STEP Safe Transportation for Every Pedestrian













Selecting Countermeasures for Uncontrolled Crossing Locations

Presenters:

Gabe Rousseau, FHWA Lauren Blackburn, VHB Charlie Zegeer, UNC Highway Safety Research Center



U.S. Department of Transportation

Federal Highway Administration

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STEP Safe Transportation for Every Pedestrian













Selecting Countermeasures for Uncontrolled Crossing Locations

Presenters:

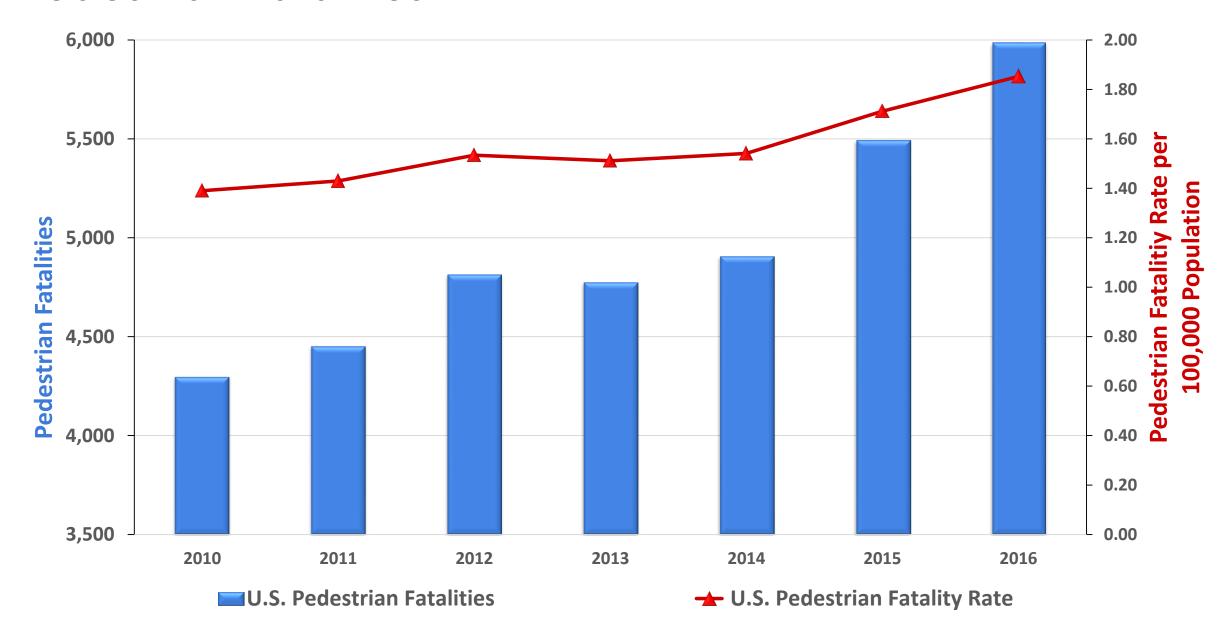
Gabe Rousseau, FHWA Lauren Blackburn, VHB Charlie Zegeer, UNC Highway Safety Research Center



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Pedestrian Fatalities















Why STEP?

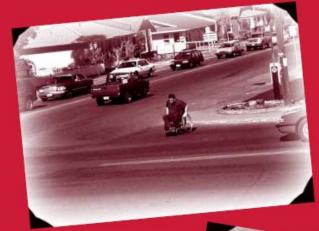
72% of pedestrian fatalities occur at non-intersection locations

Safety Effects of Marked Versus Unmarked Crosswalks at Uncontrolled Locations

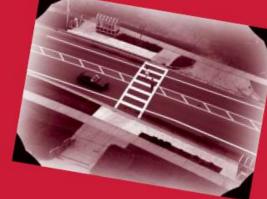
Final Report and Recommended Guidelines

FHWA PUBLICATION NUMBER: HRT-04-100

SEPTEMBER 2005









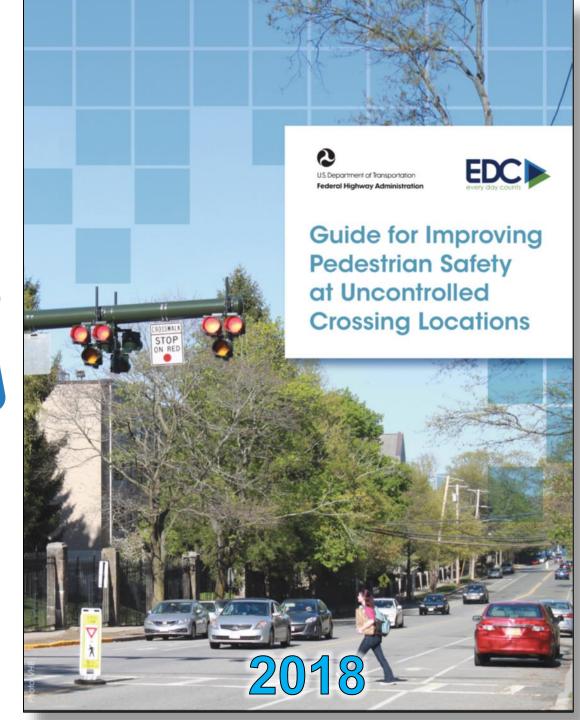
U.S. Department of Transportation

Federal Highway Administration

Research, Development, and Technology
Turner-Fairbank Highway Research Center
6300 Georgetown Pike
McLean, VA 22101-2296

2005

Pedestrian and Bicycle Safet



The Fabulous Five: STEP Countermeasures



Crosswalk Visibility Enhancements



Raised Crosswalk



Pedestrian Refuge Island

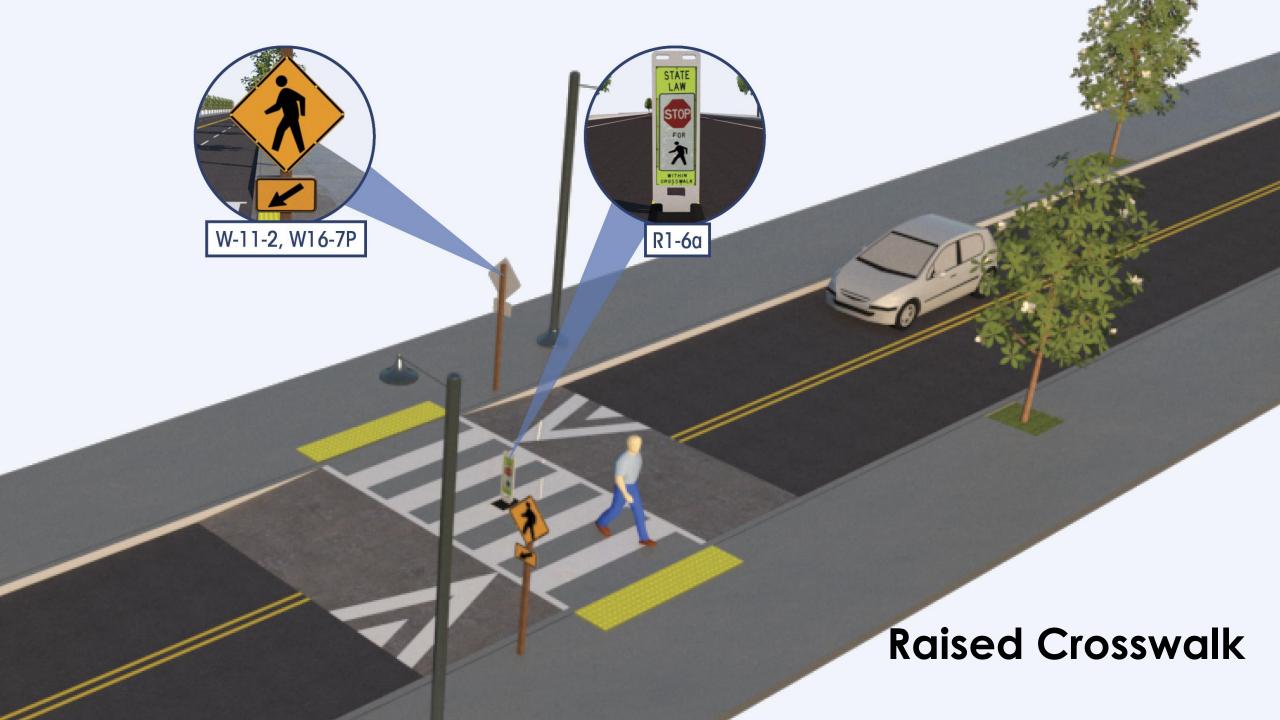


Pedestrian Hybrid Beacon (PHB)

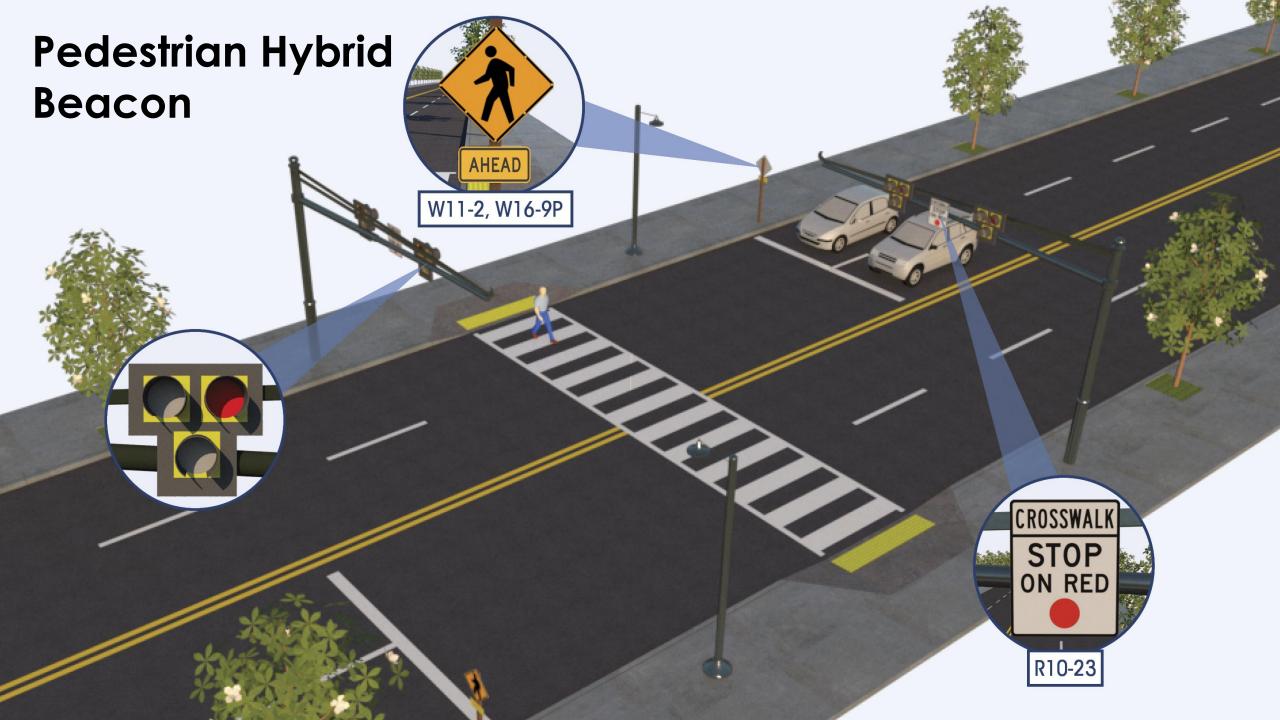


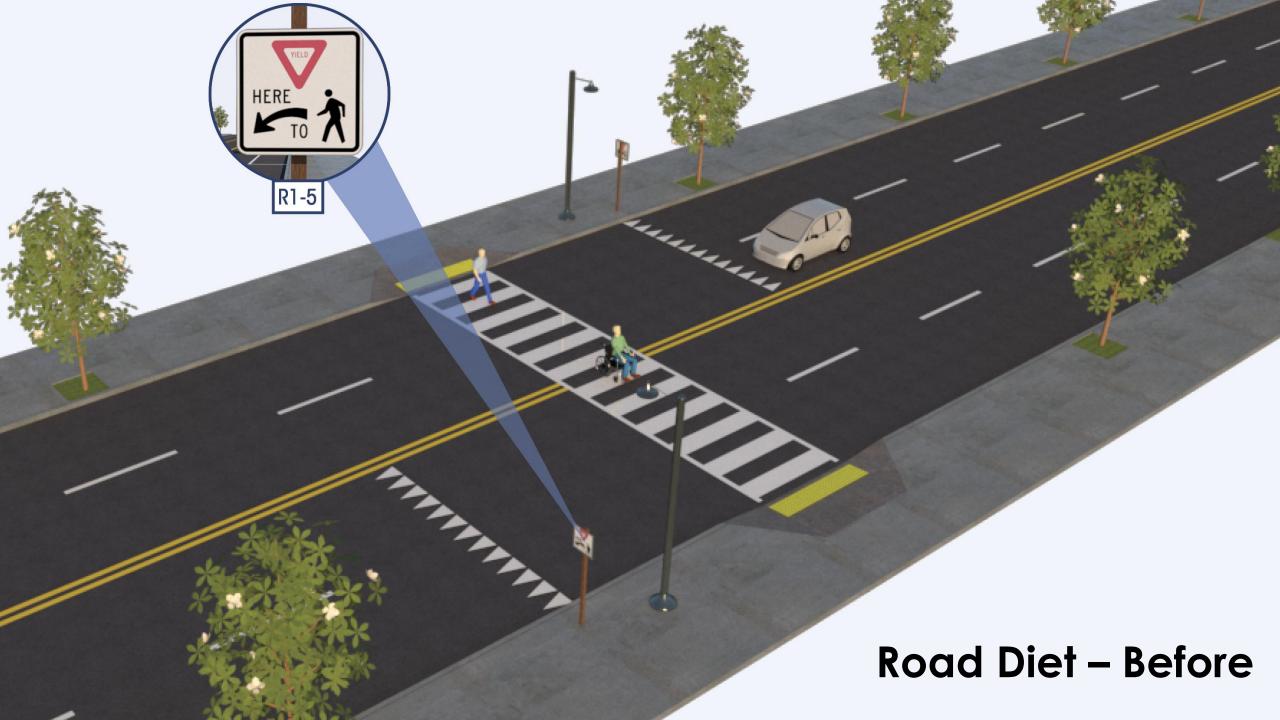
Road Diet













Pedestrian Hybrid Beacon (PHB)

SAFE TRANSPORTATION FOR EVERY PEDESTRIAN

COUNTERMEASURE TECH SHEET



A Pedestrian Hybrid Beacon head consists of two red lenses above a single yellow lens. Unlike a traffic signal, the PHB rests in dark until a pedestrian activates it via pushbutton or other form of detection. When activated, the beacon displays a sequence of flashing and solid

lights that indicate the pedestrian walk interval and when it

is safe for drivers to proceed (see figure on back page).

The PHB is often considered for installation at locations where pedestrians need to cross and vehicle speeds or

volumes are high, but traffic signal warrants are not met.

These devices have been successfully used at school

crossings, parks, senior centers, and other pedestrian crossings on multilane streets. PHBs are typically installed

at the side of the road or on mast arms over midblock

multiple lanes of tra pedestrians crossing at unsignalized locations.

PHBs can warn and control traffic at unsignalized locations and assist pedestrians in crossing a street or highway at a marked crosswalk.

PHBs can reduce total crashes by



FEATURES:

 Beacons stop all lanes of traffic, which can reduce pedestrian crashes.

OFTEN USED WITH:

- High-visibility crosswalk markings
- Raised islands
- Advance STOP or YIELD signs and markings



STEP Tech Sheets: Page 1

- 1 Countermeasure Graphic
- 2 Signage and Marking Guidance
- 3 Related Safety Challenge
- 4 Key Safety Benefits

5 - Crash Reduction Factor

6 - Complimentary Countermeasures & Design Features



pedestrian crossings.





Pedestrian Hybrid Beacon (PHB)

EDC-4 STEP: https://www.fhwa.dot.gov/innovation/everydaycounts/edc 4/step.cfm

When a pedestrian activates a PHB, a flashing yellow light is followed by a solid yellow light, alerting drivers to slow. A solid red light requires drivers to stop while pedestrians have the right-of-way to cross the street. When the pedestrian signals display a flashing DON'T WALK indication, the overhead beacon flashes red, and drivers may proceed if the crosswalk is clear.

CONSIDERATIONS

PHBs are a candidate treatment for road with three or more lanes that generally have annual average daily traffic (AADT) above 9,000. PHBs should be strongly considered for all midblock and intersection crossings where the roadway speed limits are equal to or greater than 40 miles per hour (mph). The PHB should meet the application guidelines provided in the Manual on Uniform Traffic Control Devices for existing or projected pedestrian volumes.

PHBs are intended for installation at midblock locations, but can be installed at intersections. They should only be installed

in conjunction with marked crosswalks and pedestrian countdown signals.

When PHBs are not in common use in a community, consider conducting an outreach effort to educate the public and law enforcement officers on the PHBs¹ purpose and use.

COST

The PHB is often less expensive than a full traffic signal installation. The costs range from \$21,000 to \$128,000, with an average per unit cost of \$57,680.

References

Zegeer, C., R. Srinivasan, B. Lan, D. Carler, S. Smith, C. Sundstrom, N.J. Thirsk, J. Zegeer, C. Lyon, E. Ferguson, and R. Van Houten. (2017). NCHRP Report 841: Development of Crash Modification Factors for Uncontrolled Pedestrian Crossing Treatments. Transportation Research Board, Washington, D.C.

Federal Highway Administration. (2013). "Pedestrian Hybrid Beacon" in PEDSAFE: Pedestrian Safety Guide and Countermeasure Selection System. Available: http://www.pedbikesafe.org/PEDSAFE/countermeasures_detail.cfm?CML_NUM=53

Bushell, M., Poole, B., Zegeer, C., & Rodriguez, D. (2013). Costs for Pedestrian and Bicyclist Infrastructure Improvements: A Resource for Researchers, Engineers, Planners, U.S. the General Public. Pedestrian and Bicycle Information Center.

STEP Tech Sheets: Page 2

1- Illustration or Photo

2 - Design Considerations

3 - Typical Costs

4 - Sources Cited

www.fhwa.dot.gov/innovation/everydaycounts/edc 4/step.cfm



Cost-effective countermeasures with known safety benefits can help reduce pedestrian fatalities at uncontrolled crossing locations and un-signalized intersections.

Pedestrians account for over 17.5 percent of all fatalities in motor vehicle traffic crashes, and the majority of these deaths occur at uncontrolled crossing locations such as mid-block or un-signalized intersections. These are among the most common locations for pedestrian fatalities generally because of inadequate pedestrian crossing facilities and insufficient or inconvenient crossing opportunities, all of which create barriers to safe, convenient, and complete pedestrian networks.

Expecting pedestrians to travel significantly out of their way to cross a roadway to reach their destination is unrealistic and counterproductive to encouraging healthier transportation options. By focusing on uncontrolled locations, agencies can address a significant national safety problem and improve quality of life for pedestrians of all ages and abilities.

Pedestrian Safety Countermeasures

FHWA is promoting the following pedestrian safety countermeasures through the fourth round of Every Day Counts (EDC-4):

- Road Diets can reduce vehicle speeds and the number of lanes pedestrians cross. and they can create space to add new pedestrian facilities.
- · Pedestrian hybrid beacons (PHBs) are a beneficial intermediate option between RRFBs and a full pedestrian signal. They provide positive stop control in areas without the high pedestrian traffic volumes that typically warrant signal installation.
- · Pedestrian refuge islands allow pedestrians a safe place to stop at the midpoint of the roadway before crossing the remaining distance. This is particularly helpful for older pedestrians or others with limited mobility.
- Daisod crosswalks can roduce vehicle speed

Contacts

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Peter Eun FHWA Resource Center (360) 753-9551 Peter.Eun@dot.gov

Resources

Fact Sheet

STEP Tech Sheets

Guide to Improve **Uncontrolled Crossings**

- Pocket version
- Process Graphic

Webinars/Videos

STEP for Local **Transportation Agencies**

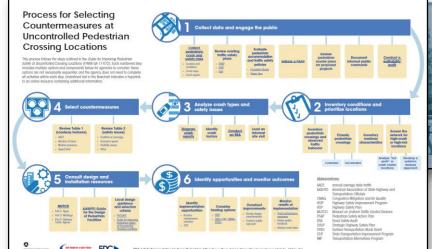
Resources Fact Sheet STEP Tech Sheets Guide to Improve **Uncontrolled Crossings** Pocket version

Process Graphic



Pedestrian Hybrid

Beacon (PHB)



SAFE TRANSPORTATION FOR EVERY PEDESTRIAN

COUNTERMEASURE TECH SHEET

ed locations

60

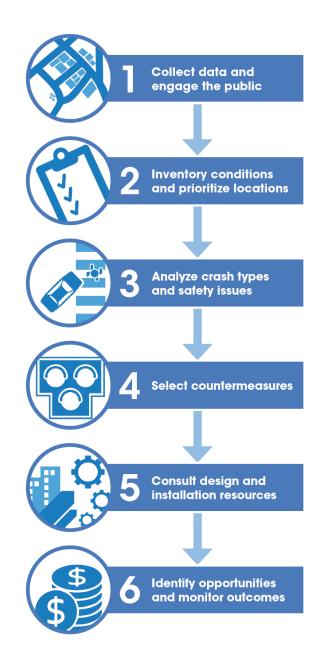
st pedestrians ng a street or at a marked

Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations January 2018

Follows a 6-step process

Guides the selection of countermeasures to improve pedestrian safety

Supported by a "Field Guide for Selecting Countermeasures at Uncontrolled Pedestrian Crossing Locations"

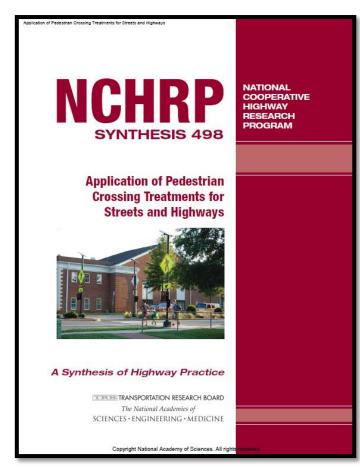


Resources Referenced

- Manual on Uniform Traffic Control Devices (MUTCD)
- Local and State agency countermeasure selection policies
- Pedestrian Safety Guide and Countermeasure Selection System (PEDSAFE)
- Crash Modification Factors (CMF) Clearinghouse
- National Cooperative Highway Research Program (NCHRP) and FHWA Reports

Recent Research Cited

- NCHRP Synthesis 498: Application of Pedestrian Crossing Treatments for Streets and Highways
- NCHRP Report 841: Development of Crash Modification Factors for Uncontrolled Pedestrian Crossing Treatments



http://www.trb.org/Publications/Blurbs/175419.aspx



- Collect pedestrian crash and safety data
- Evaluate pedestrian accommodation policies
- Initiate a Pedestrian Safety Action Plan
- Review pedestrian and traffic safety plans
- Conduct a walkability audit



- Inventory pedestrian crossings and observed traffic behavior
- Classify pedestrian crossings: controlled vs uncontrolled
- Inventory roadway characteristics
- Screen the network for high-crash or high-risk locations



- Diagram crash reports
- Identify crash factors
- Lead an informal site visit
- Conduct an Road Safety Audit

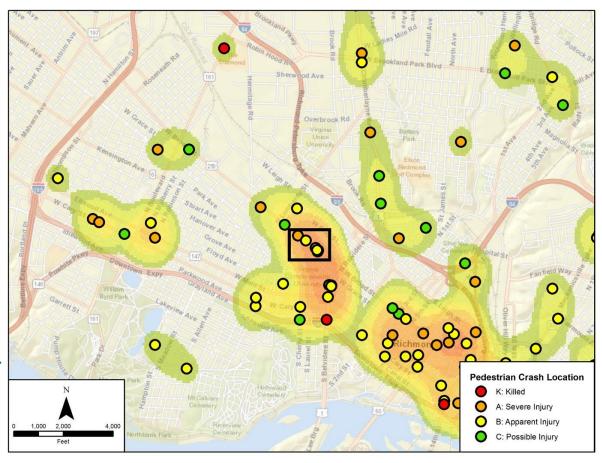


Image Source: VDOT

2005 Zegeer Study

"Safety Effects of Marked Versus Unmarked Crosswalks at Uncontrolled Locations: Final Report and Recommended Guidelines"

https://www.fhwa.dot.gov/publications/research/safety/04100/04100.pdf

Table 11. Recommendations for installing marked crosswalks and other needed pedestrian improvements at uncontrolled locations.*

Roadway Type	Ve	hicle AI < 9,000		1.70	ehicle A		13022	hicle AI ,000–15.		Vehicle ADT > 15,000			
(Number of Travel Lanes		Speed Limit**											
and Median Type)	≤ 48.3 km/h (30 mi/h)	56.4 km/h (35 mi/h)	64.4 km/h (40 mi/h)										
Two lanes	С	С	P	С	С	P	С	C	N	С	P	N	
Three lanes	C	C	P	C	P	P	P	P	N	P	N	N	
Multilane (four or more lanes) with raised median***	С	С	P	С	P	N	P	P	N	N	N	N	
Multilane (four or more lanes) without raised median	С	P	N	P	P	N	N	N	N	N	N	N	

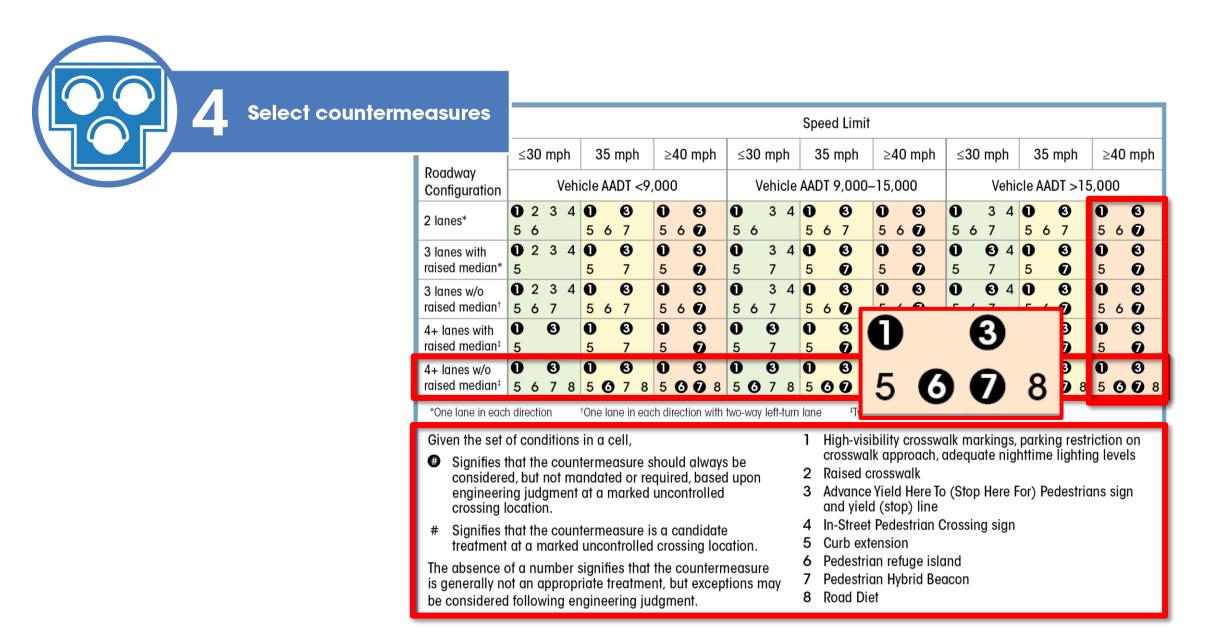


Table 1: Application of Pedestrian Crash Countermeasures by Roadway Feature

	Safety Issue Addressed								
Pedestrian Crash Countermeasure for Uncontrolled Crossings	Conflicts at crossing locations	Excessive vehicle speed	Inadequate conspicuity/ visibility	Drivers not yielding to pedestrians in crosswalks	Insufficient separation from traffic				
Crosswalk visibility enhancement	ķ	ķ	ķ	序	ķ				
High-visibility crosswalk markings*	Ķ		Ķ	艿					
Parking restriction on crosswalk approach*	ķ		ķ	ķ					
Improved nighttime lighting*	ķ		ķ						
Advance Yield Here To (Stop Here For) Pedestrians sign and yield (stop) line*	ķ		ķ	ķ	ķ				
In-Street Pedestrian Crossing sign*	ķ	艿	ķ	艿					
Curb extension*	Ķ	Ķ	Ķ		Ķ				
Raised crosswalk	봈	Ķ	济	艿					
Pedestrian refuge island	Ķ	Ķ	ķ		ķ				
Pedestrian Hybrid Beacon	Ķ			艿					
Road Diet	ķ	Ķ	Ķ		홋				
*These countermeasures make up the STEP cou implemented at a location as part of crosswalk v		•	ncements." Multiple	e countermeasures	may be				

Table 2: Safety Issues Addressed per Countermeasure

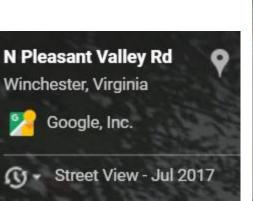
Example #1

Crash History & Safety Issues

- 2 out of 5 crashes involved improper or illegal action by the driver.
- 3 out of 5 crashes occurred during the daylight.

Roadway Conditions

- 35 mph speed limit on main corridor
- 19,000 AADT
- 4-lane, undivided roadway





		Speed Limit																																
	≤3	0 n	nph		35	mpl	h	>	40	mph	ı	≤	30	mp	h	,	35	mph	ı	>	40	mph	<u> </u>	30	mp	h		35	mpł	ı	≥4	10 ı	mph	
Roadway Configuration			Ve	hic	cle A	ADT	<9,	00	0				V	ehi	cle	AA	DT	9,00	00-	-15	,00	0			٧	ehi	cle	AA	DT >	15	,00	0		
2 lanes*	0 3	2 ;	3 4	4	0 5 6	3		0 5		3		0 5	6	3	4	0 5		3		1 5		3	0 5	6	3 7	4	0 5	6	3		0 5		3	
3 lanes with raised median*	0 :	2 ;	3 4	4	0 5	3		0 5		3		0 5		3 7	4	0 5		3		0 5		8	5		3	4	5		3		0 5		3	
3 lanes w/o raised median [†]	0 : 5		_	4	0 5 6	3		0 5		3		0 5	6	3 7	4	0 5		3		0 5		8	5		3	4	0 5		3		0 5		3	
4+ lanes with raised median [‡]	0 5	(3		0 5	3		0 5		3		0 5		3		0 5		3		1 5		3	5		3		0 5		3		0 5		3	
4+ lanes w/o raised median‡	0 5	5	3 7 8		0 5 6	3	8	0 5		3	8	0 5	0	③ 7	8	0 5		3	8	0 5		3 8	5		3		0 5		3	8	D 5	0	3	3

*One lane in each direction

[†]One lane in each direction with two-way left-turn lane

[‡]Two or more lanes in each direction

Given the set of conditions in a cell,

- Signifies that the countermeasure should always be considered, but not mandated or required, based upon engineering judgment at a marked uncontrolled crossing location.
- # Signifies that the countermeasure is a candidate treatment at a marked uncontrolled crossing location.

The absence of a number signifies that the countermeasure is generally not an appropriate treatment, but exceptions may be considered following engineering judgment.

- High-visibility crosswalk markings, parking restriction on crosswalk approach, adequate nighttime lighting levels
- 2 Raised crosswalk
- 3 Advance Yield Here To (Stop Here For) Pedestrians sign and yield (stop) line
- 4 In-Street Pedestrian Crossing sign
- 5 Curb extension
- 6 Pedestrian refuge island
- 7 Pedestrian Hybrid Beacon
- 8 Road Diet

This table was developed using information from: Zegeer, C. V., Stewart, J. R., Huang, H. H., Lagerwey, P. A., Feaganes, J., & Campbell, B. J. (2005), Safety effects of marked versus unmarked crosswalks at uncontrolled locations: Final report and recommended guidelines (No. FHWA-HRT-04-100); Manual on Uniform Traffic Control Devices, 2009 Edition, Chapter 4F. Pedestrian Hybrid Beacons; the Crash Modification Factors (CMF) Clearinghouse website (http://www.cmfclearinghouse.org/); and the Pedestrian Safety Guide and Countermeasure Selection System (PEDSAFE) website (http://www.pedbikesafe.org/PEDSAFE/).

		Safe	ety Issue Addres	sed	
Pedestrian Crash Countermeasure for Uncontrolled Crossings	Conflicts at crossing locations	Excessive vehicle speed	Inadequate conspicuity/ visibility	Drivers not yielding to pedestrians in crosswalks	Insufficient separation from traffic
Crosswalk visibility enhancement	홋	序	홋	宀	艿
High-visibility crosswalk markings*	戊		츳	戊	
Parking restriction on crosswalk approach*	艿		ķ	ķ	
Improved nighttime lighting*	序		序		
Advance Yield Here To (Stop Here For) Pedestrians sign and yield (stop) line*	艿		ķ	Ķ	艿
In-Street Pedestrian Crossing sign*	序	艿	序	戊	
Curb extension*	Ķ	艿	序		艿
Raised crosswalk	Ķ	艿	序	Ķ	
Pedestrian refuge island	序	艿	序		艿
Pedestrian Hybrid Beacon	艿			艿]
Road Diet	홋	艿	庆		艿

^{*}These countermeasures make up the STEP countermeasure "crosswalk visibility enhancements." Multiple countermeasures may be implemented at a location as part of crosswalk visibility enhancements.

Countermeasure Options

- High visibility crosswalks
- Advance stop/yield signage
- Pedestrian refuge island

N Pleasant Valley Rd

Google, Inc.

Winchester, Virginia

Pedestrian Hybrid Beacon



Example #2

Crash History & Safety Issues

- 3 out of 6 crashes involved improper or illegal action by the driver.
- 3 out of 6 crashes occurred during daylight hours.

Roadway Conditions

• 2 travel lanes, undivided roadways

Roanoke, Virginia

Google, Inc.

- 25 mph speed limit
- 7,500 AADT



		Speed Limit							
	≤30 mph	35 mph ≥40 mph	≤30 mph	35 mph ≥40 mph	≤30 mph	35 mph ≥40 mph			
Roadway Configuration	Veh	nicle AADT <9,000	Vehicle AA	ADT 9,000–15,000	Vehicle	e AADT >15,000			
2 lanes*	① 2 3 4 5 6	0 	0 3 4 0 5 6 5		0 3 4 0 5 6 7 5	9 9 9 5 6 7 5 6 9			
3 lanes with raised median*	U 2 3 4 5	1 3 1 3 5 7 5 0	0 3 4 0 5 7 5		0 3 4 0 5 7 5				
3 lanes w/o raised median [†]	① 2 3 4 5 6 7	0 0 0 0 5 6 7 5 6 0	0 3 4 0 5 6 7 5		0 3 4 0 5 6 7 5	0 0 0 5 6 0 5 6 0			
4+ lanes with raised median [‡]	0 0 5	0 0 0 0 5 7 5 0	0 0 0 5 7 5		0 0 0 5 0 5				
4+ lanes w/o raised median [‡]	0 3 5 6 7 8	0 0 0 0 0 5 0 7 8 5 0 0 8	0 0 0 5 0 7 8 5		0 0 0 5 0 8 5	0 0 0 8 5 0 0 8			

^{*}One lane in each direction

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[†]One lane in each direction with two-way left-turn lane

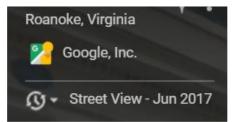
[‡]Two or more lanes in each direction

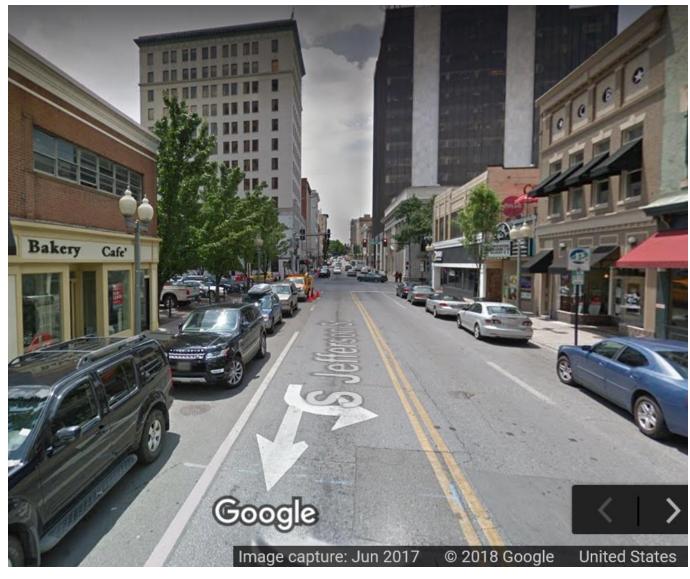
	Safety Issue Addressed								
Pedestrian Crash Countermeasure for Uncontrolled Crossings	Conflicts at crossing locations	Excessive vehicle speed	Inadequate conspicuity/ visibility	Drivers not yielding to pedestrians in crosswalks	Insufficient separation from traffic				
Crosswalk visibility enhancement	序	序	艿	序	序				
High-visibility crosswalk markings*	艿		艿	艿					
Parking restriction on crosswalk approach*	艿		艿	Ķ					
Improved nighttime lighting*	序		序						
Advance Yield Here To (Stop Here For) Pedestrians sign and yield (stop) line*	ķ		艿	序	艿				
In-Street Pedestrian Crossing sign*	序	艿	艿	序					
Curb extension*	Ķ	序	序		艿				
Raised crosswalk	序	艿	艿	序					
Pedestrian refuge island	Ķ	艿	戊		序				
Pedestrian Hybrid Beacon	序			艿					
Road Diet	艿	艿	艿		艿				

^{*}These countermeasures make up the STEP countermeasure "crosswalk visibility enhancements." Multiple countermeasures may be implemented at a location as part of crosswalk visibility enhancements.

Countermeasure Options

- High visibility crosswalks
- Advance stop/yield signs
- In-Street Yield signs
- Raised crosswalks
- Curb extensions
- Parking restrictions







- Manual on Uniform Traffic Control Devices (MUTCD)
- AASHTO Guide for the Design of Pedestrian Facilities
- Local design guidance and selection criteria



Pedestrian Hybrid Beacon



- Construct improvements
- Monitor results of implementation
- Consider funding options
- Identify implementation opportunities



Raised Crosswalk

Safety Research Terms

Crash Modification Factor (CMF)

A multiplicative factor used to compute the expected number of crashes after implementing a given countermeasure. If available, calibrated or locally developed State estimates may provide a better estimate of effects for the State. (Crash Modification Factors Clearinghouse.)

Crash Reduction Factor (CRF)

The percentage crash reduction that might be expected after implementing a given countermeasure at a specific site.

CMF Clearinghouse http://www.cmfclearinghouse.org/

CRF and CMF Summary Table

Countermeasure	CRF	CMF	Basis	Reference
Crosswalk visibility enhancement ¹	_	_	_	_
Advance STOP/YIELD signs and markings	25%	0.75	Pedestrian crashes ²	Zegeer, et. al. 2017
Add overhead lighting	23%	0.77	Total injury crashes	Harkey, et. al. 2008
High-visibility marking³	48%	0.52	Pedestrian crashes	Chen, et. al., 2012
High-visibility markings (school zone) ³	37%	0.63	Pedestrian crashes	Feldman, et. al. 2010
Parking restriction on crosswalk approach	30%	0.70	Pedestrian crashes	Gan, et. al., 2005
In-street Pedestrian Crossing sign	UNK	UNK	N/A	N/A
Curb extension	UNK	UNK	N/A	N/A
Raised crosswalk (speed tables)	45% 30%	0.55 0.70	Pedestrian crashes Vehicle crashes	Elvik, et. al., 2004
Pedestrian refuge island	32%	0.68	Pedestrian crashes	Zegeer, et. al., 2017
РНВ	55%	0.45	Pedestrian crashes	Zegeer, et. al., 2017
Road Diet – Urban area	19%	0.81	Total crashes	Pawlovich, et. al., 2006
Road Diet – Suburban area	47%	0.53	Total crashes	Persaud, et. al., 2010

¹This category of countermeasure includes treatments which may improve the visibility between the motorist and the crossing pedestrian.

²Refers to pedestrian street crossing crashes, and does not include pedestrians walking along the road crashes or "unusual" crash types.

³The effects of high-visibility pavement markings (e.g., ladder, continental crosswalk markings) in the "after" period is compared to pedestrian crashes with parallel line markings in the "before" period.

Field Guide

Sample Inventory Form

Worksheets for each countermeasure:

- Definition
- Roadway conditions checklist
- Safety issues checklist
- Installation guidelines and MUTCD references

Roadway Conditions Inventory									
Speed Limit	Travel Lane Configuration								
□ ≤ 30 mph □ 35 mph □ ≥ 40 mph Total Vehicles per Day Annual Average Daily Traffic (AADT): Approximate Vehicles per Hour (VPH): □ AADT < 9,000 □ AADT 9,000-15,000 □ AADT > 15,000	2 lanes without raised median 3 lanes without raised median 4+ lanes without raised median 4+ lanes without raised median 4+ lanes with raised median Crosswalk Length (feet): Approximate Total Pedestrians per Hour (PPH) Crossing the Roadway:								
Pedestrian Safety Issues Inventory Noted conflicts at crossing locations									
 » Observed conflicts at permitted crossings Excessive vehicle speed 	☐ Yes ☐ No								
 85th percentile speeds, per speed study History of speed-related crashes Inadequate conspicuity/visibility Yes 									
 Dim or dark conditions for pedestrians in the crosswalk Limited visibility of crosswalk due to roadway curvature or topography Obstructions, such as on-street parking, vegetation, and signage Drivers not yielding to pedestrians in crosswalks Yes No 									
» Crash history in marked crosswalks									
Insufficient separation between pedestrians and traffic									
 Long crossing distance No buffer (e.g., landscape buffer, on-street parking, bike lanes) 									



Technical Assistance Offered through STEP

Case Studies

Informational Videos

Action Plan Meetings

Webinars and Workshops (Spring 2018)

Road Safety Audits



U.S. Department of Transportation

(EDC

Federal Highway Administration

FHWA EVERY DAY COUNTS 4 / STEP

For Additional Information Contact:

https://www.fhwa.dot.gov/innovation/everydaycounts/edc_4/step.cfm

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Peter Eun FHWA Resource Center (360) 753-9551

Peter.Eun@dot.gov

Discussion

⇒ Send us your questions



- ⇒ Follow up with us:
 - ⇒ Gabe Rousseau gabe.rousseau@dot.gov
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