIN is newer version of PHB in Tucson, AZ
- Flashing RED can be held longer to allow slower pedestrians to cross
- Sensors connected into the system monitor pedestrian crossing movements in crosswalk area
- Pedestrian clearance time for PHB based on 3.5 fps walking speed. PUFFIN timing allows the controller to extend the clearance time up to 3.0 fps crossing time



FLASHING ALTERNATING RED

Some jurisdictions have reported drivers remain standing during the FLASHING RED indication. How to encourage drivers to proceed on FLASHING RED after pedestrians have crossed:

- Public education
 - Media (newspapers, traffic PSAs)
 - Pamphlets distributed or posted on websites
 - Video (PSAs or posted on agency websites)
- Special signs posted on PHB

ENCOURAGING DRIVERS TO PROCEED



Phoenix Sign*



*No Longer Needed in Tucson after many years of Service

MUTCD EXPERIMENTAL PROCESS



*Signs used around the Nation– No Longer Needed in City of Tucson after so many years of Service

COORDINATION WITH ADJACENT SIGNALS

- Long delays for WALK signal most likely create pedestrian compliance issues, especially if natural gaps occur
- Relatively quick WALK increases pedestrian compliance & encourages use of PHB
- If the pedestrian crosses "early", the motorist will be stopped for no reason, & will diminish respect for PHB
- FLASHING RED interval keeps the delay to a minimum

DESIGN AND OPERATION ISSUES

Decide what the beacon will display if a 'conflict' is detected:

- 2013, ITE Traffic Control Device Handbook - FLASHING YELLOW for "fail-safe" operation
- Some Cities use Flashing RED to provides "fail-safe" operation
- Pedestrian signal should go 'dark' during conflict detection







EDUCATION

WISDOT - HOW TO USE A PEDESTRIAN HYBRID BEACON – LIVE ACTION



SPECIAL PROVISIONS PRIOR TO ACTIVATING THE PHB

Educate Police

- Most have never seen a PHB before & may not understand how they work
- Police must know what constitutes a violation and relevant ordinance/law
- Invite Police to activation for training
- Use traffic police to train other officers



SPECIAL PROVISIONS PRIOR TO ACTIVATING THE PHB: ADOT

CROSSWA

TORISTS

RFD

Obey the Signals at a Pedestrian Hybrid Beacon

The signals at a Pedestrian Hybrid Beacon (also previously known as a HAWK) remain off until a pedestrian presses a button. Motorists then see a *FLASHING YELLOW* indicating that they should prepare to stop, followed by a *SOLID YELLOW*, and then by a solid *RED* requiring motorists to *STOP*. The pedestrian then crosses the street. An *ALTERNATING FLASHING RED* means that motorists are required to STOP or remain stopped until the pedestrian finishes crossing the street.

RED

SPECIAL PROVISIONS PRIOR TO ACTIVATING THE PHB

Educational tools

- Agency websites
- School websites (if installed at a school)

Pamphlets, News Media





Pedestrian Hybrid Beacon Steps for Activation

When there is no pedestrian waiting to cross, drivers wi see that all indication lights are dark and the pedestrian will see a "DON'T WALK" symbol. A pedestrian who wants to cross the street will need to push the button to cross.

When a pedestrian pushes the button to cross, approaching drivers will see a FLASHING YELLOW for a few seconds indicating that they should reduce speed and be prepared to stop for a pedestrian in the crosswa Pedestrians will continue to see a "DON'T WALK" symb and should wait.

Drivers will see a STEADY YELLOW, warning drivers the indication will soon turn to STEADY RED. Pedestrians wi continue to see the "DON'T WALK" symbol and should continue to wait.

Drivers will see a **STEADY RED** light which will require them to STOP at the stop line. At this point, the pedestrian receives a **WALK** indication to cross.

As the pedestrian crosses the street, drivers will see **ALTERNATING FLASHING RED** lights, indicating that the need to stop. During this period, motorists are required to **STOP** or remain stopped until pedestrians have finished crossing the street, and then may proceed with caution. Pedestrians will see a flashing countdown whic indicates how much time they have to cross the street.

At the end of the flashing countdown indication, drivers will see that all indication lights are dark and the pedestrian will see a "DON'T WALK" symbol. Drivers mi continue to proceed through the crosswalk if it is clear and pedestrians waiting to cross will have to push the button to cross.

SPECIAL PROVISIONS PRIOR TO ACTIVATING THE PHB

- Use local media reporters always love a good story or breaking issue
- Videos played on agency websites or TV PSAs - mostly local cable
- Engage students and community groups in education effort
 - School class project





Infrastructure	Description	Median	Average	Minimum	Maximum	Cost Unit	No. of Observations
Pedestrian Hybrid Beacon	Pedestrian Hybrid Beacon	\$51,460	\$57,680	\$21,440	\$128,660	Each	9 (9)

Source: Costs for Pedestrian and Bicyclist Infrastructure Improvements: A Resource for Researchers, Engineers, Planners, and the General Public, October 2013

TWO-STAGE PHB

DOUBLE HAWK PEDESTRIAN CROSSING

SCOTTSDALE CASE STUDY TWO-STAGE PHB

- Two-stage PHB used to reduced overall stopped time for crossing a wide street.
- Each crossing requires a far shorter clearance
- Can coordinate with two-direction traffic
- Requires fencing in the median to corral/guide pedestrians to both crossings



LATENT CROSSING DEMAND

- Connects two retail developments across a very busy 6-lane median divided arterial
 - 47,000 ADT
 - 6 Thru lanes, 2 Right turn lanes, Wide Median
- Peak-hour "BEFORE" count was 23 crossings ("NO PEDESTRIAN CROSSING" signs were in place)
- Peak-hour "AFTER" count there were nearly 400 crossings

SCOTTSDALE RD 2-STAGE PHB CROSSING

2 PHB crossings

Pedestrian Transfer by Effective Refuge On Displaced Area Controlled Through **Y**ielding Lanes



PHBs MAY BE SET UP AS A TWO-STAGE CROSSINGS

INFORMAL RESEARCH ON OFFSET CROSSWALKS

- Most UNSIGNALIZED 2-stage crossings are only staggered the width of the crosswalk.
 - = Some are staggered the width of the crosswalk plus about 10 feet
- Amount of stagger need not be great
 - Especially with wider medians (16 feet or wider)

With medians of 20 feet or more the staggering may not be as important, even with signal or PHB-controlled

- Every site is unique.
- The greater the stagger, the less likely someone will use it







Some PHBs may be operated as TWO-**STAGE crossings which** allows for great efficiency for vehicles and less delay for pedestrians Staggering distance of

Crosswalks may vary (Zegeer DPS 201)

Pima Association of Governments

ROUNDABOUTS & PHB

PHB AT ROUNDABOUTS

 Public Rightof-Way Accessibility Guidelines (PROWAG)
Potentially at all multilane

roundabouts



PHB AT ROUNDABOUTS: OPTION

Option:

 If installed at a roundabout and an engineering study determines that pedestrians without visual disabilities can be allowed to cross the road with out actuating the PHB, the pedestrian signal may be dark (not illuminated) when the PHB faces for motorists are dark



PHB BIKE APPLICATION (BIKEHAWK)

PHB AS BIKE CROSSING

Design matches how cyclists actually currently use the PHB crossing



BIKEHAWK AT PHB CROSSINGS

Normal PHB with Bike Facilities and R9-5 for cyclists to use pedestrian signals



PHB AT BIKE CROSSINGS

Provide actuation devices that are accessible to bicyclists with R9-5 sign



PHBs SERVE THE COMMUNITY

- Balance of needs between the various modes of travel and neighborhoods
- High compliance rates
- Support from the community
- Can be designed to serve "special service" needs
- Gets everyone home safe and sound

Positive News Coverage

"



"I feel safer now that they have put these lights in" Jocellyn Mora – KGUN 9 On Your Side The Living Streets Alliance, Tucson's bicycle and pedestrian advocacy organization has indicated that:

"The BikeHAWK helps unite neighborhoods and connect destinations for all modes of safe travel. Already, we've seen families and younger riders, both escorted and unescorted, using the BikeHAWK. This use emphasizes the safe connectivity of all levels of bicyclists across multi-lane, high speed roadways."



Emily Yetman, Executive Director, Living Streets Alliance

GOAL: PHBs HELP GET EVERYONE HOME SAFE AND SOUND!



QUESTIONS

Thank You!

⇒ Archive at www.pedbikeinfo.org/webinars

- Downloadable/streaming recording and presentation slides
- ⇒ Questions?

webinars@hsrc.unc.edu



