

# PBIC Webinar

## How to Create a Bicycle Safety Action Plan: Off-Road Bicycle Facilities



**Christopher Douwes**, Federal Highway  
Administration

**Bill Schultheiss**, Vice President, Toole Design

**Peter Lagerwey**, Regional Director, Toole Design

**Oct. 30, 2014, 2 pm**



**Pedestrian and Bicycle  
Information Center**



# Today's Presentation

---

- ⇒ **Introduction and housekeeping**
- ⇒ **Audio issues?**  
Dial into the phone line instead of using “mic & speakers”
- ⇒ **PBIC Trainings and Webinars**  
[www.pedbikeinfo.org/training](http://www.pedbikeinfo.org/training)
- ⇒ **Registration and Archives at**  
[pedbikeinfo.org/webinars](http://pedbikeinfo.org/webinars)
- ⇒ **PBIC News and updates on Facebook**  
[www.facebook.com/pedbike](http://www.facebook.com/pedbike)
- ⇒ **Questions at the end**

# U.S.DOT Policy Statement on Bicycle and Pedestrian Accommodation Regulations and Recommendations (2010)

- Incorporate safe and convenient walking and bicycling facilities into transportation projects.
- Every transportation agency has the responsibility to improve conditions and opportunities for walking and bicycling and to integrate walking and bicycling into their transportation systems.
- Transportation agencies are encouraged to go beyond minimum standards to provide safe and convenient facilities for these modes.




# Network Background and Context

- Networks will include a combination of facility types and should provide seamless travel through intersections and across bridges and other potential barriers.
- Connected pedestrian and bicycle networks will include both on and off-road facilities.
- Connected networks will include seamless transitions between different facilities.

**Greater Greater Washington**  
The Washington, DC area is great. But it could be **greater**.

**New bike lanes will close a big trail gap in Burke**  
by [Canaan Merchant](#) • October 24, 2014

There's a big gap between two of Fairfax County's major bike trails. Burke Road, which connects them, has missing sidewalks, narrow stretches, and sharp curves that make riding on it intimidating for cyclists. Two new projects will help remedy the issue.



A map of proposed changes. Image from Google Maps with edits by the author.

The section of Burke Road we're looking at is about two miles long, and it provides the straight and flattest connection from the Cross County Trail to the Burke VRE Trail. The Cross County Trail extends 40 miles from north to south in Fairfax, and the county recently built the Burke VRE trail to add a sizable neighborhood trail system in the Burke area.

The first phase will extend the Pohick Creek Trail across Burke Lake Road, routing cyclists and pedestrians behind a busy commercial area whose multiple entrances are a hazard. The project received funding last year but has yet to really ramp up.

# Examples: Projects that Improve Networks

- A project adds bike lanes as part of a routine resurfacing process, linking other bike lanes and a shared use path.
- A community constructs a shared use path to connect a neighborhood to a school, shopping center, and health care facility.
- A community links together a combination of sidewalks and shared use paths to provide access between a school and a popular community park, allowing children to walk and bicycle safely.



# Integrating Transportation and Recreation (It isn't either/or)

- We can and should integrate transportation and recreation infrastructure.
  - Trails often are bicycle and pedestrian through routes: spines for nonmotorized networks.
- 



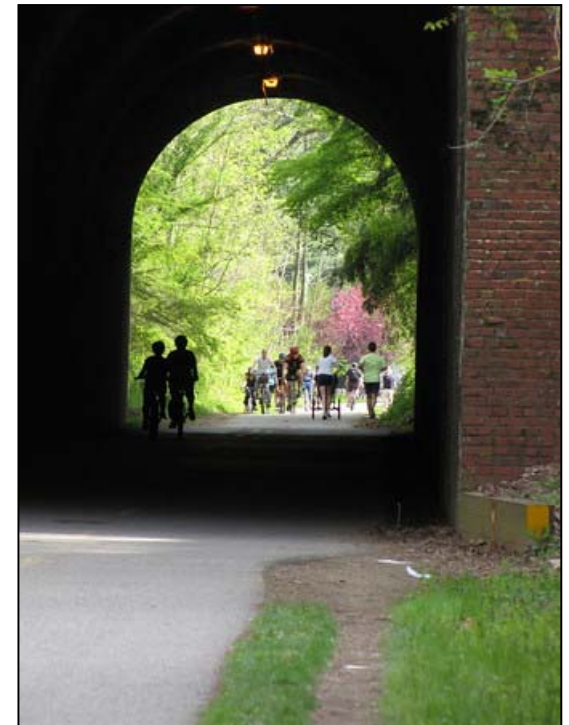


# Bridges and Overpasses: Essential Links for Networks





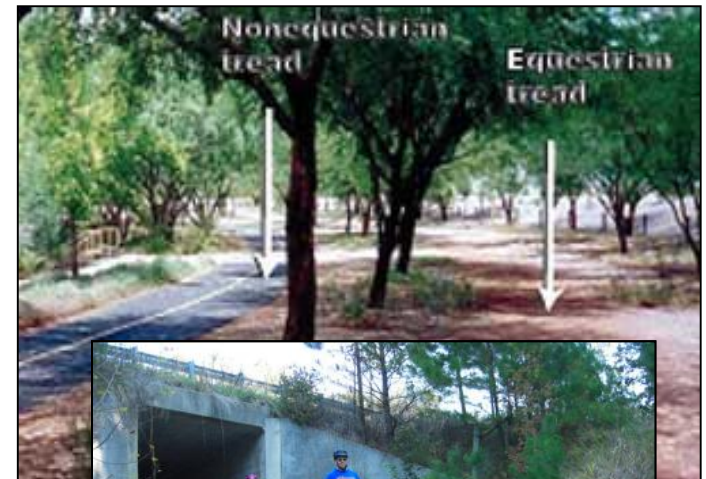
# Tunnels and Underpasses: Essential Links for Networks





# Recreational Trails Used for Transportation

- Rail-trails and other shared use paths.
- No Federal law or regulation requires pavement, although accessibility requires “firm and stable”.
- No Federal law or regulation prohibits equestrian use.



# Integrating Transportation and Recreation: Resources

- Shared Use Path presentation:  
[www.fhwa.dot.gov/environment/bicycle\\_pedestrian/guidance/design\\_guidance/design\\_nonmotor/shared/](http://www.fhwa.dot.gov/environment/bicycle_pedestrian/guidance/design_guidance/design_nonmotor/shared/)
- Recreational Trail presentation:  
[www.fhwa.dot.gov/environment/bicycle\\_pedestrian/guidance/design\\_guidance/design\\_nonmotor/recreation/](http://www.fhwa.dot.gov/environment/bicycle_pedestrian/guidance/design_guidance/design_nonmotor/recreation/)







# Off-Road Bicycle Facilities

## Planning for Safety

Presented by:

**Peter Lagerwey**  
Toole Design Group

and

**Bill Schultheiss, P.E.**  
Toole Design Group

October 30, 2014



# Instructors

**Peter Lagerwey**

Regional Office Director

Toole Design Group

Seattle, Washington

[plagerwey@tooledesign.com](mailto:plagerwey@tooledesign.com)

206-200-9535



**Bill Schultheiss**

Vice President

Toole Design Group

Silver Spring, MD

[wschultheiss@tooledesign.com](mailto:wschultheiss@tooledesign.com)

301-927-1900



# Outcomes

At the end of this series, you will be able to...

---

- Recognize a bicycle-friendly network of roads and trails will increase cyclists' safety.
- Describe how planners and engineers develop bicycle plans that directly address safety.
- Recognize bicyclists are a diverse subset of travelers with wide ranging skill and tolerance of traffic stress.
- Identify good practices and effective Countermeasures to enhance bicycle safety and accessibility.

# October

# 2014

SUNDAY

MONDAY

TUESDAY

WEDNESDAY

THURSDAY

FRIDAY

SATURDAY

1: Planning for Bicycle Safety

2: On-Road Bicycle Facilities

3: Off-Road Facilities



**PBIC Webinar**

[www.pedbikeinfo.org](http://www.pedbikeinfo.org)



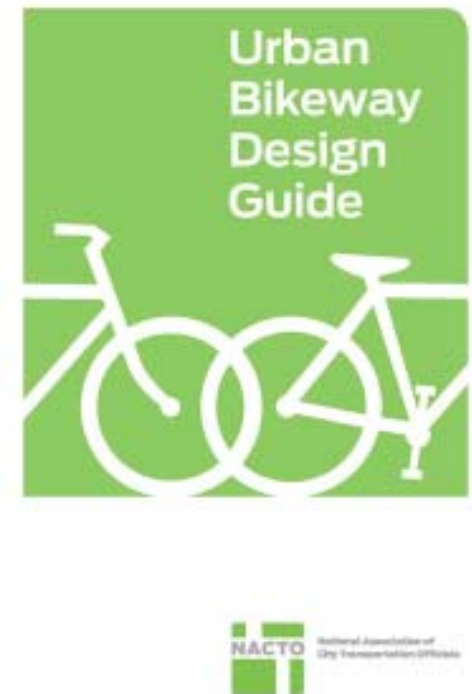
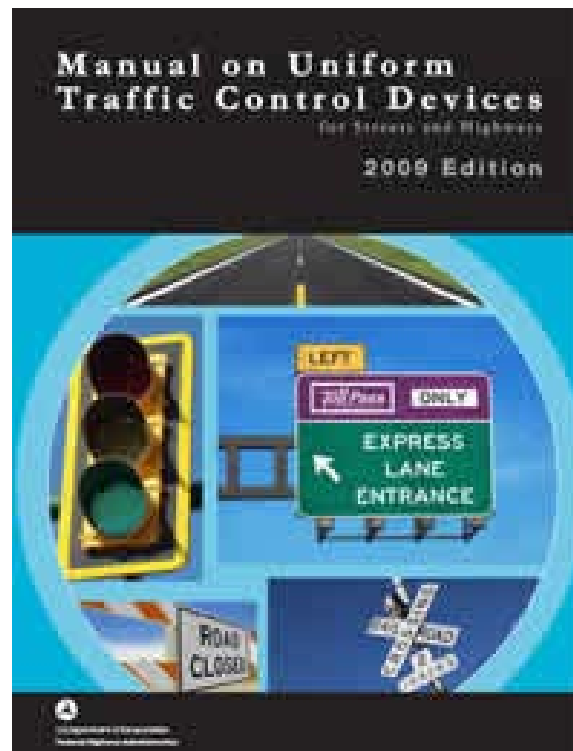
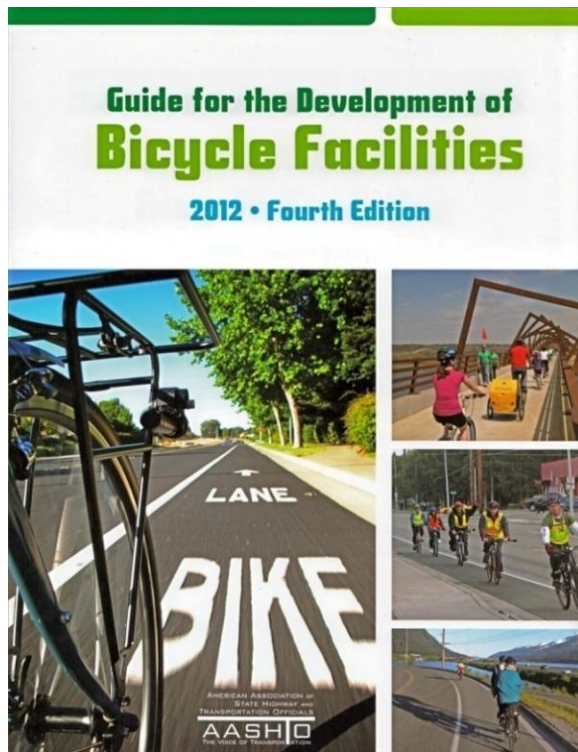
**Pedestrian and Bicycle  
Information Center**

# Section 1

## Resources & Safety Analyses Approaches



# National Design Resources





# National Design Resources



The screenshot shows the United States Access Board website. The header features the organization's logo (a stylized star with red and blue stripes) and the text "UNITED STATES ACCESS BOARD" in bold red letters, with the tagline "Advancing Full Access and Inclusion for All" in blue. A search bar is located in the top right corner. Below the header is a navigation menu with five red buttons: "The Board", "Guidelines & Standards", "Training", "Enforcement", and "Research". The main content area is titled "Streets & Sidewalks" and includes a photograph of a paved path. Text on the page states: "New guidelines the Board is developing will cover access to public rights-of-way, including sidewalks, intersections, street crossings, and on-street parking. The Board is also addressing access to shared use paths providing off-road means of transportation and recreation." To the right of the main content is a sidebar with two sections: "EMAIL UPDATES" and "TECHNICAL ASSISTANCE:". The "EMAIL UPDATES" section includes a sign-up form with a "Subscribe" button. The "TECHNICAL ASSISTANCE:" section lists contact information: (800) 872-2253, TTY: (800) 993-2822, Fax: (202) 272-0081, and the email address [row@access-board.gov](mailto:row@access-board.gov). Below the main content area are two links: "Public Rights-of-Way" and "Shared Use Paths", each with a small icon and a brief description of the guidelines.

**UNITED STATES ACCESS BOARD**  
*Advancing Full Access and Inclusion for All*

Search

☒ Search Streets & Sidewalks  
☐ Search entire site

**The Board** **Guidelines & Standards** **Training** **Enforcement** **Research**

[Home](#) > [Guidelines and Standards](#) > Streets & Sidewalks

## Streets & Sidewalks

New guidelines the Board is developing will cover access to public rights-of-way, including sidewalks, intersections, street crossings, and on-street parking. The Board is also addressing access to shared use paths providing off-road means of transportation and recreation.

 **Public Rights-of-Way**  
New guidelines that will address pedestrian access to sidewalks and streets.

 **Shared Use Paths**  
New guidelines that will cover shared use paths.

**EMAIL UPDATES**

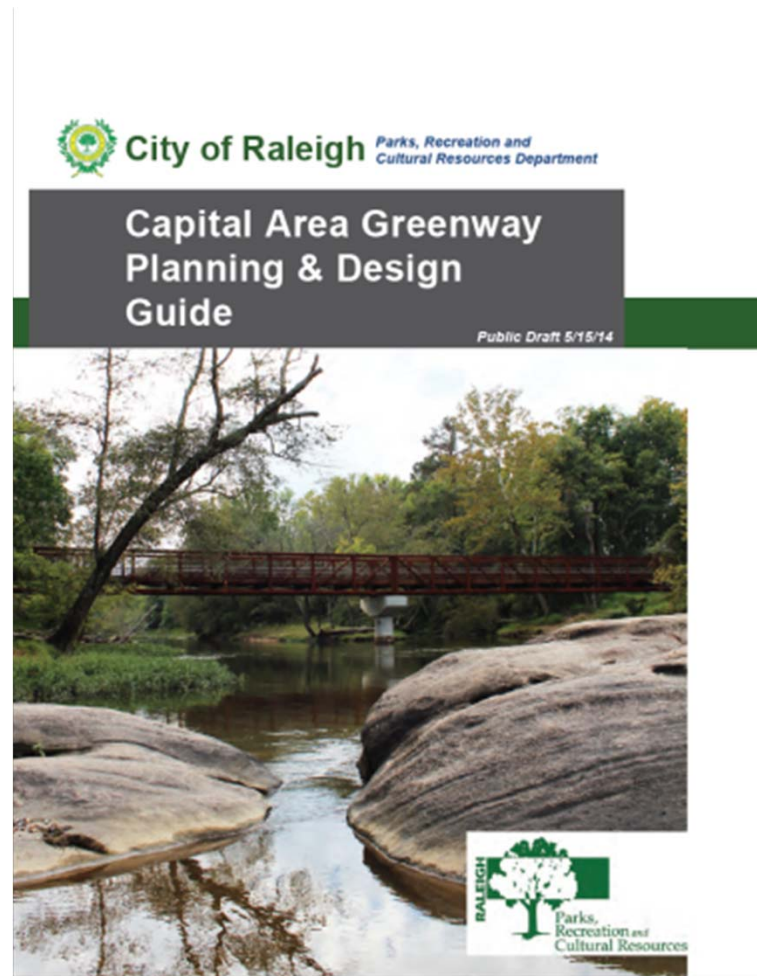
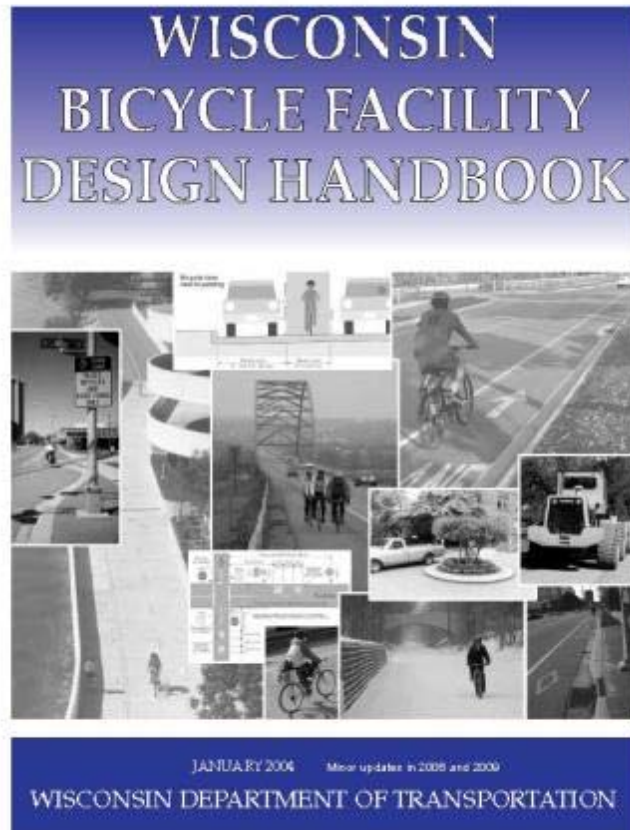
Sign up for updates on Streets & Sidewalks:

**TECHNICAL ASSISTANCE:**

(800) 872-2253  
TTY: (800) 993-2822  
Fax: (202) 272-0081  
[row@access-board.gov](mailto:row@access-board.gov)

<http://www.access-board.gov/guidelines-and-standards/streets-sidewalks>

# Local Design Resources



# Crash Context

## Section 2



# Overview of Bicycle Safety Problem

In 2012:

- 726 killed
- 49,000 injured
- Cyclist account for over 2% of all traffic deaths and injuries

**...but are only 1% of all traffic**





# Common Crash Types

## Mid-path

- Collisions with other users
- Collisions with fixed objects
- Falls
  - Inattention/user error
  - Surface defects

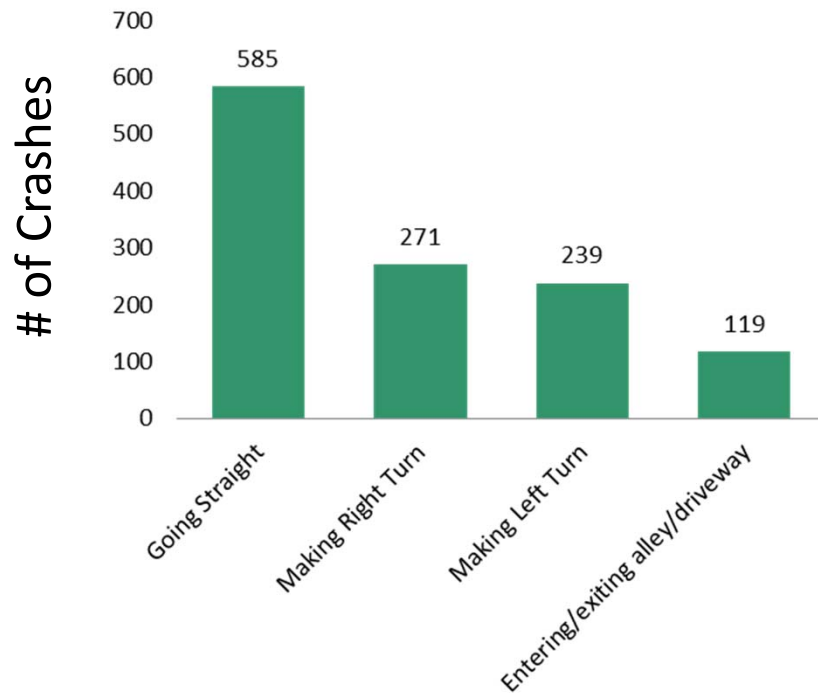
...mid-path collisions are typically not reported unless injury between users requires hospital treatment.

## Intersections

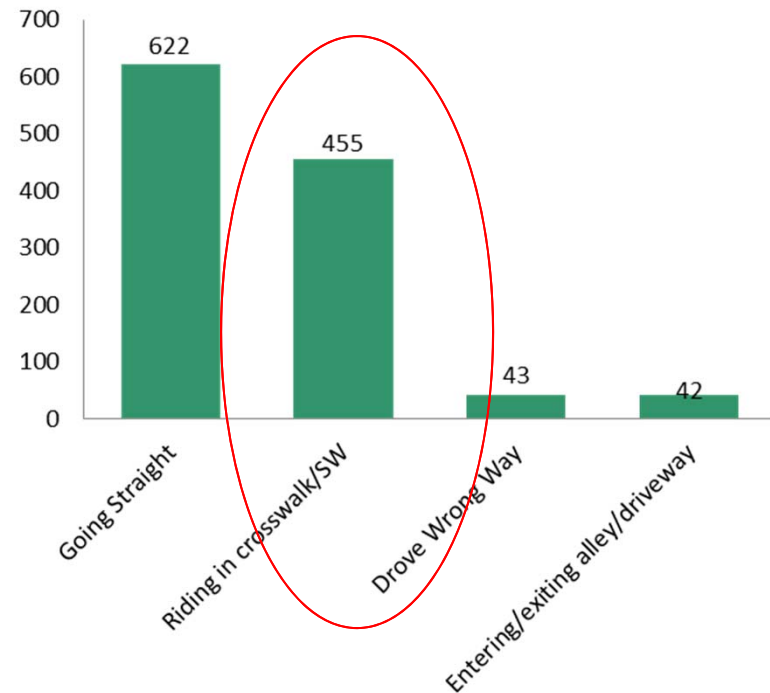
- Collisions with left or right turning vehicles
- Broadside collisions with through vehicles
  - Multiple threat
  - Single lane

# Pre-crash Maneuvers

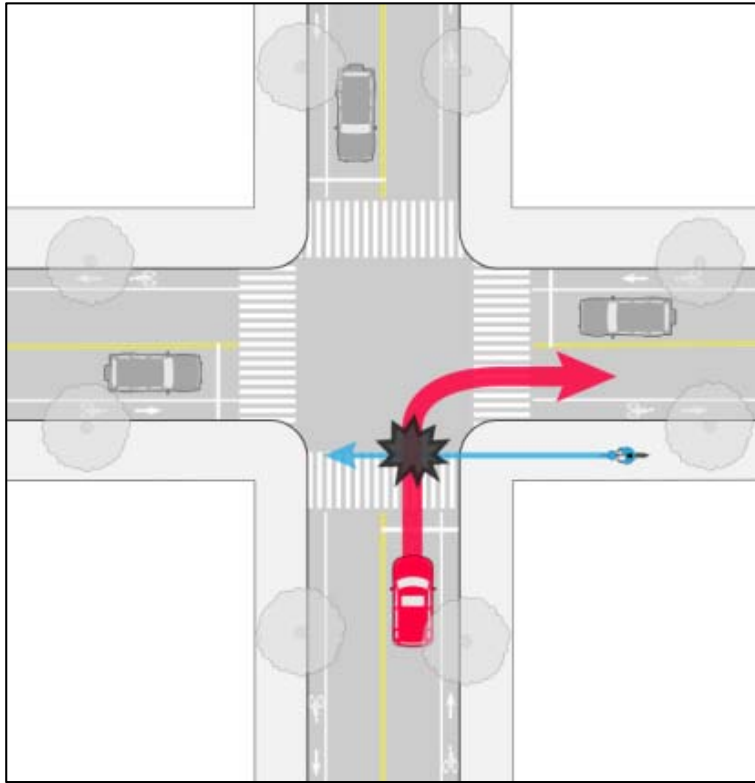
Most Common Motorist Pre-crash Maneuvers



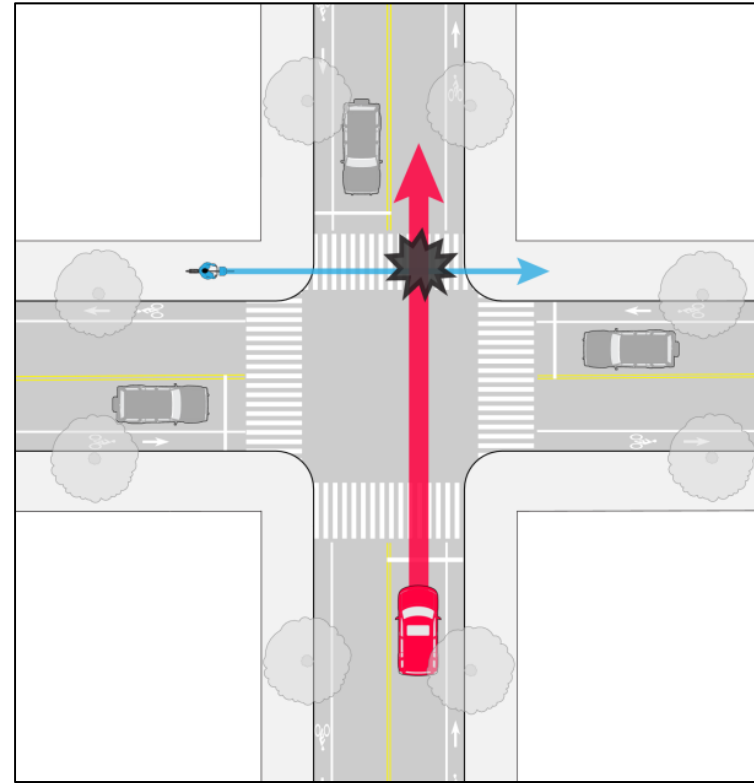
Most Common Bicyclist Pre-crash Maneuvers



Source: City of Denver Bicycle Crash Study



Right Hook into  
“wrong way”  
bicyclists on sidepath



Broadside into  
“wrong way”  
bicyclists on sidepath

# Shared Use Path Users

- **Bicyclists**

- *Upright adults, children*
- *Recumbent bicyclists*
- *Bicyclists pulling trailer/bikes*
- *Tandem bicyclists*

- **Pedestrians**

- *Walkers, Runners*
- *People with disabilities*
- *People with strollers*
- *People walking dogs*

- **Inline/roller skaters**

- **Kick scooter users**





# Shared Use Path Users

**Table 2: One-way Observations of Path Users by Type**

Type	Farmington River 1	Heritage Canal Greenway	Farmington River 2
Walkers	44.9%	25.0%	22.7%
Walkers with Strollers	3.2%	1.8%	3.1%
Runners	6.7%	3.2%	4.9%
Wheelchairs	0%	0%	0.6%
Skaters	6.0%	23.7%	9.8%
Scooters	1.3%	0.1%	0%
Skateboarders	0.4%	0%	0%
Cyclists	37.6%	45.5%	55.2%
Horse riding	0%	0%	0%
Dogs	N/A	0.6%	3.7%

Source: UCONN Trail Safety Study

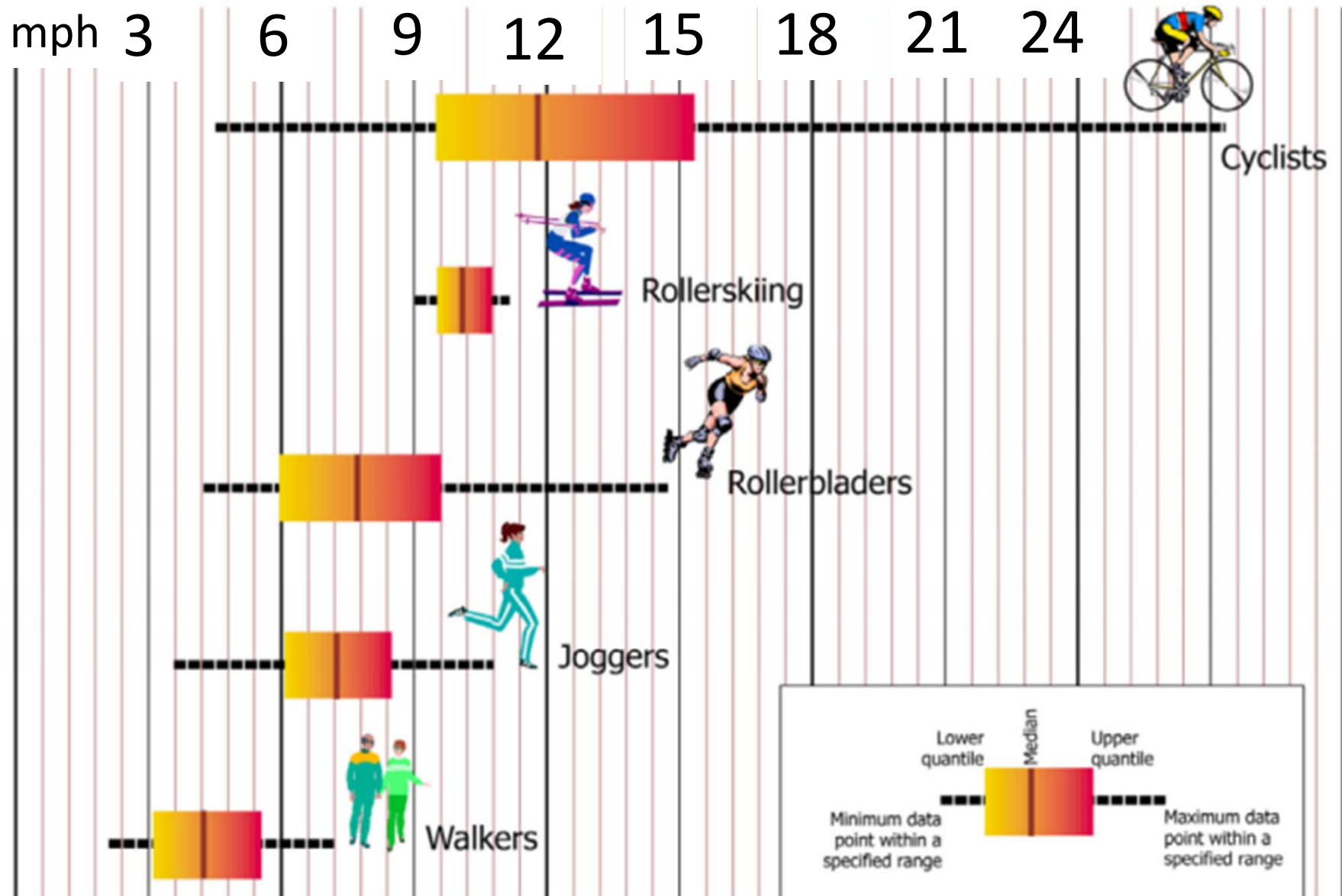
[http://www.cti.uconn.edu/pdfs/jhr04-297\\_02-2.pdf](http://www.cti.uconn.edu/pdfs/jhr04-297_02-2.pdf)

# Users

- Motorized vehicles not recommended
  - Exceptions: wheel chair users, maintenance vehicles, snow mobiles
- Can accommodate horses with an adjacent bridle trail



Diagram 2 - Speeds of various modes on paths at Westerfolds Park, Melbourne (Shepherd 1994)





# User Design Implications

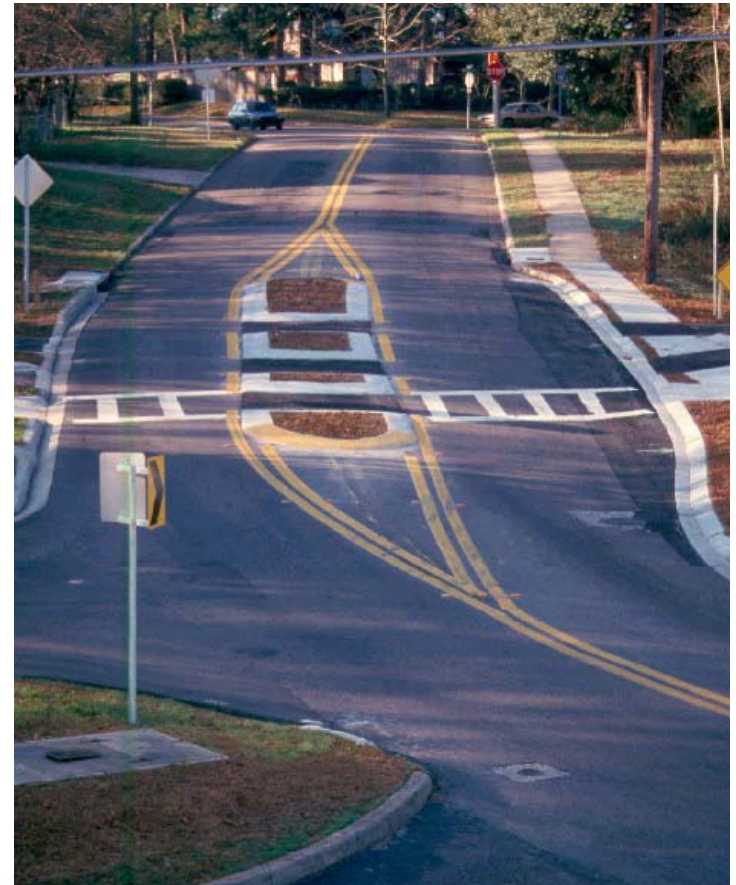
- **Approach** speeds determined by **fastest**:
  - Bicyclists (12-30mph)
  - Motorists (15-80mph)
- **Departure** speed determined by **slowest**:
  - Pedestrians 3.0 – 3.5 feet/second





# AASHTO Guide: Recommends Marked Crosswalks for all Path Crossings

- Legal Crossings
  - Mid-block: marked crosswalks required to create a legal crossing
  - Sidepath: crosswalks exists regardless of marking
- Consider state laws
  - How are bicyclists treated? (bicyclist = pedestrian in x-walk?)



# Path Safety Audits – Potential Prompt Questions

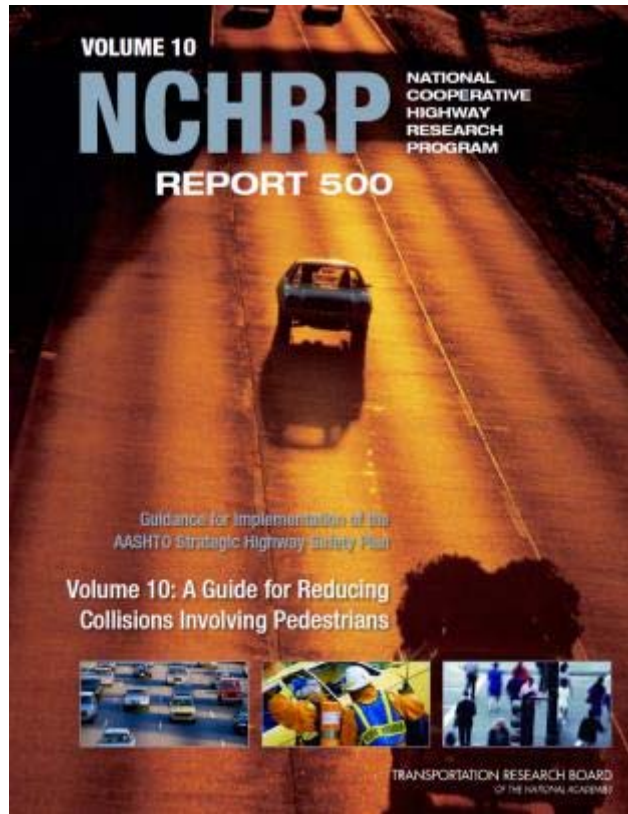
## Observations

- Path volumes, user mix?
- User speeds?
- Path width?
- User behaviors?
- Obstacles?
- Surface conditions?
- Sign inventory

## Design Checks

- Sight Distance
- Curve radius
- Intersection controls
- Sign conformance with MUTCD
- Custom sign design

# Crash Countermeasure Resources



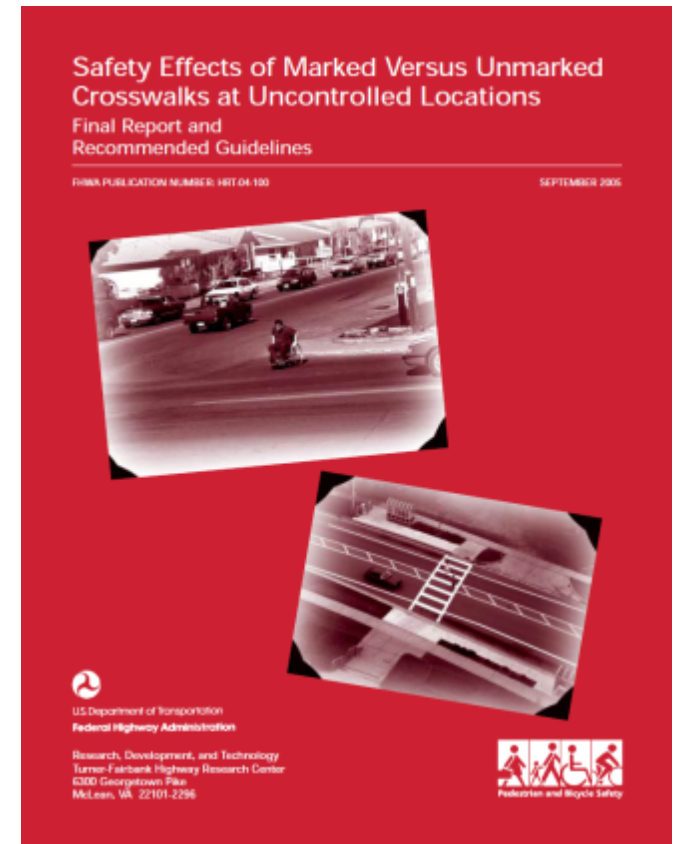
<http://www.pedbikesafe.org/PEDSAFE/>

[http://onlinepubs.trb.org/onlinepubs/nchrp/nchrp\\_rpt\\_500v10.pdf](http://onlinepubs.trb.org/onlinepubs/nchrp/nchrp_rpt_500v10.pdf)



# Crash Countermeasure CMF

- Crash Modification Factors (CMF) are limited for bikes
  - Limited before/after data
  - Insufficient bike counts
- Use CMF's for pedestrians
- Countermeasure research available on PEDSAFE





# Off-Road Bicycling Infrastructure Crash Reduction Countermeasures Mid-Path

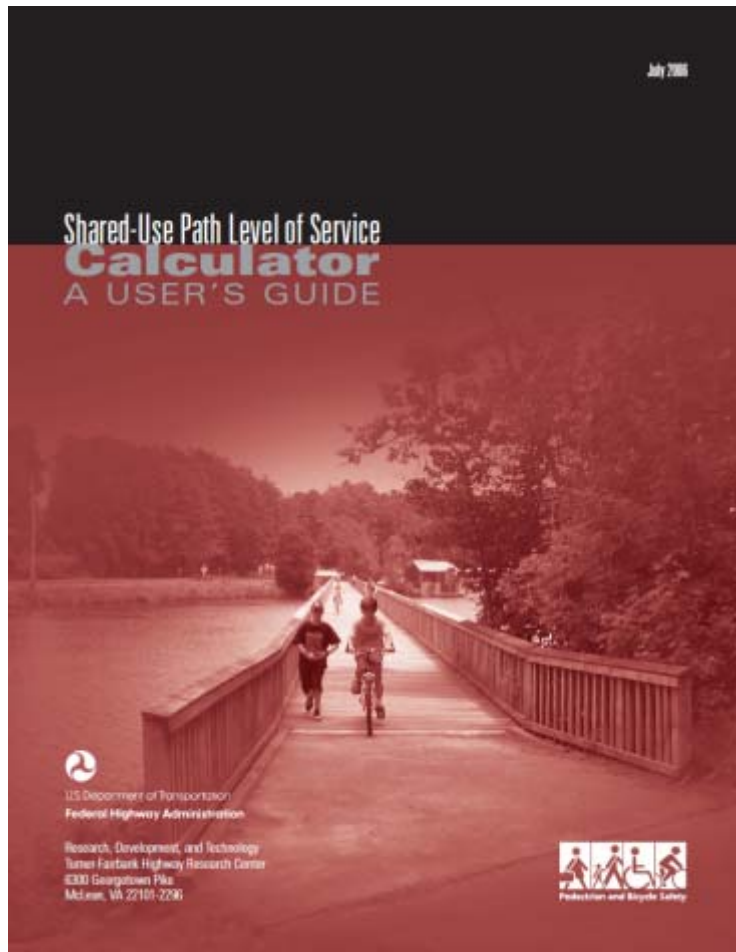
## Section 4



# Crashes Due to User Conflicts



# Countermeasure: Widen Shared Use Path



- Use Shared Use Path LOS Calculator to design width for volume:
  - Pedestrians
  - Bicyclists
- AASHTO Guide:
  - 10 ft = minimum width
  - 11 ft is needed for passing
  - 10-14 ft width is typical
  - 8 ft = constrained minimum

# Countermeasure: Separate Bikes/Peds Horizontally



- Striping, color differentiation, or barriers
- Bi-directional walking lane for pedestrians
  - 5 ft min width for pedestrians
- Uni-directional lanes for cyclists
  - At least 5 feet for bicyclists



# Requires Higher Volume of Bikes than Peds



# Countermeasure: Separate Bikes/Peds Vertically





# Countermeasure: Separate Bikes/Peds Barriers





# Countermeasure: Provide clear sight lines at path intersections with other paths





# Countermeasure: Lighting

- Where nighttime use is permitted
- Pedestrian scale fixtures
- Consider 0.5 to 2 foot candles
- Higher illumination at crossings



# Crashes Due to Maintenance





# Countermeasure:

## Proactive Maintenance – Sweeping/Plowing



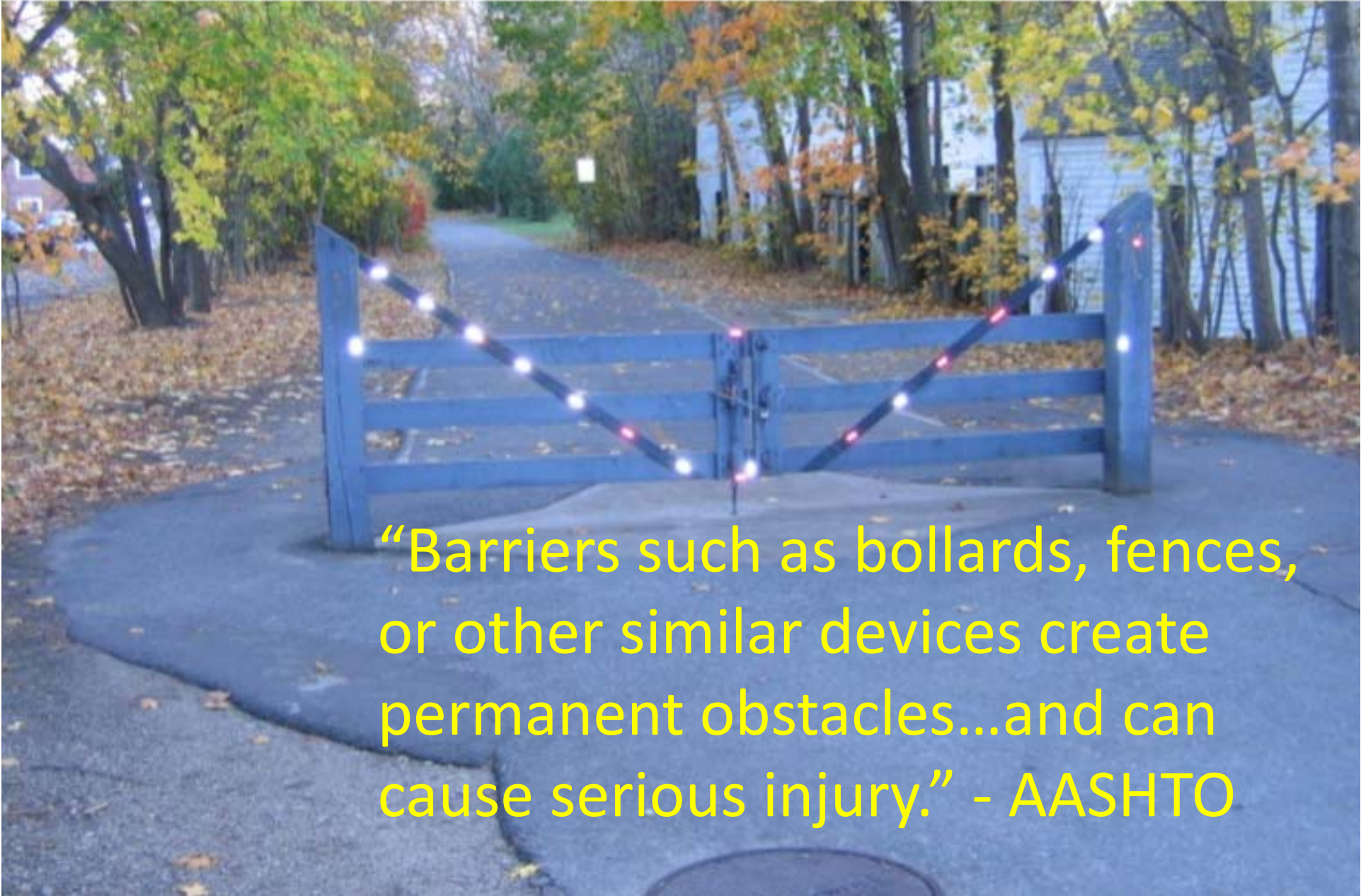
# Countermeasure:

## Proactive Maintenance – Spot Repair





# Fixed Object Crashes

A photograph of a blue wooden gate with reflective lights, blocking a paved path in a residential area. The gate is made of blue-painted wooden posts and rails, with diagonal rails featuring reflective white and red lights. The path is paved with asphalt and leads into a yard with trees and a house in the background. The ground is covered with fallen autumn leaves.

“Barriers such as bollards, fences, or other similar devices create permanent obstacles...and can cause serious injury.” - AASHTO

# Countermeasure: Restricting motor vehicle access



# Countermeasure: Bollard considerations

If bollards must be used:

- Retroreflectorized
- Bikes can pass w/o dismounting
- Provide adequate sight distance
- Stripe an envelope at approach
- Use flexible delineators
- Vehicles should not be able to pass
- Use an odd number of bollards
- Set back min, 30 ft from road
- Flush hardware in ground



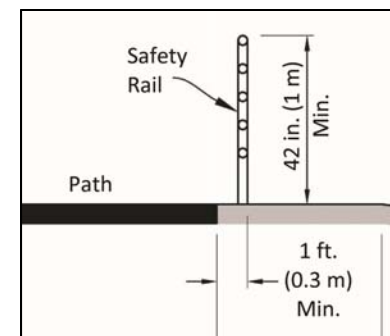


# Countermeasure: Provide Shy Distance



Provide clearance to  
fences, guard rails,  
railings, walls

- 2 ft desirable
- 1 ft minimum if  
“smooth”





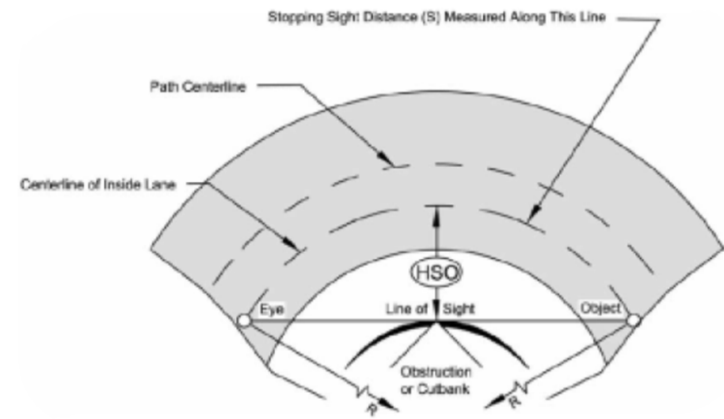
# Crashes Due to Curves/Speed



# Countermeasure: Horizontal Curve Design/Widening

Follow AASHTO Guidance:

- Actual user speeds?
- Design speed?
- Stopping sight distance?



US Customary

$$HSO = R \left[ 1 - \cos \left( \frac{28.65S}{R} \right) \right]$$

$$S = \frac{R}{28.65} \left[ \cos^{-1} \left( \frac{R - HSO}{R} \right) \right]$$

where:

- $S$  = stopping sight distance (ft)  
 $R$  = radius of centerline of lane (ft)  
 $HSO$  = horizontal sightline offset, distance from centerline of lane to obstruction (ft)

Note: -angle is expressed in degrees  
-line of sight is 2.3 ft above centerline of inside lane at point of obstruction

# Countermeasure: Superelevation of Unpaved Paths



U.S. Customary		
$R = \frac{V^2}{15 \left( \frac{e}{100} + f \right)}$		
where:		
$R$	=	minimum radius of curvature (ft)
$V$	=	design speed (mph)
$e$	=	rate of bikeway super-elevation (percent)
$f$	=	coefficient of friction

# Off-Road Bicycling Infrastructure Crash Reduction Countermeasures Path - Roadway Intersections

## Section 5





# Understand the Path Crossing Types

1. Mid-block roadway crossings
  - Outside the functional area of an adjacent intersection
  - Can be considered a four-leg intersection
2. Sidepath roadway crossings
  - Within functional area of intersection
3. Grade-separated

# Midblock Crossings

Outside functional  
area of adjacent  
intersection

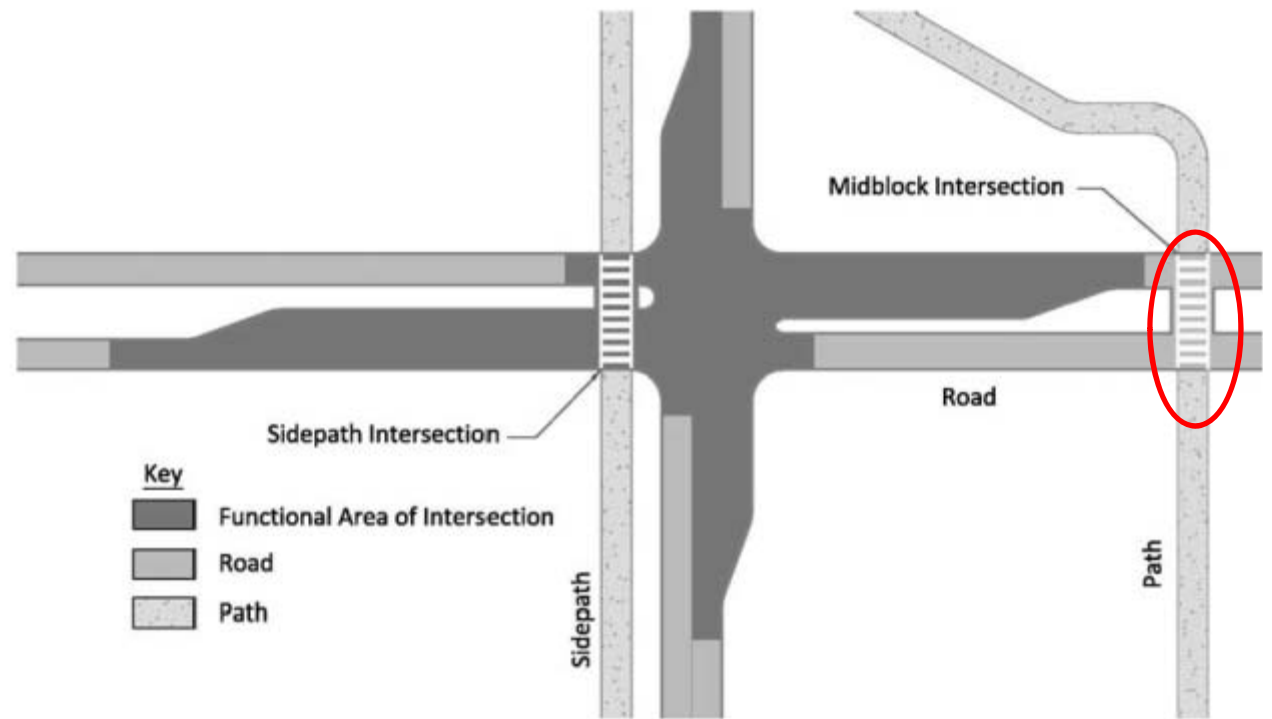


Figure 5-13. Mid-Block and Sidepath Crossings Relative to Intersection Functional Area

# Side Path Crossing Types

Within functional area of adjacent intersection

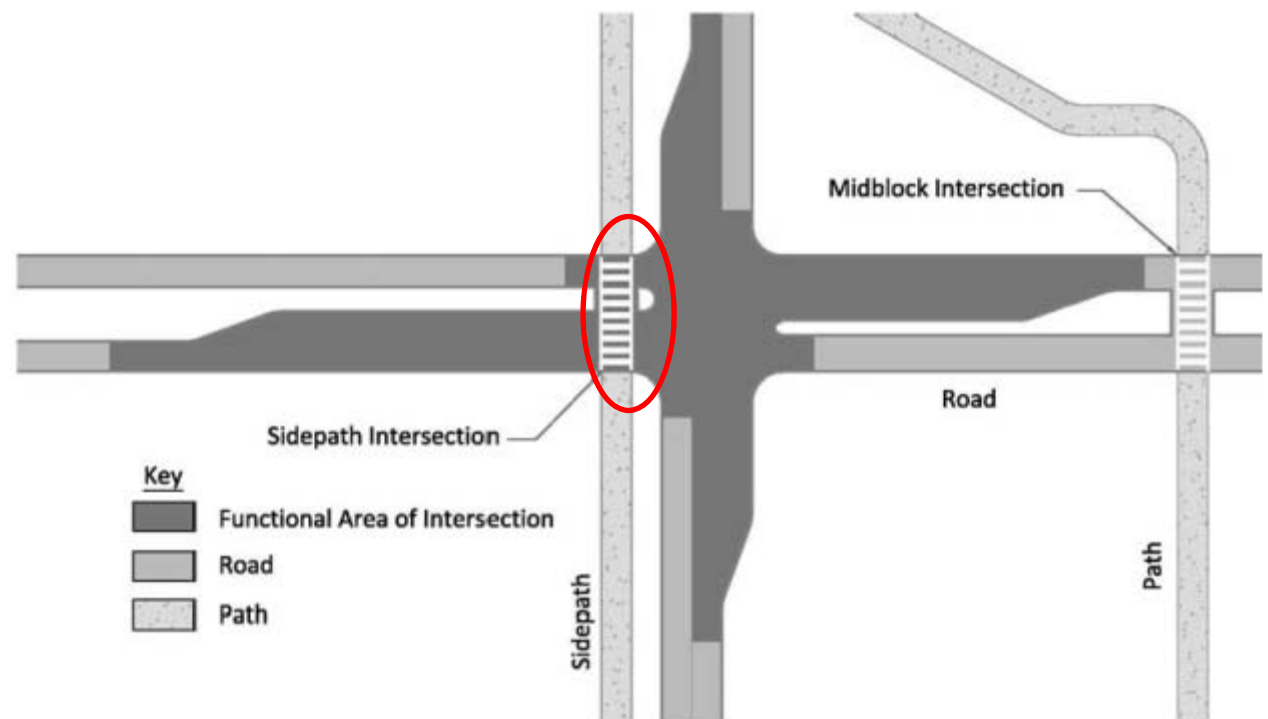


Figure 5-13. Mid-Block and Sidepath Crossings Relative to Intersection Functional Area



# Shared Use Path – Motorist Conflict Types

## Straight-on



## Turning and Straight-on





# Traffic Control Non-Compliance



“Apply the least restriction that is effective.” - AASHTO



# Countermeasure: Choose the least restrictive – but effective – control

- Unwarranted controls will be ignored by users
- Consider relative volumes, speeds, and system hierarchy
  - Local street vs. regional trail
  - Low volume road vs. high volume trail



# Countermeasure: Integrate Sidepath Crossings Controls at Signalized Intersections

Conveying clear message?...





# Countermeasure: Integrate Sidepath Crossings Controls at Signalized Intersections

Integrate path  
with street traffic  
controls...



# Countermeasure: Integrate Sidepath Crossings Controls at Signalized Intersections

- Bicycle signals issued interim approval by FHWA
- Research shows increased bike compliance
- Next edition of MUTCD will add guidance for use





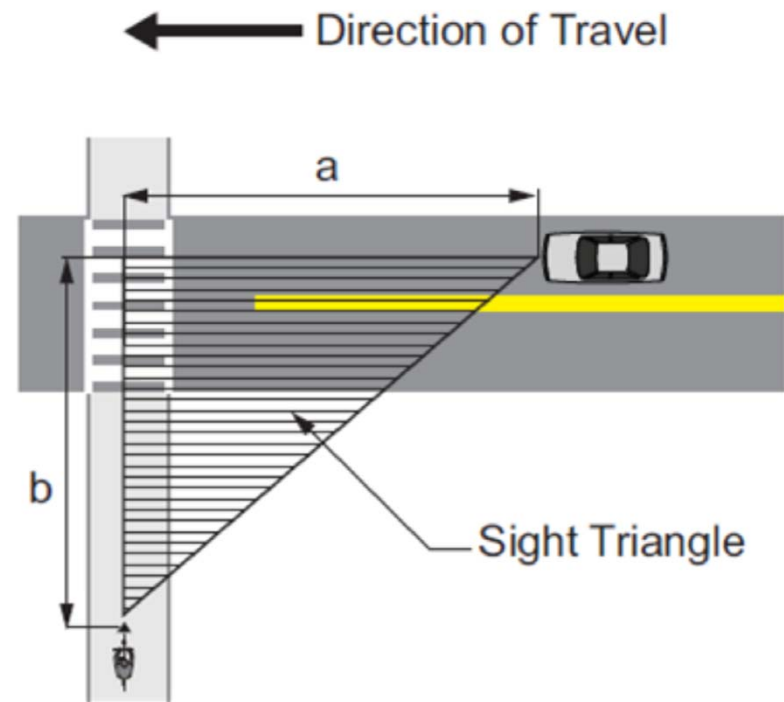
# Crashes Due to Poor Sight Lines



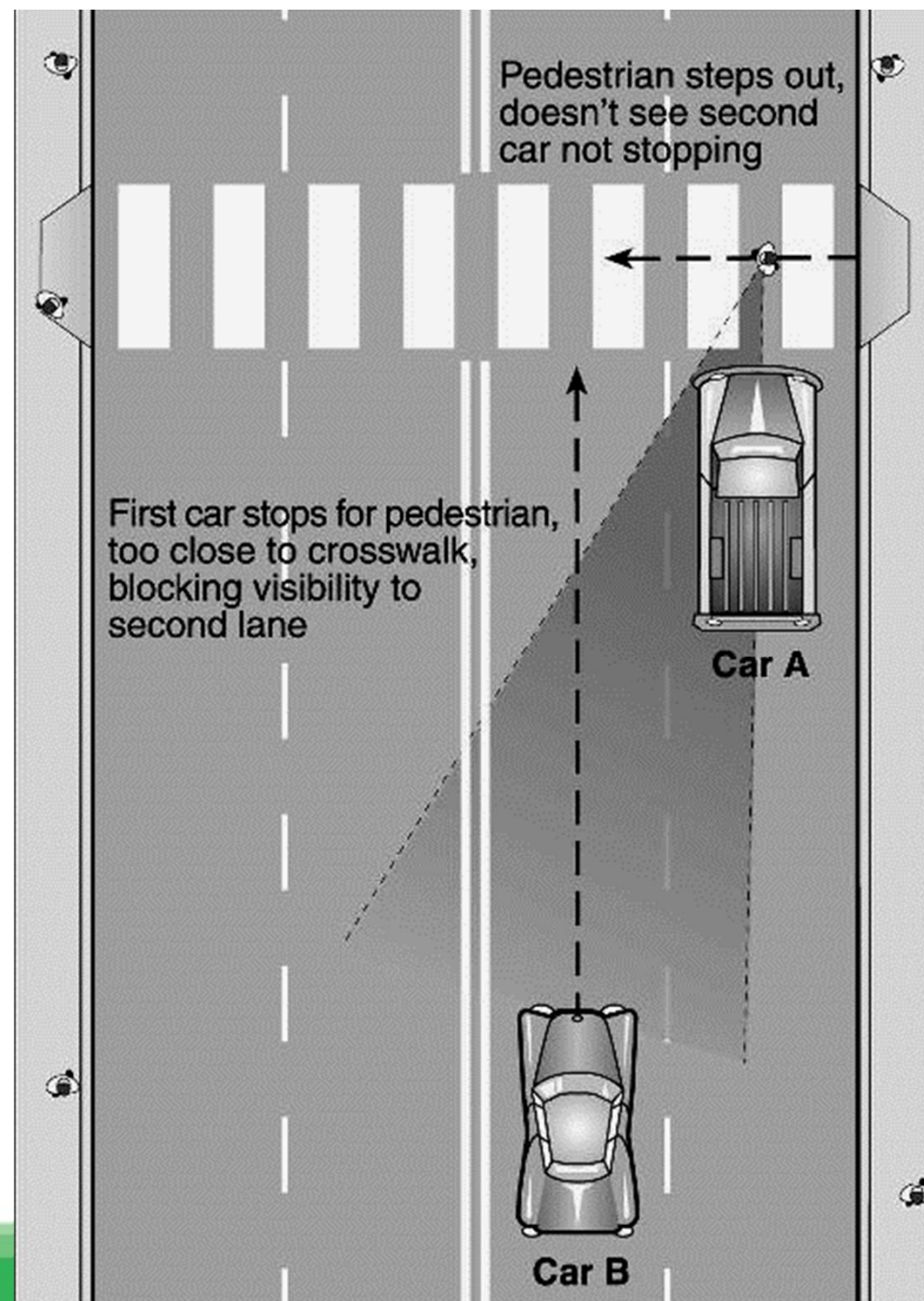


# Provide Adequate Sight Lines

- Approach speeds determined by fastest users:
  - Bicyclists (12-30mph)
  - Motorists (15-80mph)
- Departure speed determined by slowest users (typically pedestrian):
  - 3.0 – 3.5 feet/second

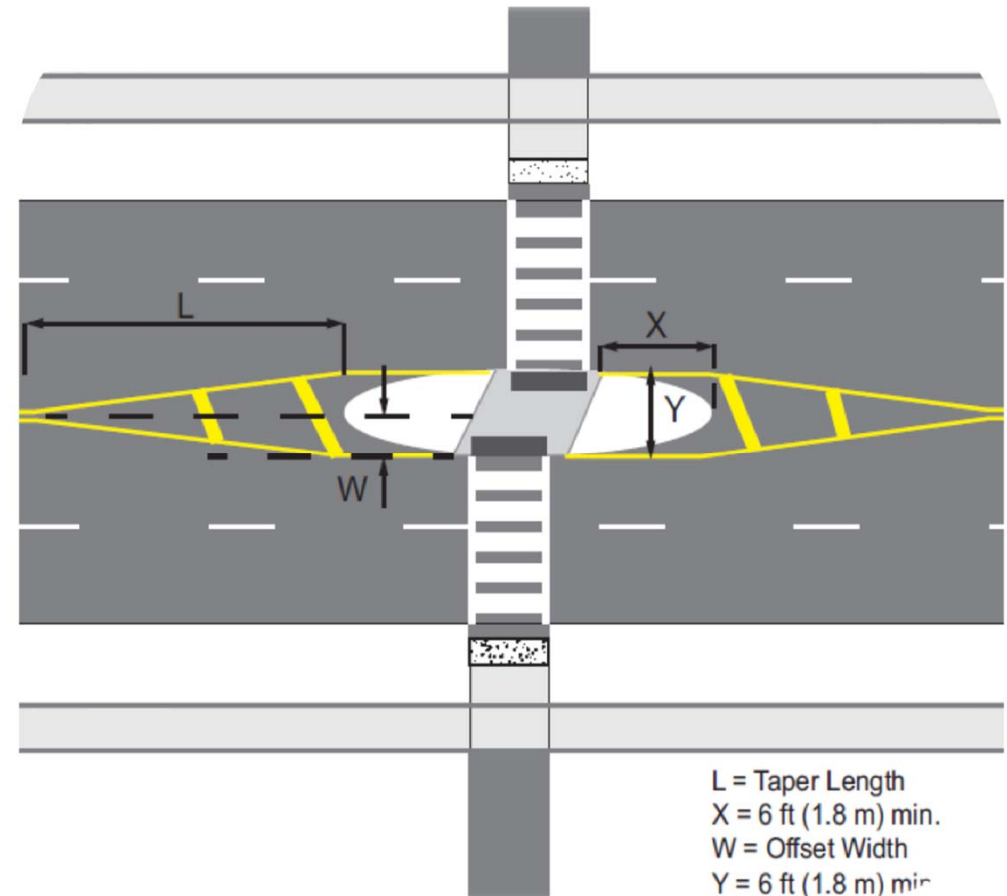


# Multiple Threat Crashes



# Countermeasure: Crossing islands

- Lower crash rates
- Beneficial at:
  - High roadway volumes
  - Wide crossings
  - Crossing 3 or more lanes
- Widths
  - Minimum width: 6 feet
  - Preferred width: 10 feet
    - consider platoons





# Countermeasure: Advance stop or yield lines

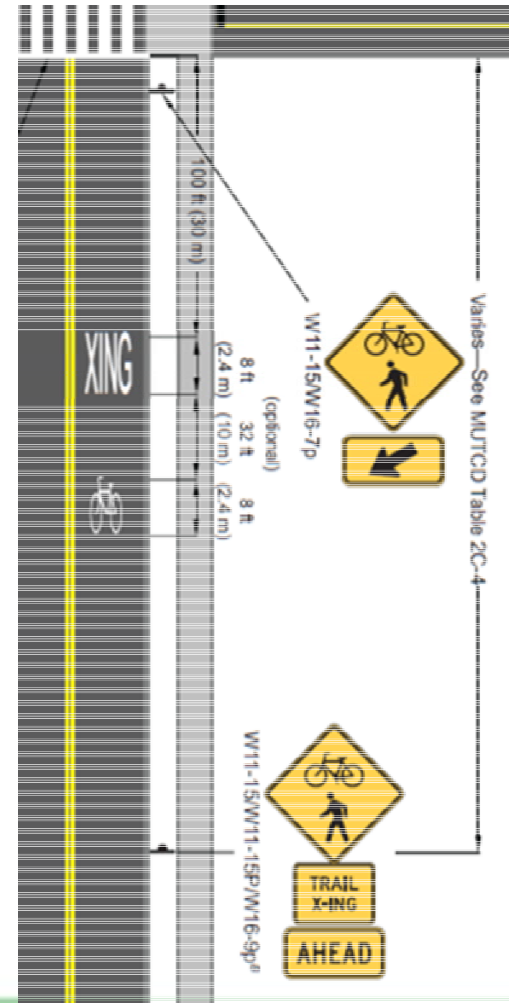


Photo: Bill Cowern

# Countermeasure: Advance warning signs and markings



Should not use where roadway is  
stop, signal, or yield controlled





# Countermeasure: Rectangular Rapid Flashing Beacons





# Countermeasure Takeaways

- Shared use path countermeasures require pedestrian countermeasures
- Comfort and safety have a relationship
- Land use, terrain, and traffic character influence use and safety
- Education & Enforcement strategies are also very important
- Our industry needs more count data for CMF's

# Questions?



# Thank You!

---

⇒ **Archive at [www.pedbikeinfo.org/webinars](http://www.pedbikeinfo.org/webinars)**

- Downloadable and streaming recording, transcript, presentation slides

⇒ **Questions?**

- **Christopher Douwes**  
[christopher.douwes@dot.gov](mailto:christopher.douwes@dot.gov)
- **William Schultheiss**  
[wschultheiss@tooledesign.com](mailto:wschultheiss@tooledesign.com)
- **Peter Lagerwey**  
[plagerwey@tooledesign.com](mailto:plagerwey@tooledesign.com)