





# **Pedestrian Hybrid Beacons**

Duane Thomas, FHWA Joel Meyer, City of Austin Ryan Lowe, City of Columbus May 29, 2018



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### The Fabulous Five: STEP Countermeasures



Crosswalk Visibility Enhancements



Raised Crosswalk



Pedestrian Refuge Island



Pedestrian Hybrid Beacon (PHB) Road Diet

#### Rectangular Rapid Flashing Beacon (RRFB) Coming Soon!

#### Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations

Follows a 6-step process

Guides the selection of countermeasures to improve pedestrian safety

Supported by a "Field Guide for Selecting Countermeasures at Uncontrolled Pedestrian Crossing Locations"



#### Safety Effects of Marked Versus Unmarked Crosswalks at Uncontrolled Locations

Final Report and Recommended Guidelines

FHWA PUBLICATION NUMBER: HRT-04-100

SEPTEMBER 2005





U.S. Department of Transportation Federal Highway Administration

Research, Development, and Technology Turner-Fairbank Highway Research Center 6300 Georgetown Pike McLean, VA 22101-2296







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Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations



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#### FHWA EVERY DAY COUNTS 4 / STEP

**For Additional Information Contact:** 

#### https://www.fhwa.dot.gov/innovation/everydaycounts/edc\_4/step.cfm

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# **Pedestrian Hybrid Beacons**

Duane H. Thomas, P.E. Federal Highway Administration MUTCD Team May 29, 2018



The 2009 MUTCD with Revisions 1 and 2 Incorporated



2009 MUTCD Effective Date: January 15, 2010

MUTCD w/ Rev 1 and 2 Effective Date: June 13, 2012

Current Official Version Available only on the MUTCD website

### The MUTCD Website: mutcd.fhwa.dot.gov

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#### Your MUTCD — Guiding You for Over 80 Years

On November 7, 2015, the U.S. celebrated <u>80th birthday of the MUTCD</u>. Whenever you see an easy-to-read sign, a bright edgeline marking on a foggy night, the countdown timer at a crosswalk, or a well-placed bike lane, take a moment to reflect on the more than eighty years of progress and innovation that the MUTCD embodies. This progress has resulted in safer, more efficient travel on our Nation's roads. Over the years, the MUTCD has unknowingly become the traveler's best friend and silent companion, guiding us on our way along the streets, bikeways, back roads, and highways. As the direct means of communication with the traveler, traffic control devices speak to us softly, yet effectively and authoritatively. From glass "cat's-eye" reflectors to glass beads to microprismatic sheeting, nighttime sign visibility has advanced significantly. Active devices at rail crossings save lives by giving us a positive message about train traffic. And countdown timers on pedestrian signals help us cross a busy street. So the next time you hit the pavement, the path, or the pedals, you can be sure that the MUTCD, through our dedicated professionals who make complex decisions on what devices to install, will help you get where you want to go safely, efficiently, and comfortably! The MUTCD...it's all about *you*!



#### What's New

#### UPDATED March 20, 2018

Check out the MUTCD News Feed for up-to-the-minute information on new items such as Interim Approvals, Official Interpretations, Policy Statements, Federal Register notices—everything you need to make the most of your MUTCD and keep road users on the move!

#### Current Edition of Manual on Uniform Traffic Control Devices for Streets and Highways

The **Manual on Uniform Traffic Control Devices for Streets and Highways**, or **MUTCD** defines the standards used by road managers nationwide to install and maintain traffic control devices on all public streets, highways, bikeways, and private roads open to public travel. The MUTCD is published by the Federal Highway Administration (FHWA) under <u>23 Code of Federal</u> Regulations (CFR), Part 655, Subpart F.

The MUTCD, which has been administered by the FHWA since 1971, is a compilation of national standards for all traffic control devices, including road markings, highway signs, and traffic signals. It is updated periodically to accommodate the nation's changing transportation needs and address new safety technologies, traffic control tools, and traffic management techniques.

On December 16, 2009 a final rule adopting the 2009 Edition of the MUTCD was published in the Federal Register with an effective date of January 15, 2010. States must adopt the 2009
National MUTCD as their legal State standard for traffic control devices within two years from the effective date. The Federal Register notice, which provides detailed discussion of the EHWA's



### **Pedestrian Treatment Toolbox**

- Pedestrian-activated Flashing LEDs in the Border of a Warning Sign
- Enhanced Conspicuity of Pedestrian Crossing Signs
- YIELD/STOP Here to Pedestrians signs (multi-lane approaches)
- Overhead Pedestrian Crossing Signs
- In-street Pedestrian Crossing Signs
- High-visibility Crosswalk Markings
- Midblock Pedestrian Signals
- Pedestrian Hybrid Beacons
- Pedestrian-activated Warning Beacons
- In-roadway Warning Lights
- Curb Extensions (bulb-outs, neckdowns)
- Pedestrian Refuge Islands (median islands)
- Raised Crosswalks
- Crosswalk Lighting

#### **CHAPTER 4F. PEDESTRIAN HYBRID BEACONS**



Figure 1. A PHB in Phoenix Arizona provides protection for pedestrians near a high school. Photo Credit: Mike Cynecki

#### **Pedestrian Hybrid Beacon - History**

- City of Tucson, Arizona starting in the late 1990s
- R. B. Nassi, P.E., PhD. Transportation Administrator
- Modeled after similar device in England
- Originally called a HAWK (High-Intensity Activated crossWalK beacon)

#### **CHAPTER 4F. PEDESTRIAN HYBRID BEACONS**



Figure 3. Corresponding Display Sequence for PHB and Pedestrian Signal

### **Benefits**

#### • FHWA Research Study on PHBs:

- Pedestrian crashes reduced by 69%
- Total crashes reduced by 29%
- Serious injury and fatal crashes reduced by 15%
- Rear-end crashes do not increase
- 50% less delay compared to traditional signalized crossings
- 96% driver compliance when PHB was active

### **Section 4F.01 Application of PHBs**

<u>OPTION</u>: A pedestrian hybrid beacon <u>may be considered</u> for installation to facilitate pedestrian crossings:

- Traffic control signal is warranted, but decision is made not to install, or
- Traffic control signal is not justified under the signal warrants and:
  - > Gaps in traffic are not adequate to permit pedestrians to cross, or
  - Speed for vehicles approaching on the major street is too high to permit pedestrians to cross, or
  - Pedestrian delay is excessive

#### **Section 4F.01 Application of PHBs**



#### **Section 4F.01 Application of PHBs**





### Section 4F.02 Design of PHBs

- At least two pedestrian hybrid beacon faces shall be installed for each approach of the major street,
- A stop line shall be installed for each approach to the crosswalk,
- A pedestrian signal head conforming to the provisions set forth in Chapter 4E shall be installed at each end of the marked crosswalk, and
- The pedestrian hybrid beacon shall be pedestrian actuated.

### **Section 4F.02 Design of PHBs**

*"The pedestrian hybrid beacon <u>should</u> be installed <u>at least 100 feet from side</u> <u>streets or driveways</u> that are controlled by STOP or YIELD signs"* 

- Guidance statement in MUTCD
- Additional research and field experience after 2009 indicated the 100 feet requirement is not needed
- Severely limited locations where PHBs could be considered, especially along densely developed streets
- Very likely to be considered for revision in next MUTCD

### **Section 4F.02 Design of PHBs**

- Parking and other sight obstructions should be prohibited for at least 100 feet in advance of and at least 20 feet beyond the marked crosswalk, or site accommodations should be made through curb extensions or other techniques to provide adequate sight distance,
- The installation should include suitable standard signs and pavement markings, and
- If installed within a signal system, the pedestrian hybrid beacon should be coordinated.

### **PHB** - Timing

- Guidance:
  - The duration of the flashing yellow interval should be determined by engineering judgment.
- Standard:
  - The duration of the steady yellow change interval shall be determined using engineering practices.
- Guidance:
  - The steady yellow interval should have a minimum duration of 3 seconds and a maximum duration of 6 seconds (see Section 4D.26). The longer intervals should be reserved for use on approaches with higher speeds.

### **PHB - Regulatory Signs**

A CROSSWALK STOP ON RED (symbolic circular red) (R10-23) sign (see Section 2B.53) shall be mounted adjacent to a pedestrian hybrid beacon face on each major street approach. If an overhead pedestrian hybrid beacon face is provided, the sign shall be mounted adjacent to the overhead signal face.





### **CHAPTER 4F. PEDESTRIAN HYBRID BEACONS**



Figure 7. PHB installed on Buford Highway near pedestrian attractors: a transit stop. Photo credit: Bruce Landis Option: May treat as two-stage crossing if median refuge is greater than 6 feet width.



Photo credit: Public Roads, 2016

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Official Rulings Interim Approvals Interpretations Issued by FHWA On November 7, 2015, the U.S. celebra or a well-placed bike lane, take a mom on our Nation's roads. Over the years, highways. As the direct means of comr microprismatic sheeting, nighttime sign on pedestrian signals help us cross a b make complex decisions on what devic

#### What's New

UPDATED April 13, 2018

Check out the <u>MUTCD News Feed</u> for most of your MUTCD and keep road us

#### Current Edition of Manual on U

The **Manual on Uniform Traffic Cont** devices on all public streets, highways, <u>Regulations (CFR), Part 655, Subpart F</u>

The MUTCD, which has been administe signals. It is updated periodically to ac



# **Contact Information**

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# Austin's Experience with Pedestrian Hybrid Beacons



Joel Meyer | Pedestrian Coordinator Austin Transportation Department joel.meyer@austintexas.gov







#### In Austin:

- 38% of pedestrian crashes occur midblock
- 75% of pedestrian fatalities in Austin occur mid-block
- Mid-block crashes were twice as likely to result in serious injury or fatality as intersection crashes.

Source: CRIS, 2010-2015



33% of Austin's serious injury and fatal pedestrian crashes between 2010-2015 can be categorized as *Crossing Roadway* – *Vehicle Not Turning* crash type



#### http://www.pedbikeinfo.org/pbcat\_us





Figure 7. Distance to Nearest Signalized Crossing and Pedestrian Crash Severity, Austin, Texas





**Figure 6.** Street Width and Pedestrian Crash Severity, Austin, Texas Source: CRIS 2010-2015



#### Constructed and Planned PHBs, Austin


# **User Behavior**



# **User Behavior**

- 96% of drivers yield to pedestrians
- About 5 percent of the actuations included at least one driver who stopped on the flashing red indication and remained stopped until the dark indication began.

# TECHBRIEF

U.S. Department of Transportation Federal Highway Administration Research, Development, and

Turner-Fairbank Highway Research Center 6300 Georgetown Pike McLean, VA 22101-2296

www.fhwa.dot.gov/research

Technology

### Road User Behaviors at Pedestrian Hybrid Beacons

FHWA Publication No.: FHWA-HRT-16-039

FHWA Contact: Ann Do, HRDS-30, (202) 493-3319, ann.do@dot.gov

#### Introduction

The pedestrian hybrid beacon (PHB)—or high-intensity activated crosswalk (HAWK), as it is known in Tucson, AZ is a traffic control device used at pedestrian crossings that was first included in the 2009 *Manual on Uniform Traffic Control Devices* (MUTCD).<sup>(1)</sup> The treatment typically has the crosswalk marked on only one of the major road approaches. The PHB's vehicular display faces are generally located on mast arms over the major approaches to an intersection and in some locations on the roadside. An example is shown in figure 1 for an installation in Tucson, AZ. The face of the PHB consists of two red indications above a single yellow indication. It rests in a dark mode, but when it is activated by a pedestrian, it

#### Figure 1. Example of PHB installation in Tucson, AZ.



https://www.fhwa.dot.gov/publications/research/safety/16039/16039.pdf



# Operations





# Education



Don't be a Scott: Pedestrian Hybrid Beacon PSA

192 views

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@TX0austintexasgovatxn.tvPublished on Jan 10, 2018

PEDESTRIAN HYBRID BEACON



https://www.youtube.com/watch?v=k2\_b-BBLFXk

# **Citizen Requests**



#### PEDESTRIAN HYBRID BEACONS PHB How to Request a PHB

Anyone can make a request for a PHB by calling 3-1-1 or by clicking on the 3-1-1 icon in the upper right-hand corner of this page.

To be eligible, each request must:

- Be within the city limits.
- Be farther than 300 feet from an existing signal. Placing signals within 300 feet creates many traffic problems and is prohibited without just cause.
- Be more than 2 years since evaluated or studied previously. If a location has been evaluated or studied within the past 2 years, it will not be re-evaluated unless a significant change to the previous traffic patterns is anticipated. For example, if a large multifamily development or large grocery store opens in the area and significantly impacts traffic at the requested location.
- Be located on a roadway that is at least 3 travel lanes wide.

All PHB requests meeting these requirements are eligible for evaluation for further study. This evaluation consists of scoring each location on ten criteria. These criteria are intended to evaluate the

- Difficulty for a pedestrian to cross the road.
- Pedestrian needs, desires and safety history for crossing at that location.
- Environmental and community issues at that location whether a PHB is recommended as part of an adopted neighborhood, corridor or master plan or is within an Imagine Austin Center. Also considers whether the location is part of an existing or desired school route or whether it is within an Environmental Justice area.

#### https://www.austintexas.gov/page/pedestrian-hybrid-beacons

Signal Requests Transportation Data and Performance Hub

# Find a Signal Request

Search by street name or status				7	Q
Location	•	Туре	÷	Status	\$
1000 BLK NORWOOD PARK BLVD		🛊 PHI	В	RECOMMENDED	2
10000 BLK MANCHACA RD (Moontower Saloon)		🚗 TRAFI	FIC	UNDER EVALUATION	
10000 BLK WOLFTRAP DR		🛊 PHI	В	UNDER EVALUATION	
10200 BLK BURNET RD (Travis County Adult Probation)		🛊 PHI	В	UNDER EVALUATION	
109 BLK W OLTORF ST (St. Ignacious / HEB)		🛊 PHI	В	TURNED_ON	
11001 BLK FOUR POINTS DR		🛊 PHI	В	STUDY	
1137 BLK AIRPORT BLVD		🛊 PHI	В	RECOMMENDED	
1137 BLK AIRPORT BLVD			FIC	NOT RECOMMENDED	
1150 BLK AIRPORT BLVD		🛊 PHI	B	RECOMMENDED	
11700 BLK N LAMAR BLVD		🚗 TRAFI	FIC	UNDER EVALUATION	
11850 BLK N LAMAR BLVD (Brentwood Christian School)					,



#### https://www.austintexas.gov/page/pedestrian-hybrid-beacons

Showing 1 to 588 of 588 entries

# **Prioritization: Initial Scoring**

Scoring Criteria (1,000 points possible)

• Distance to nearest signalized or stop-controlled

crossing

- Speed limit of roadway being crossed
- Total number of lanes to cross
- Presence of median for refuge
- Pedestrian Crash History

http://www.austintexas.gov/sites/default/files/files/ Transportation/PHB\_Ranking\_for\_Study\_Evaluation\_ and\_Descriptions.pdf

- Visual or mobility impaired-related pedestrian generators
- Number and type of pedestrian generators in close proximity
- Recommended in small area plan?
- Provide a safe route to school?
- Environmental Justice Area
- (>50% minority or low-income, or, >25% in poverty

# **Prioritization: Detailed Study**

- Top 10 locations get forwarded for further study.
- Warrants outlined in Chapter 4F of Texas MUTCD
  - Pedestrian volume
  - Vehicle volume
  - Crosswalk length
  - Separate curves for >35 mph and <35 mph</li>
- Room for engineering judgement (Latent demand, etc.)



\* Note: 20 pph applies as the lower threshold volume

Figure 4F-2. Guidelines for the Installation of Pedestrian Hybrid Beacons on High-Speed Roadways















Crossing Distance = 65' Speed Limit = 45 mph 1,800 veh/hr in peak hour

Assumed: 25 crossings/hr



\$100,000+



Crossing Distance = (65'-11')/2 = 27' Speed Limit = 45 mph (1,800 veh/hr)\*2/3 = 1,200 veh/hr

Assumed: 25 crossings/hr



\$10k-30k



# **Transit Supportive**



# **Transit Supportive**

### **PEDESTRIAN SAFETY & TRANSIT CONNECTIONS PROJECT**

Map 2. Candidate PHBs Locations -- Proximity to Transit & Low-Income Census Tracts



#### Legend



# Thanks!

Joel Meyer | Pedestrian Coordinator Austin Transportation Department joel.meyer@austintexas.gov

Renee Orr | Project Manager Austin Transportation Department



austintexas.gov/pedsafetyplan

# Pedestrian Hybrid Beacons





DEPARTMENT OF PUBLIC SERVICE

### **Ohio Law – Yield to Pedestrians**



STATE LAW

🕈 YIELD TO PEDESTRIANS 🛪







**Crosswalk Treatment Selection** 



- Level 1
  - Transverse Crosswalk Lines(Signing Optional)



- Level 2
  - Transverse Crosswalk Lines with High-Visibility Markings and/or Yield Lines,
    Yield Signs and In-Road Signs



- Level 3
  - Refuge Islands, Curb Extensions and Bump Outs



- Level 4
  - Overhead Signs, Flashing Beacons, LED Signs and RRFB's



- Level 4
  - Overhead Signs, Flashing Beacons, LED Signs and RRFB's



- Level 4
  - Overhead Signs, Flashing Beacons, LED Signs and RRFB's





- Level 5
  - RRFB with Refuge Island
  - PHB
  - Pedestrian Actuated Signal



### **Coordination with Adjacent Signals**



## **Education**

- Columbus education campaign did not begin until after the PHB's were constructed
  - Press release
  - Email Blasts
  - PHB website and fact sheet
  - Educational signs setup near each PHB

To learn more about this Pedestrian Hybrid Beacon please go to our website at http://bit.ly/hybridbeacon



# **Education**





How do pedestrians and drivers use a Pedestrian Hybrid Beacon? See illustration at left and steps 1-6 below:

 When there is no pedestrian waiting to cross, drivers will see that all indication lights are dark. A pedestrian who wants to cross the street will need to push the button to activate the system.

 When the pedestrian presses the button, approaching drivers will see a FLASHING YELLOW light for a few seconds, indicating that they should reduce speed and be prepared to stop for a pedestrian in the crosswalk. Pedestrians should wait.

 Drivers will see a STEADY YELLOW light, warning that the indication will soon turn to a STEADY RED light. Pedestrians will continue to see the DON'T WALK symbol and should wait.

 Drivers will see a STEADY RED light, which requires them to STOP at the stop line. Then the pedestrian receives a STEADY WALK symbol to cross.

5. Drivers will see ALTERNATING FLASHING RED lights, indicating that they need to stop until pedestrians have finished crossing the street. They may proceed with caution if the crosswalk is clear. Pedestrians will see a flashing countdown that indicates how much time they have to cross the street.

6. At the end of the countdown, drivers will see that all indication lights are dark. The pedestrian will see a STEADY DON'T WALK symbol. Pedestrians waiting to cross will push the button to reactivate the system.

Short video produced by ODOT showing a Pedestrian Hybrid Beacon in action: https://www.youtube.com/watch?v=mXqJcyCfMmY

• Overhead sign changes

CROSSWALK

STOP ON RED

Old signs



- New sign



- Sunbury Rd
  - 2 Lane Road splits college campus
  - High pedestrian volumes
  - Low pedestrian use of the PHB



- Morse Rd
  - 7 lane cross-section with bike lanes
  - Island delineation and exposure to traffic





- Education and public outreach
  - New infrastructure
  - Don't wait until after construction
- Educating law enforcement



# Thank You

Ryan Lowe, P.E. City of Columbus Department of Public Service rjlowe@columbus.gov 614-645-8490



DEPARTMENT OF PUBLIC SERVICE
## **Discussion**

⇒ Send us your questions



- $\Rightarrow$  Follow up with us:
  - ⇒ Becky Crowe <u>rebecca.crowe@dot.gov</u>
  - Duane Thomas <u>duane.thomas@dot.gov</u>
  - ⇒ Joel Meyer joel.meyer@austintexas.gov
  - ⇒ Ryan Lowe <u>rjlowe@columbus.gov</u>
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- ⇒ Archive at <u>www.pedbikeinfo.org/webinars</u>

